COUNCIL ACTION FORM

SUBJECT: SUNSET RIDGE PRELIMINARY PLAT AND MASTER PLAN

BACKGROUND:

This item deals with a proposal to revise the Preliminary Plat and Master Plan for Sunset Ridge Subdivision, originally approved by the City Council on June 8, 2004 and later amended on October 24, 2006. The submitted document suffices for both the Preliminary Plat and Master Plan.

Sunset Ridge Subdivision is a residential development of approximately 106 acres. It was configured to allow for single-family detached homes, and commercial development along the south border of the development abutting Lincoln Way. Concurrent with the Preliminary Plat amendment in 2006, the City Council also approved a reduction in the total area of CVCN Convenience Commercial zoned land and rezoned a portion of the property from RH to FS-RL Suburban Low-Density Residential for the property.

The land use and zoning will continue as it is currently designated, with CVCN Convenience Commercial Node along Lincoln Way and FS-RL Suburban Low Density Residential as intended for single-family detached homes.

Four plats have been finalized consistent with the approved preliminary plat, which includes a total of 103 single family detached residential lots, two lots for commercial development, 15 outlots designated for public utility, and storm sewer and surface water flowage easements. Based on the submitted revised Preliminary Plat and Master Plan, the development at completion will encompass a total of 235 residential units, two commercial lots, and 19.37 acres of open space.

Proposed Changes to the Approved Preliminary Plat. The Preliminary Plat and Master Plan amendments include the addition of four lots for the construction of single-family detached residential dwellings. The applicant is proposing to shift Westfield Road south to allow for a row of single family lots on the north side of Westfield, remove Glenwood Street and Bedford Avenue, extend Ellstone and Wilder Avenue to the north boundary of the subdivision, to end Allerton Drive at Wilder Avenue, and to extend Springbrook Drive across Westfield Road into a cul-de-sac at Springbrook Circle. (See Attachment B.)

Density Requirements. These changes are in conformance with the minimum density requirement of 3.75 dwelling units per net acre for the FS-RL zoned area as outlined in the City's Zoning Ordinance. The overall net density for the area zoned as "FS-RL" is 4.16 dwelling units per net acre.

Utilities, Easements, and Sidewalks. Public improvements are proposed to serve the subdivision and will be available to all lots. In accordance with City policies, it is

anticipated that most public infrastructure will be constructed and inspected prior to submitting a final plat for new lots.

Standard procedures in the subdivision code for sidewalks require installation of sidewalks prior to final plat approval unless the Council approves deferral of installation subject to the provision of financial security. Standard *practice* has been to defer sidewalk installation under the provisions of a developerment agreement that requires sidewalk installation prior to occupancy of each fronting lot. That allows for construction activity to occur between the lot and fronting street without damage to newly installed sidewalks. The City Council will need to determine, as part of its Preliminary Plat decision, if installation will be required prior to Final Plat approval, or if it should be deferred under either a financial guarantee or occupancy provision in the development agreement.

Storm Water Management. A storm water management plan has been prepared for the site. The site generally drains from the west to the east. The storm water will be detained in the proposed detention ponds and then conveyed through to Clear Creek located to the north and east of the subject site. The rate of storm water run-off will not be increased above the pre-development rate of run-off. The Public Works Department has reviewed and approved the submitted Storm Water Management Plan.

Street Tree Planting Plan. The developer has submitted a Street Tree Plan, as required by the Subdivision Ordinance for residential subdivisions. A combination of Norway, Sugar, or Black Maple, and American, American Sentry and Greenspire Linden trees are proposed within this development. These trees will be planted approximately 50 feet on center with adjustment for driveways and intersection sight distances. All of the proposed trees are on the list of recommended trees to be planted in the public right-of way. The revised Street Tree Plan includes the same tree species on the streets that were approved as part of the previously approved Street Tree Plan. The only difference between the approved Street Tree Plan and the proposed plan is the change in street layout.

Sunset Ridge Subdivision Development Agreement. A Development Agreement was part of the original approval of Sunset Ridge Subdivision, dated June 14, 2005. Most of the provisions of the Development Agreement remain in force. However, the following items should be noted as required amendments:

- 1. Section IV(A)(3), the provision regarding the number of street connections will need to be amended to address the newly proposed street layout for the revised Preliminary Plat.
- Section IV(A)(9), the provision regarding when the City shall let a contract for bid for the Westfield Road and Wilder Avenue work, needs to be updated to conform to the current bidding law and to allow an option for the City contribution to the over sizing of Wilder Avenue and Westfield Road to be an equivalent project, upon mutual agreement of the owner and the City.

Applicable Law. Laws pertinent to the proposal are described on Attachments C and D. Pertinent for the City Council is Sections 23.302(5) as described in Attachment C.

FINDINGS OF FACT & CONCLUSIONS:

Based upon an analysis of the proposed development, laws pertinent to the proposed development, and conditions and improvements abutting and serving the plat, the staff finds as follows:

- 1. The proposed amended portion of Sunset Ridge Subdivision is entirely designated as "Village/Suburban Residential" on the Land Use Policy Plan Map and on the Zoning Map as "Suburban Residential Low Density". Based on the lot layouts and proposed dimensions the single-family detached homes can meet the design requirements that are prescribed by the Zoning Ordinance. The minimum standard for lot frontage in the FS-RL district is 35 feet at the street line and 50 feet at the building line.
- 2. The developers are intending to continue to develop this 106.1-acre site with single-family detached housing as the sole type of residential dwelling, and with commercial in the "CVCN" zone adjacent to Lincoln Way and Wilder Avenue. The developers have submitted a revised Master Plan and Preliminary Plat that represent an efficient subdivision design that allows for larger and smaller lots for single-family detached residential units.
- 3. The developers have submitted a revised Storm Water Management Plan for the revised Preliminary Plat which is consistent with the previously approved Preliminary Plat for Sunset Ridge.
- 4. The developer is proposing a revision to the street layout for Sunset Ridge to shift Westfield Road south allowing a row of lots along the northern boundary of the property. In the proposed revision the developer is also proposing to eliminate three of the street extensions to the north that were previously approved under the Preliminary Plat and Development Agreement for Sunset Ridge.
- 5. The submitted plan indicates the installation of a shared use path to the north boundary of Outlot P along the west side of Wilder Avenue then continuing as a 4 foot sidewalk to the north boundary of the property. At the Planning and Zoning Commission level a discussion was not conducted regarding the extension of the shared use path to the full north boundary of Sunset ridge as it was unknown at the time the probability of a park north of Sunset Ridge.
- 6. The City Traffic Engineer has determined that the proposed addition of four residential lots and the revised street layout for the proposed Preliminary Plat and Master Plan is consistent with the previously approved plans. The proposed revisions will still be accommodated by the local street pattern and the over-sizing of Westfield and Wilder as collector streets as previously agreed upon and approved under the existing Development Agreement for Sunset Ridge Subdivision.

Based upon the above facts and analysis, staff makes the following conclusions:

- 1. The proposed preliminary plat is consistent with the Land Use Policy Plan and the associated Land Use Policy Plan Map designation of the site. Staff is not aware of any other inconsistencies with the Land Use Policy Plan. Therefore, staff concludes that Code of Iowa Chapter 354, Section 8 has been satisfied.
- 2. Staff further concludes that the proposed subdivision complies with all relevant and applicable design and improvement standards of the Subdivision Regulations, to other City ordinances and standards, and to the City's Land Use Policy Plan, subject to an amendment to the Development Agreement prior to approval of the Preliminary Plat and Master Plan to allow for a change in the street layout to reduce the number of street connections to the property to the north of the Sunset Ridge Subdivision.

RECOMMENDATION OF THE COMMISSION:

At its meeting of October 3, 2012, with a vote of 6-0, the Planning and Zoning Commission recommended approval of the Preliminary Plat and Master Plan for Sunset Ridge Subdivision with the following stipulations:

- 1. Placing a revised Development Agreement before the City Council prior to action on this revised Preliminary Plat and Master Plan to address the noted amendments required.
- 2. Prior to City Council approval of the Preliminary Plat, the plans be amended to include the total lot area in square feet for each of the lots on sheets 3 and 4 as required by the Assessor's Office.
- 3. Prior to City Council approval of the Preliminary Plat, Note #3 on sheets 3 & 4 for Outlot L be amended to address the shared use path as a use for Outlot L along with landscaping and signage as noted.
- 4. All easement documents will be reviewed prior to final plat approval.

Following the Planning and Zoning Commission, the applicant revised and resubmitted the Preliminary Plat and Master Plan to incorporate items 2) and 3) above. Staff has also completed an amendment to the Development Agreement to address item 1 above. Therefore, those conditions have been satisfied.

In addition, since the recommendation of the Planning and Zoning Commission, discussions have progressed with the Council regarding the possibility of a park north of Sunset Ridge. With the discussions progressing, a more imminent need for a shared use path with connection to the south side of the park has been identified by staff. If the Council concurs with that need, a condition of the Preliminary Plat and Master Plan approval could be imposed that would require extension of the 8 foot shared use path along the west side of Wilder Avenue to the north boundary of the Sunset Ridge Subdivision. The condition could apply if the park is approved. If the park is not approved, the path could continue north of Outlot P as a standard 4 foot sidewalk.

ALTERNATIVES:

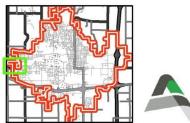
- 1. Based upon the findings and conclusions stated herein, and subject to approval of a Supplemental Development Agreement, the City Council can approve the revised Preliminary Plat and Master Plan for Sunset Ridge Subdivision, subject to the following conditions:
 - a. All easement documents be submitted and reviewed prior to final plat approval for Sunset Ridge Subdivision.
 - b. The Preliminary Plat and Master Plan be revised to indicate the details for the installation of the 8 foot shared use path along the west side of Wilder Avenue to the north boundary of the Sunset Ridge Subdivision, making note on the plan that if the park is not approved, the path could continue north of Outlot P as a standard 4 foot sidewalk.
- 2. The City Council can deny the revised Preliminary Plat and Master Plan for Sunset Ridge Subdivision.
- 3. Action on this request can be postponed and referred back to City staff and/or the applicant for additional information.

CITY MANAGER'S RECOMMENDED ACTION:

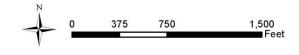
The revised Preliminary Plat and Master Plan is consistent with the Zoning Ordinance, Subdivision Ordinance standards, and the Land Use Policy Plan. Therefore, it is recommended that the Council act in accordance with Alternative #1 which is to approve the revised Preliminary Plat and Master Plan for Sunset Ridge Subdivision, with the condition that all easement documents be reviewed prior to final plat approval for Sunset Ridge and the Preliminary Plat and Master Plan be revised to indicate the details for the installation of the 8 foot shared use path along the west side of Wilder Avenue to the north boundary of the Sunset Ridge Subdivision, making note on the plan that if the park is not approved, the path could continue north of Outlot P as a standard 4 foot sidewalk.

ATTACHMENT A





Location Map Sunset Ridge Subdivision



ATTACHMENT B

See separate PDF attached document

(Sheet #2: Proposed Overall Subdivision Map)

ATTACHMENT C

Applicable Subdivision Law

The laws applicable to this revision to the Preliminary Plat for Sunset Ridge Subdivision include, but are not limited to, the following: (verbatim language is shown in *italics*, other references are paraphrased):

<u>Code of Iowa</u> Chapter 354, Section 8 requires that the governing body shall determine whether the subdivision conforms to its Land Use Policy Plan.

Ames <u>Municipal Code</u> Chapter 23, Subdivisions, Division I, outlines the general provisions for subdivisions within the City limits and within two miles of the City limits of Ames.

Ames <u>Municipal Code</u> Section 23.302(5):

(3) City Council Review of Preliminary Plat: All proposed subdivision plats shall be submitted to the City Council for review and approval in accordance with these Regulations. The City Council shall examine the Preliminary Plat, any comments, recommendations or reports examined or made by the Planning and Zoning Commission, and such other information as it deems necessary and reasonable to consider.

Ames <u>Municipal Code</u> Section 23.302(6):

- (4) City Council Action on Preliminary Plat:
 - (a) Based upon such examination, the City Council shall determine whether the Preliminary Plat conforms to relevant and applicable design and improvement standards in these Regulations, to other City ordinances and standards, to the City's Land Use Policy Plan and to the City's other duly adopted plans. In particular, the City Council shall determine whether the subdivision conforms to minimum levels of service standards set forth in the Land Use Policy Plan for public infrastructure and shall give due consideration to the possible burden of the proposed subdivision on public improvements in determining whether to require the installation of additional public improvements as a condition for approval.
 - (b) Following such examination and within 30 days of the referral of the Preliminary Plat and report of recommendations to the City Council by the Planning and Zoning Commission, the City Council shall approve, approve subject to conditions, or disapprove the Preliminary Plat. The City Council shall set forth its reasons for disapproving any Preliminary Plat or for conditioning its approval of any Preliminary Plat in its official records and shall provide a written copy of such reasons to the developer.

Ames <u>Municipal Code</u> Chapter 23, Subdivisions, Division III, provides the procedures for the subdivision of property; specifically Section 23.302 discusses Major

Subdivisions.

Ames <u>Municipal Code</u> Chapter 23, Subdivisions, Division IV, identifies design and improvement standards for subdivisions.

Ames <u>Municipal Code</u> Section 23.403(14) & (15) requires installation of sidewalks and walkways and bikeways in subdivisions.

Ames <u>Municipal Code</u> Chapter 29, Zoning, Section 29.1202, includes standards for the Suburban Residential zone.

Ames <u>Municipal Code</u> Chapter 29, Zoning, Table 29.1202(5)-2 includes Residential Medium Density (FS-RM) Supplemental Development Standards.

Ames <u>Municipal Code</u> Chapter 29, Zoning, Table 29.1202(6) includes Suburban Residential Floating Zone Suburban Regulations.

Ames <u>Municipal Code</u> Section 23.107 reads as follows:

In addition to the requirements of the Regulations, all plats of land must comply with all other applicable City, county, state and federal statutes or regulations. All references in the Regulations to other City, county, state or federal statutes or regulations are for informational purposes only, and do not constitute a complete list of such statutes or regulations. The Regulations are expressly designed to supplement and be compatible with, without limitation, the following City plans, regulations or ordinances:

(1) Land Use Policy Plan

- (2) Zoning Ordinance
- (3) Historic Preservation Ordinance
- (4) Flood Plain Ordinance
- (5) Building, Sign and House Moving Code
- (6) Rental Housing Code
- (7) Transportation Plan
- (8) Parks Master Plan
- (9) Bicycle Route Master Plan

Plats may be disapproved on the basis of the above, and other City Council approved plans and policies that may be adopted from time to time.

ATTACHMENT D

Applicable Master Plan Law

The laws applicable to this revision to the Master Plan for Sunset Ridge include, but are not limited to, the following: (verbatim language is shown in *italics*, other references are paraphrased):

Ames <u>Municipal Code</u>, Chapter 29, Section 29.1202, provides the zoning provisions for "Suburban Residential" development in the "FS-RL" and in the "FS-RM" zones. Suburban Residential development principles, permitted uses, supplemental development standards, and regulations for minimum required densities, requirements for lot and block design requirements, open space, landscape buffers and parking are provided.

Ames <u>Municipal Code</u>, Chapter 29, Section 29.1502(5), provides submittal requirements and procedures for processing a "Master Plan."

