ITEM #: 46 DATE: 06-13-23

#### COUNCIL ACTION FORM

#### **SUBJECT:** ACCEPTANCE OF THE CLIMATE ACTION PLAN

#### BACKGROUND:

The City Council has placed a high value on promoting environmental sustainability. To address this goal and reduce Ames' carbon footprint, the City Council first approved a Community Greenhouse Gas (GHG) Inventory in summer 2020 after working with paleBLUEdot on this foundational step towards the development of a Climate Action Plan (CAP). The GHG Inventory helped in modeling current emission levels and the expected future emissions if no intentional climate action initiatives were implemented.

Upon the completion of the <u>GHG inventory</u>, City staff worked on an RFP to solicit proposals that would help set a carbon reduction target and develop relevant, achievable, and cost-effective strategies to achieve carbon reduction goals. Also included in the RFP scope of work was a public engagement plan for collecting diverse and inclusive input and feedback from residents, schools, and businesses. Sustainability Solutions Group (SSG) was selected to guide the City through the CAP process by working closely with the City's Project and Technical Teams as well as the Mayor-appointed Supplemental Input Committee representing twelve community sectors.

In accordance with the City Council's commitment to emphasize a robust public engagement plan the following initiatives were undertaken.

- A Climate Action Plan website was created.
- Three public surveys were placed on the City's website, along with paper copies being available at the Ames Public Library. When available, volunteers would staff a table at the Library to assist people who wanted to take the survey. The surveys focused on target setting, the Six Big Moves, and CAP barriers to implementation. Each survey received hundreds of responses.
- Six public meetings with the Supplemental Input Committee were held.
- Five public workshops with the Ames City Council as the Steering Committee for the project.
- An in-person Town Hall Meeting and a virtual ISU Student Town Hall meeting were held.
- Questions related to Climate Action issues were added to the 2022 and 2023 Resident Satisfaction Survey.
- The Project Team responded to dozens of requests for speakers representing hundreds of residents. The Team continues to provide updates and information

whenever asked to present, as well as providing CAP information at City of Ames events.

The first step in the CAP process was establishing an emissions reduction target and SSG presented to the City Council four options for carbon reduction targets ranging from 1) 83% reduction by 2030 and net-zero by 2050; 2) Net-zero by 2050; 3) 45% reduction by 2030 and net-zero by 2050; 4) No predetermined target by 2030 until after modeling was complete and net-zero by 2050. Of these options, the City Council voted for the target to reduce emissions by 83% reduction in greenhouse emissions from 2018 levels by 2030, and net-zero emissions by 2050. This net zero target by 2050 is in line with global best practices for reducing emissions so communities do not significantly contribute to exceeding a 1.5-degree Celsius increase in global temperature.

Once the target was decided, SSG identified the path needed to achieve the City Council's goal of reducing the carbon emissions in our community. With such an aspirational target, the path to achieving carbon reduction in the timeframe identified requires bold moves, substantial investment, and significant policy changes. SSG modeled the path forward in a document entitled the "Six Big Moves," which separated carbon reduction into six concentrated areas with approximately 30 carbon reduction action steps. The Six Big Moves are:

- 1. Building retrofits
- 2. Net-zero new construction
- 3. Renewable energy generation
- 4. Reducing vehicle emissions
- 5. Increase active transportation and transit use
- 6. Reduce waste emissions

The Big Moves and associated action steps were presented to the Council on April 5, 2022. The Council recognized that the costs of becoming a carbon-neutral community are substantial. While many costs around reducing emissions are decreasing as technology improves, the investment will still be significant. However, many of the strategies for decarbonization offer co-benefits and result in savings.

As a result of the Six Big Moves presentation, the Council directed staff to analyze the Big Moves and action steps using the following criteria:

- 1. Cost cost of investment; gain on investment; marginalized abatement cost
- 2. Amount of administrative effort needed
- 3. Feasibility of achievement
- 4. Legal feasibility
- 5. Funding sources
- 6. Impact on residents in terms of property taxes, utility rates, etc.
- 7. Impact on inclusion
- 8. Cost compared to the tonnage of carbon reduced

The analysis was coordinated with members of the City's Technical Team and the results were presented in a Staff Report to the City Council on November 15, 2022. The estimated cost of implementing all action steps is \$3.2 billion. This estimate is the "undiscounted" cost meaning the cost before applying any changes in interest or tax rates that impact the value of the dollar.

As a result of this analysis, the staff presented to the City Council an initial implementation plan which includes the following seven action steps.

- 1. Increase wind and solar generation as part of the Electric Services portfolio. (Attachment B, page 97)
- 2. Waste to Energy improvements to help reduce waste emissions. (Attachment B, page 117)
- 3. New construction (Attachment B, page 106)
  - a. Changes to our Zoning Ordinance to include specific design features that support being both net-zero ready and passive building design,
  - b. Requiring net-zero ready and passive design as part of annexation and contract rezoning, and/or
  - c. Implementing a new tax abatement program to incentivize new construction to be net-zero ready and passive design.
- 4. Implement a pilot program to incentivize retrofitting older homes in the Ames Electric Services territory. (Attachment B, page 103)
- 5. Retrofit municipal buildings by first hiring a consultant to conduct a study of each building and provide recommendations for a long-range capital improvements plan for these projects. (Attachment B, page 104)
- 6. Electrify the municipal fleet (non-CyRide) as technology and availability allow. (Attachment B, page 111)
- 7. Create a Mayor's CAP Leadership Task Force from the various public and private entities that are crucial to meeting the City Council's carbon reduction goals.

An overall conclusion was that the CAP is intended to be a high-level plan for decision-making that supports a low carbon future for the entire community. Not only is the City expected to make changes to its own operations, but the community must be transitioning, as well if we are to achieve the City Council carbon reduction goal.

Upon sharing the staff analysis with SSG, they developed a draft of the overall Climate Action Plan including an implementation plan that incorporated the action steps outlined in the analysis. The draft CAP was provided to the Project and Technical Teams and the Supplemental Input Committee for review and comment. Following that review step, SSG presented a revised draft CAP to the Council on April 18, 2023. This workshop was the first time the City Council was able to review the full text of the proposed CAP. It was noted that the latest modeling conducted by SSG indicated that the proposed action steps from the Six Big Moves could achieve a carbon reduction target of 71% by 2030 and 94% by 2050, which is slightly less than the original target.

SSG presented the cost of implementing all action steps, a \$3.2 billion estimate, (Attachment A, slides 9-10) as well as the anticipated savings from the federal Inflation Reduction Act (IRA) in the amount of \$770 million (Attachment A, slides 12-15). It's important to understand that the majority of the IRA savings are in the form of tax credits that will need to be individually applied for.

The draft CAP document was made available for public input through May 26 and approximately thirteen comments were received (Attachment C). All comments were forwarded to SSG for consideration in incorporating into the CAP and the following changes were made:

- A paragraph was added on page 15 in the introduction to the Executive Summary to explain what adopting a CAP means.
- Colors in the wedge diagram on page 50, were adjusted to increase clarity.
- The amounts representing savings on page 69 were made to represent negative (for clarity). Footnotes were added to explain that the use of a discount rate is standard practice and that the amount for IRA funding represents total potential funding, however, the actual amount received would most likely be smaller.
- A footnote was added on page 71 to explain that electrical transmission infrastructure costs were not included in the total estimate.
- A footnote was added on page 85 to explain that the availability of low-interest financing can be an obstacle in unlocking the benefits and savings of the CAP.

The final step in the City's Climate Action planning process is for the City Council to <u>accept</u> the CAP (Attachment B).

### ALTERNATIVES:

- 1. Approve acceptance of the Climate Action Plan.
- 2. Modify the Climate Action Plan and direct staff to work with SSG on changes.
- 3. Do not accept the Climate Action Plan.

### CITY MANAGER'S RECOMMENDED ACTION:

The development and implementation of a community-wide Climate Action Plan is a high priority of the City Council to help elevate the City's sustainability efforts. It should be emphasized that the CAP offers a well-reasoned tool designed to show a path forward by way of the Six Big Moves to meet the City Council's sustainability goals. However, the success of achieving the various action steps reflected in the CAP will be influenced by the following factors: advancements in technology, availability of goods and services, obtainability of grants and other outside funding, legal feasibility of Council mandates, opportunity for achievement, and affordability of the action steps. Therefore, as called for in the CAP, the City Council will have to make decisions regarding how far and how fast to implement the proposed action steps based on these factors on an annual basis with the approval of an Annual Sustainability Work Plan. It should be noted that it is staff's intent to present to the City Council at a future meeting the seven initial action steps noted earlier for approval as the first Annual Sustainability Work Plan.

At the conclusion of this three-year effort, it is the recommendation of the City Manager that the City Council adopt Alternative No. 1, and accept the attached Climate Action Plan.

**City of Ames** 

## **Climate Action Plan**

### **City Steering Committee**

April 18th, 2023 6:00 PM-8:00 PM Item No. 46 Attachment A



## **Meeting Agenda**

Recap of GHG reduction target

Recap of Six Big Moves

Impact of IRA

Action Financials

Implementation Strategy

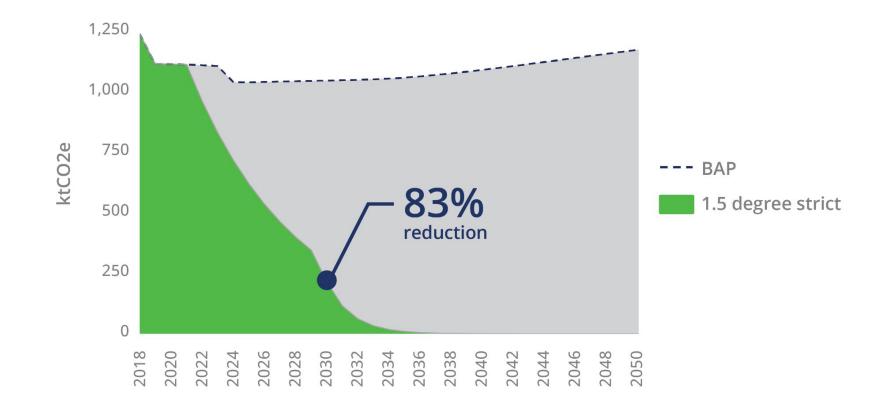
Questions & Discussion

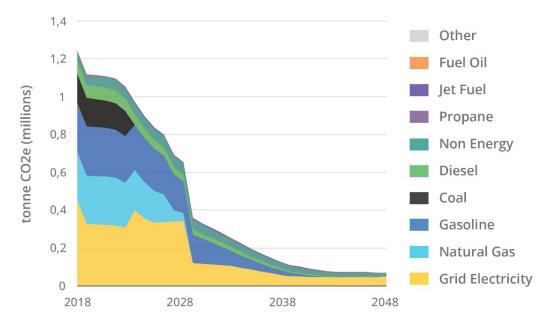


#### **Project Overview** We are here! **TECHNICAL** Situational Analysis Base Year + Low-Carbon Actions + Low-Carbon Financial + Implementation BAU model Scenario **Economic Analysis** Plan + Data Request **Target Settings** Draft Plan **Final Plan BAU Energy** LC Energy + Target Setting LC Pre-engagement + Emissions +LC Action Financials + data collection tion Planning Modelling Development Launch Event & Pre-engagement + Intro, Process + Target Setting + LC Action Workshops Engagement Strategy **Engagement Strategy** Presentation to **Review Workshop** Council WEBSITE LAUNCH (featuring public survey and/or crowdsourcing activity)

ENGAGEMENT

## A reminder of the low carbon pathway selected





## Results

70% reduction by 2030

94% reduction by 2050

**4.8** tonnes GHG emissions per capita by 2030

**0.8** tonnes GHG emissions per capita by 2050



Renewable Energy Generation



Building Retrofits Program



Net-Zero New Construction

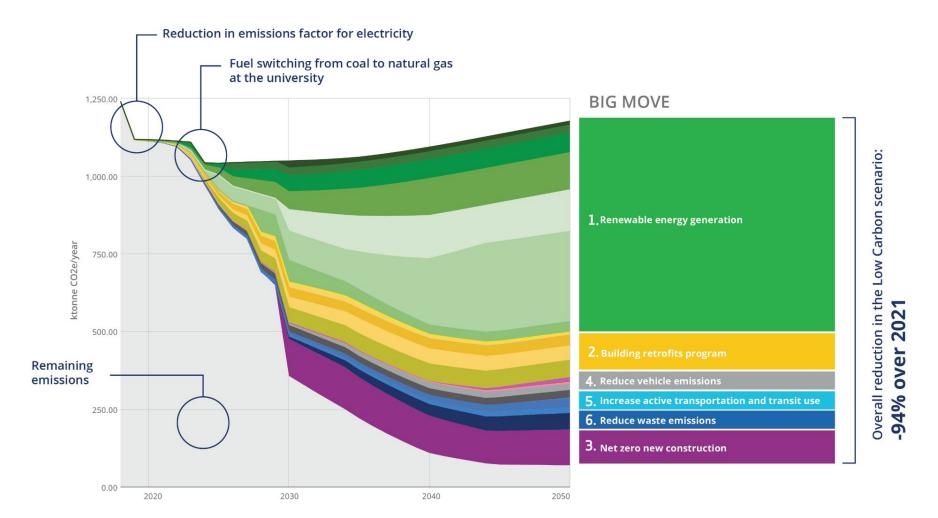


Reduce Vehicle Emissions

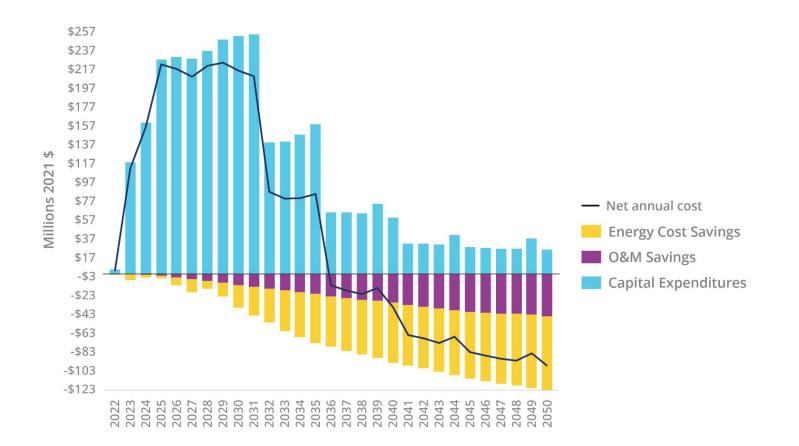


Increase Active Transportation and Transit Use 6.4

Reduce Waste Emissions



Year-over-year low-carbon scenario investments and returns, undiscounted.



## Summary of financial results, undiscounted (negative number = savings, positive number = cost) 2023–2050.

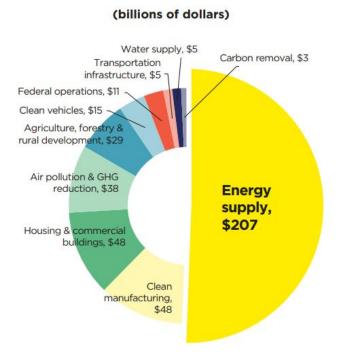
Financial Estimate	Low-Carbon Scenario (undiscounted)	Low-Carbon Scenario (3% discount rate)
Total incremental capital investment, 2023–2050	\$3.2 billion	\$2.4 billion
Total savings between 2023 and 2050 (energy cost savings and operations and maintenance savings)	\$3 billion	\$1.5 billion
IRA funding programs	\$770 million	\$600 million
Net cost, 2023–2050	-\$570 million	\$300 million
Capital cost (undiscounted) to reduce each metric ton of GHG <sup>24</sup>	\$149	
Abatement cost (NPV) per metric ton of GHG		\$14
Annual household savings on energy, 2050 over 2021	\$1,950	
Average investment/person-year of employment	\$43,000	

## Summary of financial results, undiscounted (negative number = savings, positive number = cost) 2023–2050.

Financial Estimate	Low-Carbon Scenario (undiscounted)	Low-Carbon Scenario (3% discount rate)
Total incremental capital investment, 2023–2050	\$3.2 billion	\$2.4 billion
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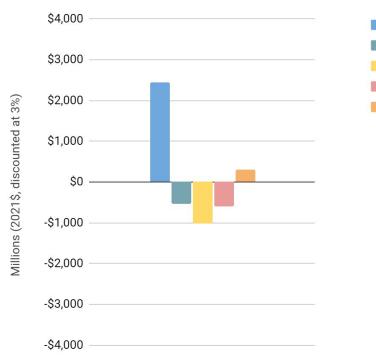
## Impact of IRA

# The **Inflation Reduction Act** makes the single largest investment in climate and energy in American history.



## **IRA savings by category**

\$80,000,000 **New Energy** Efficient Commercial Buildings \$60,000,000 Commercial Retrofits Cumulative funding potential **New Energy** of \$770 Million \$40,000,000 **Efficient Homes** Home retrofits **Battery Storage** Rooftop Solar \$20,000,000 EVs \$0 2029 2035 2037 2025 2027 2031 2033 2039 2041 2043 2045 2047 2049



#### Net Investments and Returns/Avoided Costs



# How much will it cost?

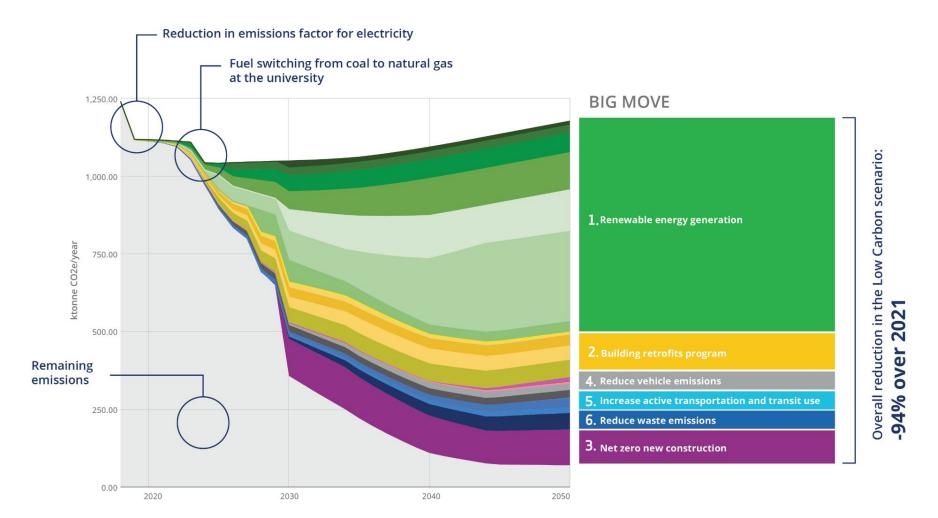
### Adding IRA Funding Net Cost of \$300 million

### Summary of financial results, undiscounted Impact of IRA funding

Financial Estimate	Low-Carbon Scenario (undiscounted)	Low-Carbon Scenario (3% discount rate)
Total incremental capital investment, 2023–2050	\$3.2 billion	\$2.4 billion
Total savings between 2023 and 2050 (energy cost savings and operations and maintenance savings)	\$3 billion	\$1.5 billion
IRA funding programs	\$770 million	\$600 million
Net cost, 2023–2050	-\$570 million	\$300 million

## **Action Financials**

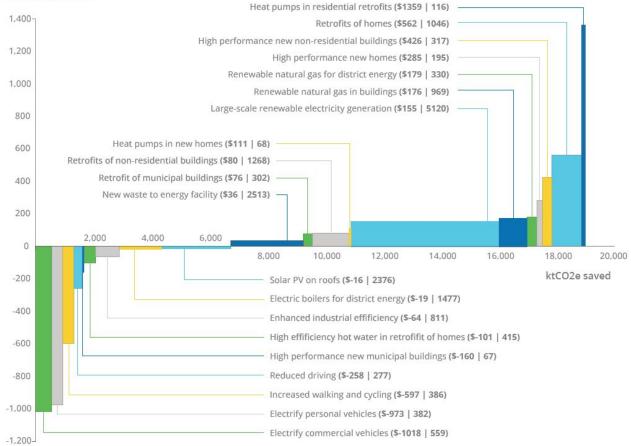
SMART BENCH SOLAR SYSTEL



Low-Carbon Action	Cumulative Emissions Reduction (kt CO2eq)	Proportion of Total Reduction	Net present value (\$1000s)	Marginal Abatement Cost (\$/t CO2 eq)
Renewable energy generation				
1.1 Renewable natural gas for district energy	330	2%	59,146	\$179
1.3 Electric boilers for district energy	1,477	7%	-27,718	-\$19
1.4 Solar PV on roofs	2,376	11%	-37,772	-\$16
1.6 Large-scale renewable electricity generation	5,120	21%	796,060	\$155
1.7 Renewable natural gas in buildings	969	5%	170,467	\$176
Building retrofits program				
2.2 Retrofit of municipal buildings	302	1%	22,876	\$76
2.3 High efficiency hot water in retrofit of homes	415	2%	-41,995	-\$101
2.4 Enhanced industrial efficiency	811	4%	-52,249	-\$64
2.5 Retrofits of homes	1,046	5%	587,979	\$562

Low-Carbon Action	Cumulative Emissions Reduction (kt CO2eq)	Proportion of Total Reduction	Net present value (\$1000s)	Marginal Abatement Cost (\$/t CO2 eq)
Renewable energy generation				
1.6 Large-scale renewable electricity generation	5,120	21%	796,060	\$155
	5,120	2170		
2.5 Retrofits of homes	1,046	5%	587,979	\$562

\$ (base year) /tCO2e



## Implementation Strategy



## **Low Carbon Actions**

Community Wide

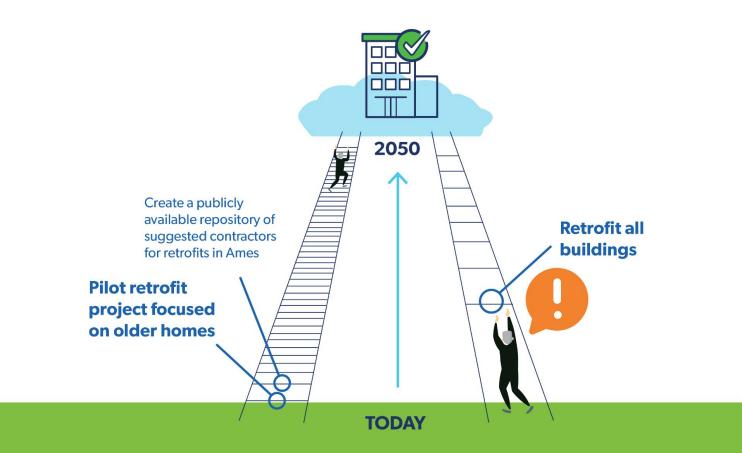
Physical change required to 2050

High-level strategic roadmap

## Implementation

City of Ames Specific Start in the next 3 years Specific initiatives supporting the roadmap

## The importance of incremental progress





Building Retrofits Program

Emission Reductions: **3000 kt** % of cumulative reductions: **15%** Net Cost: **\$930 million** 

## Implementation

### **Heat Pumps**

- Loans and financial incentives
- Repository of vendors and installers
- Contractor training
- Resident feedback

### Retrofits

- Pilot retrofit program focusing on older homes
- Partner with retrofit service companies
- **Retrofit Municipal Buildings** by 2030
- Energy use disclosure for large buildings
- Partner with a community loan provider



### Building Retrofits Program



www.neighborhoodfinance.org



## **Neighborhood Finance Association**

- Currently Available in Des Moines and Cedar Rapids
- Loans for energy upgrades and home improvements
- \$10,000 energy advantage 0% interest loan
- \$10,000 to \$15,000 forgivable loans for home improvements
- Ames could partner with NFA to offer loans for building upgrades



Building Retrofits Program



## **IRA funding for electrification**

HEEHRA Rebate Levels For Qualified Electrification Projects		
Income Eligibility and % Costs Covered		
Low-income: <80% Area Median Income (AMI) % costs covered (including installation)	100%	
Moderate-income: 80-150% AMI % costs covered (including installation)	50%	
Overall Incentives		
Max consumer rebate Max contractor rebate	\$14,000 \$500	
Rebates for Qualified Electrification Projects		
Heat pump HVAC	\$8,000	
Heat pump water heater Electric stove/cooktop	\$1,750 \$840	
Heat pump clothes dryer	\$840	
Breaker box Electric wiring	\$4,000 \$2,500	
Weatherization insulation, air sealing, ventilation	\$1,600	

Source: Rewiring America



### Reductions: **10 000 kt (47%)** Net Cost: **\$850 million**

## Implementation

### **Ground Mount Solar and Wind Generation**

- 50 Megawatts by 2025 through power purchasing agreements (PPA)
- Explore AMES owning its own generation
- Public education

### **Rooftop Solar**

- Solar group buy program
- Incentives for solar ready new buildings
- Financial incentive to building owners who add rooftop solar to their existing buildings
- Partner with a non-profit loan provider (NFA)



Renewable Energy Generation



Since 2013, the MREA has facilitated over 50 Solar Group Buy programs around the Midwest, educating over 11,600 individuals with our Solar Power Hour information sessions, and leading to more than 17,000 kW on over 2,660 properties.

- Education
- Financial Incentive
- Trusted process
- Ames could partner with MREA



Source : Group Buy Solar Installations, Midwest Renewable Energy Association



Net-Zero New Construction

### Emission Reductions: **580kt (3%)** Net Cost: **\$180 million**

## Implementation

- Zoning code requirements and tax incentives for new NZ buildings
- All new municipal buildings starting in 2025
- Builder training in net zero and passive house design principles
- Energy use disclosure for large new buildings



Reduce Vehicle Emissions

Emission Reductions: **930kt (4%)** Net Saving: **\$960 million** 

## Implementation

- Education about IRA Clean Vehicle credit (30D), \$7,500 credit for new and a \$4,000 credit for used
- EV infrastructure policies/by-laws for new MURBs, commercial buildings & parking lots
- Municipal policy for new vehicle purchases
- Support CyRide with their their decarbonization plan. Collaborate on applying for funding opportunities.



Increase Active Transportation and Transit Use

### Emission Reductions: **660 kt (3%)** Net Saving: **\$660 million**

## Implementation

- Work with ISU to introduce a bikeshare program
- Improve and expand active transportation infrastructure
- CyRide bus pass partnerships with large employers
- Increase transit frequency in downtown core and from key neighbourhoods to ISU
- Car free zones downtown and near ISU



Reduce Waste Emissions

#### Emission Reductions: 730 kt (3%)

## Implementation

- Implement an organized garbage collection system
- Education to residents on composting and waste reduction
- Implement an alternative waste to energy system which allows for refuse to be combusted in a separate boiler

# Questions & Discussion

Item No. 46 Attachment B

# **Every Ton Matters:**

The Path to Net Zero Emissions

City of Ames Climate Action Plan



### Disclaimer

This analysis has been undertaken to quantify energy and emissions for the City of Ames' Climate Action Plan. Reasonable skill, care, and diligence have been exercised to assess the information provided for this analysis, but no guarantees or warranties are made regarding the accuracy or completeness of this information. This document, the information it contains, the information and basis on which it relies, and factors associated with the implementation of the Climate Action Plan are subject to changes that are beyond the control of the authors. The information provided by others is believed to be accurate, but has not been verified.

This analysis includes high-level estimates of costs that should not be relied upon for design or other purposes without verification. The authors do not accept responsibility for the use of this analysis for any purpose other than that stated above and do not accept responsibility for any third-party use, in whole or in part, of the contents of this document.

This analysis applies to the City of Ames and cannot be applied to other jurisdictions without analysis. Any use by the City of Ames, project partners, sub-consultants or any third party, or any reliance on or decisions based on this document, are the responsibility of the user or third party.

### Acknowledgements

#### **Consulting Team: SSG**

Naomi Devine Erik Frenette Yuill Herbert Brittany Maclean Kyra Bell Pasht

#### **Project Committee**

Deb Schildroth, City Manager's Office Susan Gwiasda, City Manager's Office Don Kom, Electric Department Merry Rankin, Contract Employee through City Manager's Office

#### **Technical Team**

Dustin Albrecht, Water and Pollution Control Justin Clausen, Public Works Kelly Diekmann, Planning and Housing John Dunn, Water and Pollution Control Mark Gansen, Public Works Scott McCambridge, Fire Corey Mellies, Fleet and Facilities Barbara Neal, Transit Tracy Peterson, Public Works Damion Pregitzer, Public Works Bill Schmitt, Public Works Joshua Thompson, Parks and Recreation Kyle Thompson, Public Works Sara VanMeeteren, Fire

#### Steering Committee/City Council

John Haila, Mayor Gloria Betcher, Ward 1 Amber Corrieri, At-Large Bronwyn Beatty-Hansen, At-Large Tim Gartin, Ward 2 Rachel Junck, Ward 4 Anita Rollins, Ward 3 David Martin, Past Council Member, Ward 4

#### Advisory Committee/Sector Representation

Eric Abrams, Business Sector Jon Banwart, Business Sector Kristin Dillavou, Business Sector Justin Dodge, Building Contractors/Developers Sector Luke Jensen, Building Contractors/Developers Sector Hongli Feng, Residential Sector Peter Hallock, Residential Sector Joel Logan, Residential Sector Allison Brundy, Faith-based Sector Ellen Johnsen, Faith-based Sector Robert Haug, Civic/Non-profit Sector Melissa Murray, Civic/Non-profit Sector Pat Sauer, Civic/Non-profit Sector Ananya Balaji, Community Schools Sector David Lee, Community Schools Sector Jacob Stevens, Community Schools Sector Latifah Faisal, Non-City Government Sector

Nancy Franz, Non-City Government Sector
Victoria Kyveryga, ISU Student Sector
Alexandra Walton, ISU Student Sector
Ben Woeber, ISU Student Sector
Karen Kiel Rosser, Healthcare Sector
Adib Amini, City-at-Large Sector
Troy Weary, City-at-Large Sector
Elizabeth Smith, ISU Student Government Appointee
Mark Kruse, ISU Administrative Appointee
Bill Gutowski, ISU Administrative Appointee

### Abbreviations

BAP	Business-as-Planned scenario (formerly referred to as Business as usual (BAU)				
CO2	Carbon dioxide				
CO2e	Carbon dioxide equivalents				
CDD	Cooling degree days				
CH4	Methane				
DE	District energy				
GHG	Greenhouse gas				
GPC	Global Protocol for Community-Scale Greenhouse Gas Emissions Inventories				
GWP	Global Warming Potential				
HDD	Heating degree days				
IRA	Inflation Reduction Act				
LCS	Low Carbon scenario				
MCA	Multi-criteria analysis				
NPV	Net present value				
VMT	Vehicle miles traveled				

## Glossary

Term	Definition
Baseline	The starting point to measure changes in the amount of emissions produced over time.
Carbon-free grid	An electricity grid where the power that is generated and distributed comes from only renewable sources.
Carbon sequestration	The process of capturing and storing carbon from the atmosphere through natural or anthropogenic methods.
Consumption-based emissions	Emissions from the volume of goods consumed by a population.
CO2e (Carbon dioxide equivalents)	A single unit of measurement that allows for the impact of releasing different greenhouse gasses into the atmosphere to be evaluated on a common basis. Carbon dioxide equivalents are calculated using Global Warming Potential factors that represent the impact of each greenhouse gas type (such as methane (CH4) and nitrous oxide (N2O) relative to that of carbon dioxide.
Decarbonize	To eliminate the release of GHGs into the atmosphere from a process or system. This includes swapping out any fossil fuel sources for renewable energy.
GHGs (Greenhouse gasses)	Compound gasses that trap heat and emit longwave radiation in the atmosphere, causing the greenhouse effect.
Heat pump	A highly efficient heating and cooling system that transfers thermal energy from the ground or air to warm a building during winter and cool it during the summer.
Low-carbon pathway	An implementation pathway that includes annual investments that result in GHG emissions reductions. This pathway is based on the modeling results in the low-carbon scenario.
MISO	Midcontinent Independent System Operator, the operator of the electricity transmission system.
Mt (Megaton)	1,000,000 metric tons.

#### (continued from previous table)

Term	Definition
MW	Megawatt, one million watts, or 1,000 watts. A measure of electricity output.
Net Zero	A balance between the amount of greenhouse gasses released and the amount taken out of the atmosphere.
Net Zero Ready	A Net Zero home produces all of the energy it consumes on site, typically through greatly improved efficiencies to reduce energy demand, and then on-site solar renewables. A Net Zero Ready home has the same building efficiencies, with improved insulation and efficient heating, cooling, and appliances, but does not make the final step to adding on-site renewable generation. It is a standard to indicate a highly efficient home.
Net Zero Building	A building that is highly energy efficient and produces on-site (or procures) carbon-free and/or renewable energy in an amount sufficient to offset the annual carbon emissions associated with its operations or simply eliminates carbon emissions altogether.
Person-years of employment	A person-year of employment represents the number of hours of one person working full time for one year. This could be from a single person working for a year or, for example, three people working full time for four months.
Renewable energy	A naturally occurring energy source that is not finite or exhaustible. It includes sources such as sunlight, wind, and geothermal heat.
ZEV (Zero-Emissions Vehicle)	A vehicle that does not produce tailpipe emissions or other pollutants from the onboard source of power.

## Key Energy and Emissions Units

GHG emissions	Energy
1 ktCO2e = 1,000 MtCO2e	1 MMBTU = 1.055 GJ
	1 MJ = 0.0001 GJ
	1 TJ = 1,000 GJ
	1 PJ = 1,000,000 GJ
	1 GJ = 278 kWh
	1 MWh = 1,000 kWh
	1 GWh =1,000,000 kWh

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## In the Numbers, for the City of Ames

- Population, 2021: 67,9561
- Population, 2050: 87,769<sup>2</sup>
- New dwellings, 2023–2050: 6,000 units
- New non-residential floor space, 2023–2050: 9.8 million ft2
- Per capita GHG emissions, 2021: 16.5 tCO2e/person
- Per capita GHG emissions in 2050 if the Low-Carbon Scenario is implemented: 0.8 tCO2e/person
- Total energy consumption, 2021: 11,848,000 MMBTU
- Total energy consumption under the Business-as-Planned Scenario, 2050: 11,897,000 MMBTU
- Total energy consumption under the Low-Carbon Scenario, 2050: 6,102,000 MMBTU
- Total expenditures on energy, 2021: \$200 million
- Savings on energy expenditures under the Low-Carbon Scenario, 2023–2050: **\$1.3 billion**
- Average energy expenditures per household in 2021 (including transportation): \$3,700
- Average energy savings per household per year in 2050: \$1,950
- Total investment required for the Low-Carbon Scenario, 2023–2050: \$3.2 billion
- Person-years of employment<sup>3</sup> generated as a result of the low-carbon investments, 2023–2050: 19,000
- Total GHG emissions, 2021: 1,100,000 tCO2e
- Total GHG emissions in the absence of action, 2050: 1,177,000 tCO2e
- Total GHG emissions if the City implements the Low-Carbon Scenario, 2050: 70,600 tCO2e

<sup>&</sup>lt;sup>1</sup> This includes students enrolled at Iowa State University.

<sup>&</sup>lt;sup>2</sup> Population projections from the Forward 2045: Metropolitan Transportation Plan.

<sup>&</sup>lt;sup>3</sup> A person-year of employment represents the number of hours of one person working full time for one year. This could be from a single person working for a year or, for example, three people working full time for four months.

#### Letter From the Mayor

#### Greetings!

The narrative, analysis, and recommendations included in our community's first Climate Action Plan are more than just words on a page. They reflect our decadeslong commitment to reducing energy use and implementing sustainable practices. In order to actualize this plan, it will require all of us working together. While Council and staff have taken the lead in the plan creation, it will require every resident and business owner to invest and participate to bring it to reality.

Change can be difficult, but it affords our community an opportunity to make a difference. Ames is a city of creative problem-solvers. This is one more opportunity for us to demonstrate how we can continue to be leaders in responding to the challenge of climate change.

Conserving natural resources is not new. Many of us remember the 1970s energy crisis and the necessary, important decisions put into motion when our energy sources were in jeopardy. In response, speed limits were reduced, minimum vehicle miles per gallon requirements were set, thermostats were seasonally raised or lowered to conserve energy, and we began recycling in earnest. More than 50 years later, we realize there is much more work to do. As you explore the Ames Climate Action Plan, please consider how you can participate in this initiative.

Finally, I want to acknowledge the commitment of our CAP Project Team, CAP Technical Team, and consultant, Sustainability Solutions Group, in completing this document. I want to thank the 27 members of the Climate Action Plan Supplemental Input Committee for their contributions representing various community sectors and providing feedback.

I also want to thank all the residents who sent emails, took a survey, attended a meeting, looked at our website, and/or shared their thoughts.

Although this plan represents countless hours of work, we are just starting the process. This is a living document that needs participation, commitment, and action to be successful. I invite each one of you to join us in implementing the plan.

Sincerely,

Somatila

John A. Haila, Mayor Ames, Iowa





# **E.** Executive Summary

## E. Executive Summary

The City of Ames Climate Action Plan seeks to accelerate the transition to a clean energy economy, while simultaneously achieving multiple economic and social benefits. The energy system is in the midst of a profound transformation with the increasing introduction of decentralized electricity production storage, the electrification of transportation, and the advancement of policies and investments at all levels of government to mitigate GHG emissions and advance clean energy.

The transition to a cleaner energy economy requires using energy more efficiently, moving from fossil fuels to electricity wherever possible, and generating electricity with low- or zero-carbon emissions. The effort requires extensively retrofitting the existing building stock, significantly increasing the energy performance of new buildings, building new sources of zero- and low-carbon energy, and electrifying vehicles and heating systems. The result of this combination of efforts is a rapid reduction of GHG emissions with a marginal net cost to society as a whole, and these investments represent significant opportunities for the public and private sector, with many projects both generating financial returns and improving quality of life.

Adopting a Climate Action Plan does not mean that the City of Ames needs to implement any or all of the actions in this plan. It signifies that Council recognizes that the plan represents the best pathway to reach its climate targets. The Climate Action Plan is a comprehensive long-term strategic level guiding framework which is meant to be adaptable to changing realities and opportunities. The City of Ames will need to actively and progressively determine each step forward along this path in order to achieve its climate goals.

## E.1 The Process

The development of the City of Ames CAP involved a dance between an engagement process and a technical analysis.

The technical analysis aimed to provide an investment roadmap using a detailed energy and emissions model. The analysis began by considering the drivers that determine the City's energy consumption and greenhouse gas (GHG) emissions to answer the question, "Where are we now?" Analysis of future trajectories included a Business-as-Planned (BAP) scenario, which evaluated what might happen if no additional policies or actions are put in place. A Low-Carbon scenario explored the implications of achieving GHG reductions consistent with science-based targets.<sup>4</sup>

Ames is projected to grow incrementally between 2023 and 2050, with the population increasing by one third over the period.

<sup>&</sup>lt;sup>4</sup> For a discussion of science-based targets, see: Global Covenant of Mayors (2020). Science-Based Climate Targets: A Guide for Cities. Retrieved from: https://sciencebasedtargetsnetwork.org/wp-content/uploads/2020/11/SBTs-for-cities-guide-nov-2020.pdf

## E.2 The Pathway

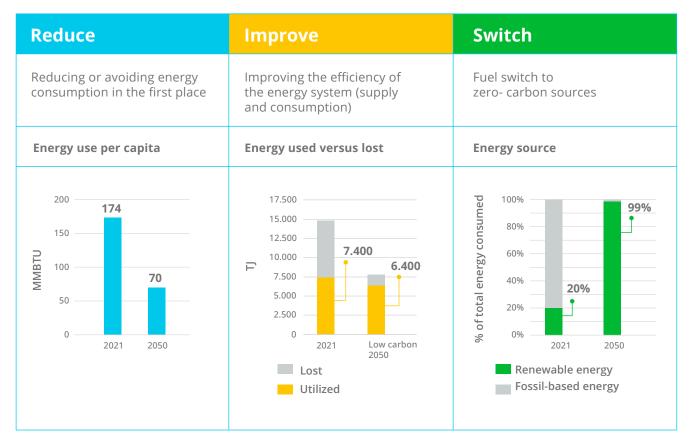
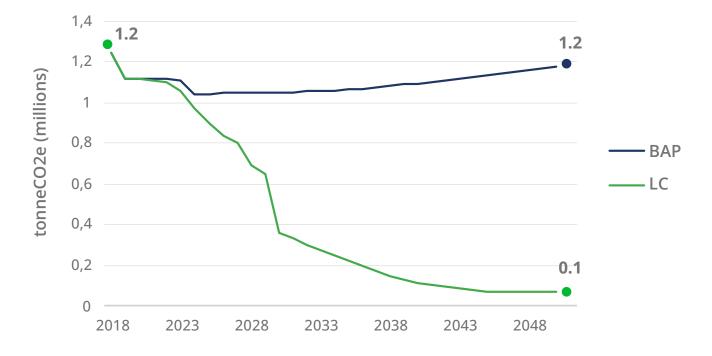
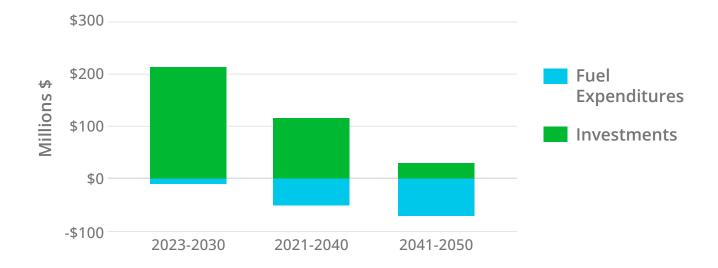


Figure 1. The transformation of Ames' energy system in three charts.

The modeling results indicate that the low-carbon pathway is technically and economically possible and logistically challenging. GHG emissions can decline from 1.1 MtCO2e in 2021 to 70 ktCO2e in 2050, a decrease of 94% over that period. The analysis relies on technologies available today and additional future technological developments will further enable GHG reductions and efficiency gains.



*Figure 2. The Low-Carbon scenario trajectory.* 

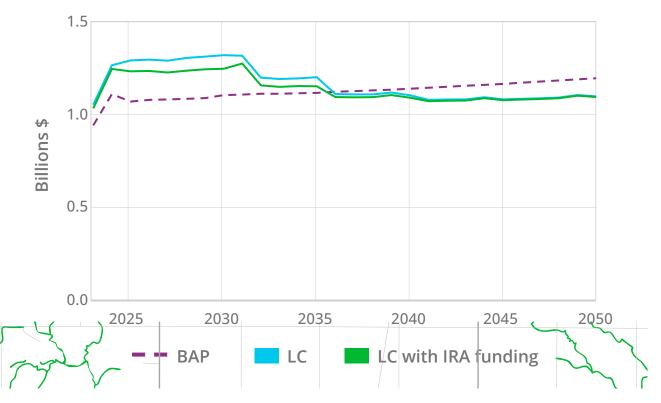


*Figure 3. Average annual capital investment and fuel expenditures by decade, undiscounted.* 

These investments represent major opportunities for new and existing businesses, including companies providing heat pumps, building retrofits, renewable energy technologies, energy storage, electric vehicles, energy controls, etc.— a \$3.2 billion opportunity, or approximately \$120 million per year. Some of these investments will occur as a result of natural turnover of stocks (for example, each EV purchased represents a \$5,000 incremental investment) or independent investments (each home that is retrofitted by someone making an upgrade contributes approximately \$60,000 to this total investment).

On a cash basis, total expenditures in the Low-Carbon scenario are frontloaded between 2023 and 2030 before declining significantly in the subsequent decades out until 2050. Benefits increase over the same period as the impacts of the investments take effect. Costs can be better aligned with the savings by amortizing many of the investments over time.

The total investments are illustrated relative to the background rate of spending as represented by the BAP scenario in Figure 4. The Inflation Reduction Act will help to stimulate and reinforce many aspects of Ames' CAP by providing opportunities for the City to raise funds and by providing grants and incentives to individuals and businesses to support low-carbon investments.



*Figure 4. Total expenditures for the Low-Carbon scenario versus the BAP, with and without IRA investments.* 

The investments in the Low-Carbon scenario would generate new jobs in the retrofits, renewable energy, and associated sectors. Total person-years of employment are estimated to be 7,000 by 2030 and 19,000 by 2050.

## E.3 Targets

During the course of this project, Ames identified the objective of achieving a target aligned with 1.5 degrees of warming, which requires a GHG reduction of 83% by 2030 and net-zero emissions by 2050. The low-carbon pathway, as modeled, achieves a reduction of 71% by 2030 over 2018 and nearly net-zero by 2050, an outcome that exceeds the federal target of 50–52% by 2030. The City's ability to achieve this 2030 target is constrained by time; for example, it is difficult to electrify the community's entire vehicle stock by 2030 because of the lifetime of vehicles. A conceivable option is to accelerate the transition to renewable electricity for the community so that electricity is 100% clean by 2030. While this level of greening electricity was not included in the low-carbon pathway because of regulatory and permitting constraints, it would result in reductions of 81% by 2030.

Specific targets have been identified to track the implementation of the Low-Carbon scenario for each decade between 2021 and 2050 to enable the City to monitor progress against the pathway.

	2018	2021	2023	2030	2040	2050	Cumulative (2023–2050)
Business as	Business as planned scenario						
Total (MtCO2e)	1,241,000	1,116,000	1,109,000	1,049,000	1,093,000	1,177,000	30,477,000
% change over 2018		-10%	-11%	-15%	-12%	-5%	
Low carbor	n scenario						
Total (MtCO2e)	1,241,000	1,116,000	1,053,000	358,000	110,000	71,000	9,181,000
% change over 2021		-10%	-15%	-71%	-91%	-94%	
Per capita (MtCO2e/ capita)	18.8	16.3	15.2	4.8	1.4	0.8	
% change over 2021		-13%	-19%	-74%	-93%	-96%	

#### Table 1. GHG targets.

### E.4 Findings

The CAP envisions a transition to a low-carbon or decarbonized economy. The analysis indicates that this transition is technically and economically possible using existing technologies.

- 1. The transition requires reducing energy consumption in the first place through high-performance buildings and land-use planning, then improving the energy system by retrofitting existing buildings, and finally, switching to renewable energy (primarily electricity) and, to a lesser degree, renewable natural gas.
- 2. Energy is a major expenditure in Ames, totalling nearly \$200 million per year. This is projected to increase to \$250 million in the BAP scenario but would decline on average to \$175 million in the Low- Carbon scenario.
- **3.** This transition requires significant capital investments, averaging \$120 million per year between 2023 and 2050, but these investments are partially offset by reduced fuel expenditures (annual savings average \$50 million per year) and maintenance costs (annual savings average \$25 million per year). Contributions from the Inflation Reduction Act could total \$26 million per year. Note that the financial impacts are presented as averages. When represented in cash terms, investments are higher in the first decade, while savings are higher in the subsequent decades.
- **4.** The net cost including investments and savings totals an average of \$22 million per year. Factors that influence this result include the cost of technologies and the cost of fuels. For example, if the price of natural gas remains at its current price, the investments will generate savings for the community and because Ames would be powered by renewable energy, the community would be protected from future fluctuations in energy costs. The investments in the Inflation Reduction Act could also drive down technology costs, which will further improve the economic benefits of the Low-Carbon pathway.
- 5. The capital investment can be made by the City, households, institutions (the university), businesses, and other levels of government. The incremental capital costs of the Low-Carbon scenario are approximately 10% of the capital and operating expenditures made annually on buildings, energy, transportation, and waste in Ames.<sup>5</sup>
- **6.** The investments in the energy system will generate employment in building design, retrofits, renewable energy, electric vehicle maintenance, and other sectors. Using sector-specific employment generation rates, the plan will result in a total of 19,000 person-years of employment over the period, or an average of 700 person-years of employment per year.

<sup>&</sup>lt;sup>5</sup>Total expenditures on buildings, transportation, waste and energy in Ames are approximately \$1 billion per year, as calculated in this analysis.

- 7. Thirty-one actions were identified through the engagement and technical analysis. These were bundled into six big moves. These actions have varying return on investments and risk profiles. Some investments will be more suited to the municipality, whereas others will be more appropriate for private businesses. Which action is best associated with which entity has yet to be determined, but there are many promising investment opportunities.
- **8.** Energy and GHG gains that occur as a result of land-use planning are essentially free in that they require no investment and deliver a range of other co-benefits. The City should therefore continue to advance intensification strategies as an enabling strategy to reduce GHG emissions.
- **9.** City interventions will be foundational in unlocking key strategies to advance the Low-Carbon scenario. Potential interventions include creating policies to support intensification, enhancing building performance, performing building retrofits, encouraging renewable energy use, and providing education and support.
- **10.** The implementation of the actions requires a novel, coordinated approach that brings together the City, the university, and other organizations in an implementation approach that is nimble and entrepreneurial.

#### E.5 Implementation

An implementation program has been developed with recommended policies, initiatives, and programs that will put Ames on track to achieve the emissions reduction pathway modeled in this analysis. The program focuses on the following Big Moves:

- 1. Renewable Energy Generation
- 2. Building Retrofits
- 3. Net-Zero New Construction
- 4. Reducing Vehicle Emissions
- 5. Increase Active Transportation and Transit Use
- 6. Reduce Waste Emissions

The implementation program enables Ames to leverage key local assets such as its Electricity Department and its partnership with Iowa State University.

## E.6 Conclusion

The paradigm of the climate action response has shifted from a historical emphasis on sacrifice to a paradigm of opportunity. Climate action now represents new business, new jobs, innovation, and an enhanced quality of life, and these themes are all evident in Ames' Climate Action Plan.

This plan describes a pathway to rapidly decarbonize Ames in alignment with the latest science, a process that will generate new employment, stimulate innovation, increase resilience, provide energy security, reduce household energy costs, advance equity, and improve quality of life. As a community plan, the pathway includes actions and investments by households, businesses, and the municipality. The municipality is responsible for providing policies, education, and incentives that stimulate these investments; ensuring the investments advance equity and improve the quality of life for Ames residents; coordinating partners; and tracking progress.

Ames's Climate Action Plan enables the city to address climate change, engage in the energy transition on its own terms, and future-proof the city against technological and climatic megatrends.



# **1.** Introduction

## 1. Introduction

### 1.1 The Energy Transition

The global energy system is transitioning due to technological change and the rapid evolution of policies. Indicators of this change include the growth of clean electricity<sup>6</sup> and the adoption of electric vehicles<sup>7</sup> and heat pumps.<sup>8</sup> Combined with emerging technologies, these trends are disrupting every sector of society while stimulating new opportunities.

#### The Transformation of the Energy System

"The energy world is in the early phase of a new industrial age—the age of clean energy technology manufacturing. Industries that were in their infancy in the early 2000s, such as solar PV and wind, and the 2010s, such as EVs and batteries, have mushroomed into vast manufacturing operations today. The scale and significance of these and other key clean energy industries are set for further rapid growth. Countries around the world are stepping up efforts to expand clean energy technology manufacturing energy security and competing in the new global energy economy. The current global energy crisis is a pivotal moment for clean energy transitions worldwide, driving a wave of investment that is set to flow into a range of industries over the coming years. In this context, developing secure, resilient and sustainable supply chains for clean energy is vital."

IEA (2023). Energy Technology Perspectives 2023, P. 4

<sup>&</sup>lt;sup>6</sup> IRENA (2023). Record Growth in Renewables Achieved Despite Energy Crisis. Retrieved from: https://www.irena. org/News/pressreleases/2023/Mar/Record-9-point-6-Percentage-Growth-in-Renewables-Achieved-Despite-Energy-Crisis

<sup>7</sup> Bloomberg (2022). US Crosses the Electric-Car Tipping Point for Mass Adoption. Retrieved from: https://www. bloomberg.com/news/articles/2022-07-09/us-electric-car-sales-reach-key-milestone?leadSource=uverify%20wall

<sup>&</sup>lt;sup>8</sup> IEA (2023). Global heat pump sales continue double-digit growth. Retrieved from: https://www.iea.org/ commentaries/global-heat-pump-sales-continue-double-digit-growth

#### 1.2 The Policy Context

Climate change is driving energy policy globally and this trend is highlighted by the Paris Agreement, which entered into force on November 4, 2016, under the United Nations Framework on Climate Change. The goal of the Paris Agreement is to limit global temperature rise to less than 2 degrees Celsius compared to pre-industrial levels by the end of the century. It also works to limit the increase to 1.5 degrees Celsius to minimize the impacts on oceans and reduce extreme events.<sup>9</sup> Each country submits a strategy to achieve that objective, called a Nationally Determined Contribution (NDC).<sup>10</sup> The US NDC sets a target of reducing emissions by 50%–52% below 2005 levels by 2030 net zero emissions by 2050.<sup>11</sup>

#### 1.3 The City of Ames

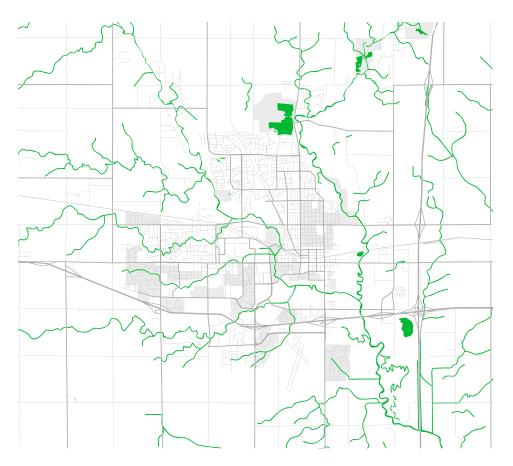


Figure 5. The City of Ames, distilled.

<sup>&</sup>lt;sup>9</sup> The IPCC will be releasing a special report on 1.5 degrees in 2018. Details on this report are available here: http://ipcc.ch/report/sr15/

<sup>&</sup>lt;sup>10</sup>UNFCCC (n.d.). Summary of the Paris Agreement. Retrieved, 2018 from: http://bigpicture.unfccc.int/#contentthe-paris-agreement

<sup>&</sup>lt;sup>11</sup>U.S. Department of State (2021a.) A Review of Sustained Climate Action through 2020 - United States 7th National Communication 3rd and 4th Biennial Report. Available at: https://unfccc.int/sites/default/files/resource/United States 7th NC 3rd 4th BR final.pdf

Located in Story County, Iowa, Ames is approximately 24.3 square miles. Iowa State University students make up just under half of the city's population.<sup>12</sup> Ames has a humid continental climate characterized by four distinct seasons, with cold winters, warm to hot summers, and precipitation distributed throughout the year.

Ames' economy is focused on education, agriculture, and energy. The largest employer in Ames is Iowa State University. The university is a major agriculture and energy research hub. The city hosts several major energy companies. Among these are Danfoss, a supplier of district energy equipment, and the Renewable Energy Group, America's largest producer of biomass-based diesel. The city is also home to the U.S. Department of Energy's Ames Laboratory, a major materials research and development facility, and the main offices of the Iowa Department of Transportation.

#### 1.4 The Role of Cities in Climate Action

The transition to a low-carbon energy system deeply affects cities.<sup>13</sup> If cities are not built to stringent low-carbon standards, land-use planning and infrastructure investments can lock in energy and GHG-intensive patterns of development that inhibit efficient and low-carbon alternatives or make them cost prohibitive.<sup>14</sup> Alternatively, compact urban form increases the feasibility of district energy and the introduction or improvement of public transit. In addition, compact development reduces the financial cost and the GHG impact of providing services such as roads, water and wastewater conveyance, ambulance, fire protection, school transportation, and even provision of home-based health care.

The multiple roles of the City of Ames in addressing climate change are as follows:

- A mobilizer: Ames can engage people, municipalities, and other organizations around a vision, goals, objectives, and targets. An example is a community engagement program or a bulk purchase of renewable energy on behalf of citizens.
- An innovator: Ames can directly or indirectly support innovation by reducing risk through investments, partnerships, and/or policies that support low-carbon projects or enterprises. An example is the provision of electric vehicle infrastructure to support electric vehicles.

**<sup>12</sup>** Iowa State University, Life in Ames FAQ (accessed June 30, 2021) online: www.stat.iastate.edu/life-amesfaq.; United States Census Bureau, Ames, Iowa (accessed June 30, 2021) online: https://data.census.gov/cedsci/ profile?g=1600000US1901855.

<sup>&</sup>lt;sup>13</sup> The Global Commission on the Economy and Climate. (2014). Better growth, better climate: The new climate economy report. Retrieved from http://newclimateeconomy.report/2014/wp-content/uploads/2014/08/NCE-cities-web.pdf; Seto, K. C., Dhakal, S., Bigio, A., Blanco, H., Delgado, G. C., Dewar, D., ... others. (2014). Human settlements, infrastructure and spatial planning. Retrieved from http://pure.iiasa.ac.at/11114/; International Energy Agency. (2016). Energy technology perspectives 2016: Towards sustainable urban energy systems.

**<sup>14</sup>** Erickson, P., & Tempest, K. (2015). Keeping cities green: Avoiding carbon lock-in due to urban development. Stockholm Environment Institute. Retrieved from https://www.sei-international.org/mediamanager/documents/ Publications/Climate/SEI-WP-2015-11-C40-Cities-carbon-lock-in.pdf

- A collaborator: There are multiple opportunities for collaboration in the energy transition including collaboration with other levels of government, transit authorities, utilities, cities, regions, businesses, non-profit organizations, neighborhoods, and governments in other parts of the world. Collaboration can take the form of shared targets or policies or joint projects or investments.
- An investor: Ames can use its access to low-interest capital to make investments directly for building retrofits and renewable energy technologies. Alternatively, or in tandem, Ames can enable investments by third parties. An example is local improvement charges as a way to finance building retrofits.
- An implementer: Through policies and incentives, Ames can support businesses and households in the energy transition. An example is a district energy connection bylaw supporting low-carbon district energy systems.
- An incubator: Ames can cultivate the development of new technologies or applications that enable the low-carbon economy by supporting and attracting new and existing businesses and creating a hub or ecosystem in which the businesses and organizations support each other. Examples include a lowcarbon business park or incentives for different levels of building performance that stimulate innovation by builders.

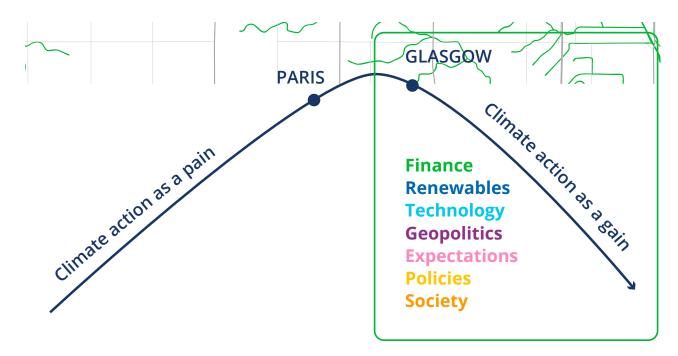
#### Key Trends

Municipalities around the world are creating innovative policies and strategies to support or engage with these trends while advancing local priorities such as reducing air pollution, stimulating economic development and new employment opportunities, increasing the livability of the community, and improving affordability.

- Renewable energy is becoming increasingly accessible: It is becoming easier for households and businesses to generate their own energy. As the cost of solar systems declines, solar PV systems will become more accessible. New financing mechanisms are also reducing barriers by reducing the requirement for upfront capital costs.
- Energy storage technologies are changing the grid: Energy storage technologies such as batteries are already available for houses and businesses and as the costs continue to decline, the number of installations will increase rapidly.
- New electric vehicle models are available every day: As the purchase price decreases and the range increases, there are compelling reasons why the number of electric vehicles on the road will increase exponentially.

- Heating systems remain a challenge, but new options are coming online: Heat pumps continue to improve in efficiency and district energy systems are gaining traction as a more efficient system for providing heating and cooling to communities with the flexibility to add or subtract technologies as required.
- Microgrids are breaking down the barriers between heating and electricity: Microgrids include electricity generation from solar or combined heat and power, converting excess power to hot water, which is then used for heating with electric batteries and other technologies.
- New financing strategies are increasing participation: Municipalities and financial institutions are offering mechanisms that reduce financial barriers to energy retrofits and renewable technologies.

The discourse around climate change has changed since the United Nations meetings in Paris in 2015. Climate change solutions were originally framed in terms of sacrifice in order to respond to one of the critical issues of this time. Since the Glasgow 2021 Climate Summit, climate action has focused on cost savings, risk management, economic opportunity, and job creation, based on shifts in national and international policy, reductions in technology costs and technology innovations, social movements, commitments by financial institutions, and other factors.



*Figure 6. A shift in the paradigm of climate action.* 

## **1.5** Purpose and Objectives

The Ames' Climate Action Plan (CAP) is a comprehensive long-term, strategic plan to help Ames define its journey through the energy transition. The CAP provides a roadmap to achieve deep emissions reduction and energy savings, while improving quality of life and reducing energy costs. To identify the roadmap, the CAP explores the following questions:

- How is energy currently used in Ames?
- What factors influence patterns of energy use?
- What are the GHG emissions associated with the use of energy?
- What is the cost of energy in Ames?
- What are the opportunities for saving energy and money?
- What are the future trends of energy technologies and energy consumption?
- What is a possible pathway to decarbonize Ames?
- What are the impacts of policies or actions undertaken by Ames?
- What investments are required to support the transition to a clean energy economy?

Cities are energy systems, and how they are planned, built, and lived in largely determines the level and pattern of GHG emissions. The population requires buildings for housing and work, and these buildings consume energy. The spatial relationship between dwellings and places of work determines patterns of travel and influences the modes of travel selected by residents. Energy consumption is determined by the mode of transportation chosen and the duration and number of trips taken.

The CAP represents a comprehensive long-term approach to improve energy efficiency, reduce energy consumption and GHG emissions, foster green energy solutions, and support economic development. The CAP applies the Global Protocol for Community-Scale GHG Emissions Inventories as an accounting framework to guide the reporting on energy and emissions.<sup>15</sup> Sectors that were evaluated include buildings, transportation, waste management, local energy generation, and land use. Global Protocol for Cities (GPC) reports are included as an appendix.

<sup>&</sup>lt;sup>15</sup> Greenhouse Gas Protocol, 2021. Global Protocol for Community-scale Greenhouse Gas Inventories. An Accounting and Reporting Standard for Cities. Version 1.1: https://ghgprotocol.org/greenhouse-gas-protocol-accounting-reporting-standard-cities

#### **Climate Equity**

Climate change impacts are not felt equally by all members of society. People living in low-income households may have reduced ability to prepare for and evacuate during emergencies, relying heavily on emergency services where available, as they may lack the financial resources for preparedness measures and may lack access to vehicles and funding to evacuate.16 Those living in low-income households are also more likely to be renters or homeowners who are "house poor", living in a home with an unaffordable mortgage.17 People living in these situations may have reduced abilities to protect their homes from climate emergencies impacts and may have difficulty recovering from the financial hardships associated with emergency or disruptive events.

People over 65 are more at risk of negative impacts and death from flooding because of physical disabilities, reduced mobility, the need for access to medicine and medical equipment, and the style of housing that allows accessibility (single-floor buildings). Additionally, studies have found that older people are less likely to respond to evacuation or public safety orders and may have physical difficulties with preparing their homes to protect against damages from flooding. After a flood, many people experience trauma or struggle with the aftermath of damages. Older people, especially those who are socially isolated, may experience stress due to the disruption, the loss of property, or the challenges associated with insurance claims and repairs.

Vulnerability to heat echoes vulnerability to other climate hazards. People over 65 and those with lower incomes are more at risk of serious consequences or death during heat events because they are more physically vulnerable and/or have reduced access to space cooling. Climate change is increasing the frequency of heat waves that put people at risk, including high daytime temperatures and warm nights.

Prioritizing those most vulnerable to climate change impacts, including people with disabilities, people living in low-income households, people with reduced mobility, and those who are experiencing social isolation, is critical to developing an equitable climate plan.

 <sup>&</sup>lt;sup>16</sup> Substance Abuse and Mental Health Services Administration, 2017. Greater Impact: How Disasters Affect People of Low Socioeconomic Status. Disaster Technical Assistance Center Supplemental Research Bulletin.
 <sup>17</sup> Statistics Canada. (2022). Housing Experiences in Canada: People in Poverty. Accessed: https://www150. statcan.gc.ca/n1/pub/46-28-0001/2021001/article/00017-eng.htm

#### **1.6** Overall Process

The CAP followed a systematic approach that balanced technical analysis with an engagement process, as illustrated in Figure 7.

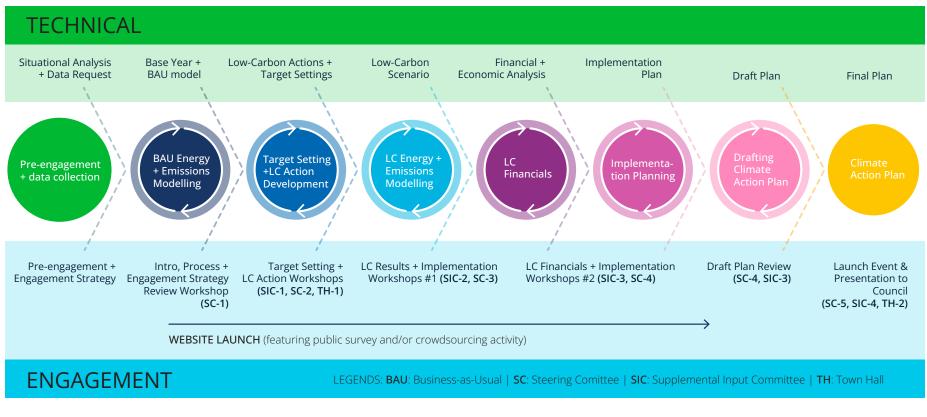


Figure 7. Schematic of the CAP development.

#### A Systems Dynamics Model

The relationship between land-use planning, the built environment, transportation systems, energy consumption, and GHG emissions is complex and varies from one city to the next. While there are common themes and specific actions that likely make sense in every context, in order to relate potential outcomes of actions to targets and policies—and to understand the financial implications—a model is generally required.

Our analysis applied a bottom-up, stock rollover model that projects energy demand as a result of representing the evolution of energy-consuming activities in Ames and the energy supply to address the demand.

The model estimates the changes in investments, fuel expenses, and other operating expenses of low-carbon pathways relative to a reference or Business-as-Planned scenario. The model combines changes in annualized investments, fuel costs, and operating expenses to estimate the annual net cost of a pathway.

The model incorporates the accounting framework of the Global Protocol for City-Scale GHG Emissions Inventories.



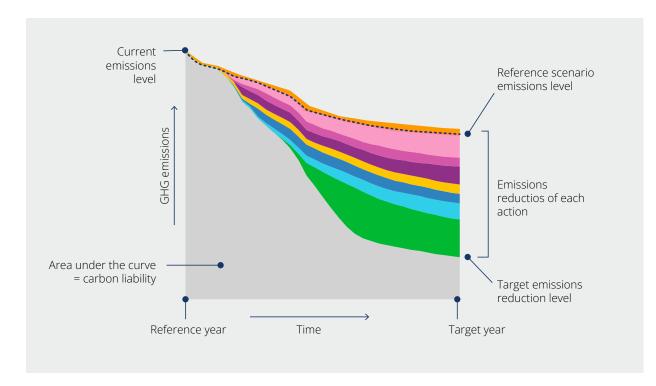
# **2.** Exploring a Low Carbon Future

# **2.** Exploring a Low-Carbon Future

To explore the low-carbon future for Ames, scenarios were developed and modeled using the energy and emissions model. The modeling process involved the following steps:

- 1. Development of a baseline for the year 2018, calibrated against observed data from utilities and other sources. (Note that 2021 is used as a reference year for the analysis in this report).
- 2. Development of a Business-as-Planned (BAP) scenario.
- **3.** Modeling of actions.
- 4. Creation of Low-Carbon scenarios that integrate the actions.

Figure 8 illustrates a baseline year (current emissions level), a BAP scenario (reference scenario), and GHG reductions from actions, which, combined, represent a Low-Carbon scenario. The remaining area shaded in gray is a carbon budget or carbon liability. Historically, organizations have focused on point-in-time targets such as x% reduction by 2030 or 2050, but more accurately, it is GHG emissions each year that drive climate change, in other words, the carbon liability in this graphic.



*Figure 8. A conceptual representation of a Low-Carbon scenario and the insights it provides.* 

#### 2.1 The Baseline Year—GHG Inventory

The year 2018 is the baseline year within the model. The modeling approach requires calibration of a base year system state (initial conditions) using as much observed data as possible to develop an internally consistent snapshot of Ames. While 2018 was used for the calibration, 2021 is the reference year used in the analysis in order to better reflect current conditions.

### 2.2 Identifying Actions

The first part of the actions development process involved extensive research of the Ames context, engagement with staff and community members, and best practices from other cities. An initial list of actions was reviewed by the City, and a filtering process was undertaken to identify actions that were explicitly irrelevant or inapplicable to the context of Ames or that Ames was already undertaking. This initial list of actions was completed prior to modeling the baseline and BAP and was therefore agnostic as to whether the implementation of the action would have a significant impact on emissions reduction in Ames or not.

#### Box: Principles of Climate Action Planning

**Reduce-improve-switch:** An approach of reduce, improve, and switch was used to help frame the actions. This approach, adapted from similar approaches such as the well-known Reduce-Reuse-Recycle (from the waste sector) and Avoid-Shift-Improve (from the transportation sector), looks at the energy system as a whole in all sectors. It focuses on the concept of reducing or avoiding consumption of energy in the first place, improving the efficiency of the energy system (supply and demand), and then fuel switching to low-carbon or zero-carbon renewable sources. This approach seeks to minimize the cost of the energy transition by avoiding installing capacity that is not required as a result of energy efficiency measures.

What lasts longest first: A second aspect of community energy planning involves prioritizing interventions in a hierarchy based on what lasts longest. The first priority is land-use planning and infrastructure, including density, mix of land uses, energy supply infrastructure, and transportation infrastructure. The second is major production processes; transportation modes and buildings, including industrial processes; choice of transportation modes; and building and site design. The final priority is energy-using equipment including transit vehicles, motors, appliances, and HVAC systems. **Urgency:** This hierarchy explicitly concentrates the efforts on spheres of influence where there are fewer options to intervene, and it decreases the emphasis on the easier interventions, which are likely to have greater short-term returns. The World Bank defines this consideration as urgency, posing the question: Is the option associated with high economic inertia, such as a risk of costly lock-in, irreversibility, or higher costs, if action is delayed? If the answer is yes, then action is urgent; if not, it can be postponed. From this perspective, land-use planning is an urgent mitigation action.

The concepts and approaches of reduce-improve-switch, turnover inertia, and community energy planning described above guided the analysis and identification of a final list of actions for modeling, as well as the sequencing of actions in modeling. The stocks and flows logic underpinning CityInSight embeds consideration of inertia into the analysis.

#### 2.3 The Scenarios

Following the development of the actions, two scenarios were developed.

Label	Title	Description
BAP	Business-as-Planned	Development follows current patterns with minimal state requirements for intensification and density. Implementation of existing and planned energy and emissions policies and programs from municipal, state, and federal governments.
LC	Low- Carbon	A scenario that implements actions to dramatically decrease GHG emissions and improve energy efficiency across all sectors. The Low-Carbon scenario includes building retrofits, electrification of most end uses, and expansion of renewable electricity generation.

#### Table 2. Descriptions of the scenarios.

Following the definition of the scenarios, modeling assumptions and parameters were developed for each action to reflect the current energy and low-carbon dimensions. Low-carbon actions were informed by literature and what other cities are undertaking. A separate modeling exercise was undertaken to identify the current development and urban intensification parameters.

## 2.4 The Low-Carbon Actions

Thirty-one actions were identified in the buildings, energy, and transport sectors, including enhanced energy performance in new construction, retrofits of existing buildings, additional renewable energy both on buildings and on a larger scale, electrification of vehicles, and enhanced mode shifting to walking, cycling, and transit. The actions are described in the following table.

#### Table 3. The Low-carbon actions.

1. Renewable Energy Generation			
Action	Business-as-Planned Scenario	Low-Carbon Scenario	Impact
1.1 Renewable natural gas for district energy	None	Natural gas used for District Energy is replaced by renewable natural gas by 2030.	Fuel switching
1.2 Wind generation	One wind turbine at the university (100 kW). Out of city boundary wind generation reflected in declining emissions factor for MISO.		Local energy generation
1.3 Electric boilers for district energy	None	Electric boilers added by 2024.	Fuel switching
1.4 Solar PV on roofs	Held constant at 1.1 MW.	220 MW added by 2050.	Local energy generation
1.5 Decarbonisation of the MISO grid	Emissions factors are held constant.	75% reduction in grid emissions factor for imported electricity by 2040.	
1.6 Ground mount solar	2 MW community solar farm added in 2020; (416,096 kWh of generation in June 2021).	50 MW of renewable nameplate generating capacity by 2025, 120 MW by 2030, 240 MW by 2040, 320 MW by 2050.	Local energy generation
1.7 Renewable natural gas in buildings	None	Natural gas used for buildings is replaced by renewable natural gas by 2030.	Fuel switching

2. Building Retrofits Program			
Action	Business-as-Planned Scenario	Low-Carbon Scenario	Impact
2.1 Electrification of industrial processes	Current equipment shares held constant from base year.	Electrification of industrial processes by 2040.	Fuel switching
2.2 Retrofit of municipal buildings	Existing building stock efficiency remains constant.	Municipal building retrofits begin in 2023, achieving 50% thermal savings and 10% electrical savings. All municipal buildings will be retrofitted by 2030.	Avoided/ reduced energy use
2.3 High efficiency hot water in retrofit of homes	Current equipment shares and efficiency held constant from base year.	Replace hot water heating systems with electric in line with the heat pump schedule.	Avoided/ reduced energy use
2.4 Enhanced industrial efficiency	Current efficiency held constant from base year.	30% less energy consumed by the year 2030 relative to its 2018 baseline.	Avoided/ reduced energy use
2.5 Retrofits of homes	Existing building stock efficiency remains constant.	<ul> <li>Pre-1981 construction: Achieve 60% thermal savings and 15% electrical savings in 80% of buildings constructed prior to 1981 by 2030, start year 2023; 90% by 2035.</li> <li>1981 and newer construction: Achieve 60% thermal savings and 15% electrical savings in 60% of post- 1981 existing buildings by 2030, start year 2025; 90% by 2040.</li> </ul>	Avoided/ reduced energy use

#### (continued from previous table)

2. Building Retrofits Program			
Action	Business-as-Planned Scenario	Low-Carbon Scenario	Impact
2.6 Retrofits of non- residential buildings	Existing building stock efficiency remains constant.	Achieve 50% thermal savings and 10% electrical savings in 80% of buildings by 2030, start year 2023; 90% by 2035.	Avoided/ reduced energy use
2.7 High-efficiency hot water in retrofits of non-residential buildings	Current equipment shares and efficiency held constant from base year.	Replace hot water heating systems with electric in line with the heat pump. schedule.	Avoided/ reduced energy use
2.8 Heat pumps in non-residential retrofits	Current equipment shares and efficiency held constant from base year.	Add air-source heat pumps for all buildings by 2040.	Fuel switching
2.9 Heat pumps in residential retrofits	Current equipment shares and efficiency held constant from base year.	Add air-source heat pumps for all buildings by 2040.	Fuel switching

3. Net-zero New Construction			
Action	Business-as-Planned Scenario	Low-Carbon Scenario	Impact
3.1 Heat pumps in new non-residential buildings	Current equipment shares and efficiency held constant from base year.	Add air-source heat pumps for all buildings by 2040.	Fuel switching
3.2 High-performance new homes	Current performance held constant.	All new buildings meet thermal net-zero energy standards (15 kWh/m2) by 2030, adoption increases linearly to 2030.	Avoided/ reduced energy use
3.3 High-performance new non-residential buildings	Current performance held constant.	All new buildings meet thermal net-zero energy standards (15 kWh/m2) by 2030, adoption increases linearly to 2030.	Avoided/ reduced energy use
3.4 Hot water heat pumps in new non- residential buildings	Current equipment shares and efficiency held constant from base year.	Replace hot water heating systems with electric in line with the heat pump schedule.	Avoided/ reduced energy use
3.5 High-performance new municipal buildings	Current performance held constant.	All new municipal buildings meet thermal net-zero energy standards (15 kWh/ m2) by 2025, adoption increases linearly to 2025.	Avoided/ reduced energy use
3.6 Heat pumps in new homes	Current equipment shares and efficiency held constant from base year.	Add air-source heat pumps for all buildings by 2040.	Fuel switching

4. Reduce Vehicle Emissions			
Action	Business-as-Planned Scenario	Low-Carbon Scenario	Impact
4.1 Electrify the municipal fleet	No change.	Replace fleet over time (based on standard vehicle and equipment replacement lifecycles) beginning in 2023 with electric (light- and medium-duty vehicles and light equipment). For heavy vehicles, begin purchasing electric in 2030. Prior to 2030, purchase vehicles running on 100% biodiesel.	Fuel switching
4.2 Electrify personal vehicles	Follow federal target: Half of all new vehicles sold in 2030 are zero-emissions vehicles.	All light- and medium-duty vehicles sold in 2030 are zero- emissions vehicles.	
4.3 Electrify commercial vehicles	Follow federal target: Half of all new vehicles sold in 2030 are zero-emissions vehicles.	All heavy-duty vehicles sold in 2030 and after are electric. Between 2023 and 2030, the proportion of biodiesel use will increase by 5% each year.	Fuel switching
4.4 Electrify transit	Add two electric buses in 2022 and three in 2023.	Replace 17 buses with electric by 2027,then replace at end of lifecycle for remaining buses.	Fuel switching
4.5 Net-zero aviation fuels for local flights	None	Starting in 2040, progressive substitution of aviation fuels for net-zero fuels, until full substitution by 2050.	Fuel switching

5. Increase Active Transportation and Transit Use			
Action	Business-as-Planned Scenario	Low-Carbon Scenario	Impact
5.1 Increased walking and cycling	No change: Mode share held constant.	By 2050, 10% of trips in the City completed using transit. By 2050, 40% of trips under 1.2 miles completed by walking, 25% of trips 1.2-3 miles completed by biking.	Avoided/ reduced energy use
5.2 Reduced driving	No change.	Car and bike share programs are available to decrease single vehicle ownership (10% reduction in VMT city-wide). Car-free zones established in the downtown core and near the university and parking fees increased (10% reduction in VMT in downtown and university zones).	Avoided/ reduced energy use

6. Reduce Waste Emissions			
Action	Business-as-Planned Scenario	Low-Carbon Scenario	Impact
6.1 Increased waste diversion	Total Solid Waste handled is based on the total number of households and maintaining existing volume per household and emissions factors per ton handled.	<ul> <li>Waste decreases by 20% per household at the source by 2030; 50% per household at the source by 2050.</li> <li>50% of commercial waste is diverted at source by 2030.</li> <li>90% of organic/food waste is diverted by 2028.</li> <li>90% of glass, metal, and paper, cardboard, and other paper products are recycled by 2027.</li> </ul>	Avoided/ reduced energy use
6.2 New waste to energy facility	No change.	Change the permit requirement of electric burning NG with refuse derived fuel (decrease/ eliminate NG use).	Fuel switching
6.1 Increased waste diversion	Total Solid Waste handled is based on the total number of households and maintaining existing volume per household and emissions factors per ton handled.	<ul> <li>Waste decreases by 20% per household at the source by 2030; 50% per household at the source by 2050.</li> <li>50% of commercial waste is diverted at source by 2030.</li> <li>90% of organic/food waste is diverted by 2028.</li> <li>90% of glass, metal, and paper, cardboard, and other paper products are recycled by 2027.</li> </ul>	Avoided/ reduced energy use



## City of Ames 6 BIG MOVES to Net-Zero



#### Renewable Energy Generation

- Ground Mount Solar and Wind Generation
- Rooftop Solar
- Grid electricity decarbonization (MISO)



#### Building Retrofits Program

- Equipment electrification
- Building Retrofits



#### Net-Zero New Construction

 Net-zero new buildings

#### Reduce Vehicle Emissions

- Electrify Personal Use and Commercial Vehicles
- Electrify Transit
- Electrify Municipal Fleet



#### Increase Active Transportation and Transit Use

- Expand transit and encourage active transportation
- Reduce personal use vehicle miles traveled

#### Reduce Waste Emissions

- Waste generation reduction and diversion
- New Waste to Energy Facility

City of Ames 6 BIG MOVES to Net-Zero

## **3.** The Pathway



## 3. The Pathway

### 3.1 The Big Picture

The GHG emissions trajectory for Ames is illustrated in Figure 9 (on next page). Significant emissions reductions occurred in 2019 from changes to the fuel source for the grid electricity system and when Iowa State University replaced its coal boilers with natural gas in 2020. The total reduction was 125,000 tCO2e over three years, a reduction of approximately 3.5% in emissions per year. In the Low-Carbon scenario, this rate of reduction increases over the next decade before stabilizing out towards 2050. The rapid rate of reduction, while the result of multiple actions, is primarily enabled by greening electricity, fuel switching in building, and electrifying transportation. Efficiency gains from building retrofits and from mode switching to walking, cycling, and transit make these shifts easier and less costly. The graphic illustrates a transformational departure from the Business-as-Planned scenario. It builds on existing momentum for greening electricity and the growth of electric vehicles, as well as the momentum of the Inflation Reduction Act (IRA).

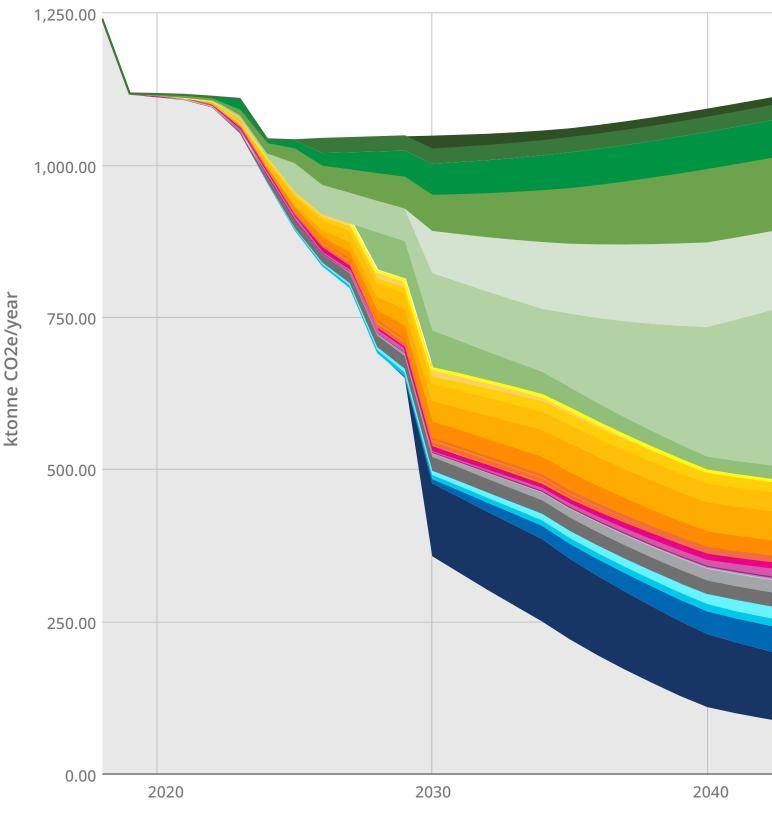


Figure 9. The Low-Carbon pathway.

	Actions	BIG MOVE
	<ul> <li>1.1 Renewable natural gas for district energy</li> <li>1.2 Wind generation</li> <li>1.3 Electric boilers for district energy</li> <li>1.4 Solar PV on roofs</li> <li>1.5 Decarbonisation of the MISO grid</li> <li>1.6 Ground mount solar</li> <li>1.7 Renewable natural gas in buildings</li> </ul>	<b>1.</b> Renewable energy generation
	<ul> <li>2.1 Electrification of industrial processes</li> <li>2.2 Retrofit of municipal buildings</li> <li>2.3 High efficiency hot water in retrofit of homes</li> <li>2.4 Enhanced industrial efficiency</li> <li>2.5 Retrofits of homes</li> <li>2.6 Retrofits of non-residential buildings</li> <li>2.7 High efficiency hot water in retrofits of non-residential buildings</li> <li>2.8 Heat pumps in non-residential retrofits</li> <li>2.9 Heat pumps in residential retrofits</li> </ul>	2. Building retrofits program
	<ul> <li>3.1 Heat pumps in new non-residential buildings</li> <li>3.2 High performance new homes</li> <li>3.3 High performance new non-residential buildings</li> <li>3.4 Hot water heat pumps in new non-residential buildings</li> <li>3.5 High performance new municipal buildings</li> <li>3.6 Heat pumps in new homes</li> </ul>	<b>3.</b> Net zero new construction
	<ul> <li>4.1 Electrify the municipal fleet</li> <li>4.2 Electrify personal vehicles</li> <li>4.3 Electrify commercial vehicles</li> <li>4.4 Electrify transit</li> <li>4.5 Net zero aviation fuels for local flights</li> </ul>	<b>4.</b> Reduce vehicle emissions
	<ul><li>5.1 Increased walking and cycling</li><li>5.2 Reduced driving</li></ul>	<b>5.</b> Increase active transportation and transit use
	<ul><li>6.1 Increased waste diversion</li><li>6.2 New waste to energy facility</li></ul>	<b>6.</b> Reduce waste emissions
2050	Carbon liability	

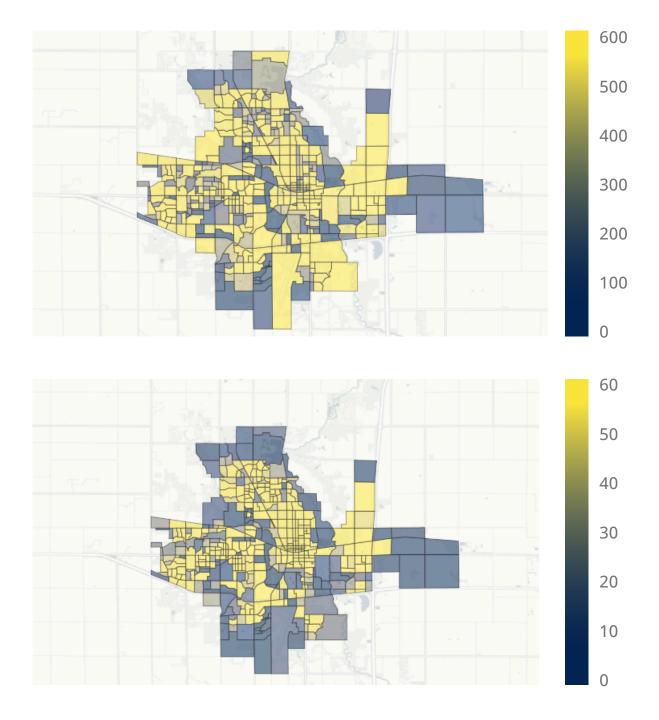
#### Box: Alignment With 1.5 Degrees

Greenhouse gas emissions targets at the local government level are an important planning tool for decreasing emissions. A target also demonstrates a commitment to climate action.

Since 2018, net-zero by 2050 has been the benchmark target for all jurisdictions around the world, including national, state, and local governments, with significant discussion on the importance of interim targets and pathways to the 2050 target. Net-zero by 2050 aligns with the goals of the United Nations Framework Convention on Climate Change (UNFCCC) Paris Agreement and the Intergovernmental Panel on Climate Change (IPCC) Special Report on Global Warming of 1.5°C. Achieving this target decreases the likelihood of catastrophic global climate change impacts. As of June 2021, 137 national governments around the world, including the United States, have pledged to reach net-zero emissions by 2050 or sooner. Many state and local governments have also set net-zero by 2050 targets. Some of these governments, recognizing that interim targets and the pathway to net-zero are as or more important than the 2050 net-zero target itself.

Different pathways result in much more or much fewer emissions being released overall between now and 2050. The amount of emissions released over the next 30 years is just as significant for staying within the 1.5 degrees Celsius to 2.0 degrees Celsius warming threshold (recommended by the IPCC and UNFCCC Paris Agreement) as reaching net-zero by 2050. Delaying action results in more emissions released over the period before the target year. It also requires a transition so rapid as the target year approaches that actions may contribute to or create undesirable social and financial impacts.

Figure 10 *(on next page)* illustrates the spatial distribution of GHG emissions from buildings in Ames. Brighter yellow represents more emissions and a darker purple represents lower levels of emissions, helping to identify "hotspots" of emissions.



*Figure 10. Spatial distribution of GHG emissions in 2020, total (top, MtCO2e) (top) and density (bottom, MtCO2e/ha).* 

A decarbonized Ames is a more efficient energy system, as demonstrated by the Sankey diagrams in Figure 11, which illustrate energy flows from source to end use to useful energy or conversion losses. The reduction in the share of conversion losses in 2050 indicates that more of the energy is used for its intended purposes, reducing the cost of the energy system. The Sankey diagrams highlight the magnitude of the transformation over the next 27 years from a predominantly fossilfuel-powered system to a renewable-energy-powered system primarily from solar but which actually could come from wind or solar.

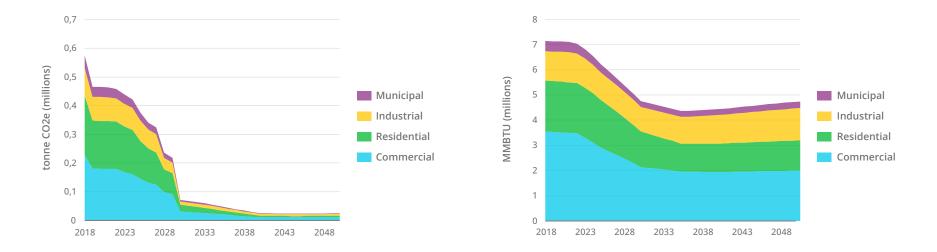


## 3.2 Buildings

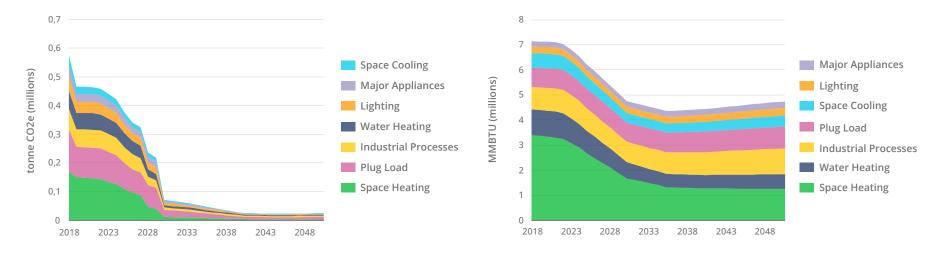
Buildings currently account for 600,000 MtCO2e in Ames, primarily from the residential and commercial sectors, in equal measure. Space heating is the major source of emissions and half of the energy consumption. Electricity accounts for two-thirds of the emissions but half of the energy consumed, indicating that greening the electricity rapidly will be transformative.

In the Low-Carbon scenario, GHG emissions from buildings drop off rapidly around 2028 as electricity is decarbonized, heating is fuel switched to heat pumps, and building retrofits quickly ramp up simultaneously. Retrofits and heat pumps also reduce total energy consumption most significantly in the residential sector, but also in the commercial sector.

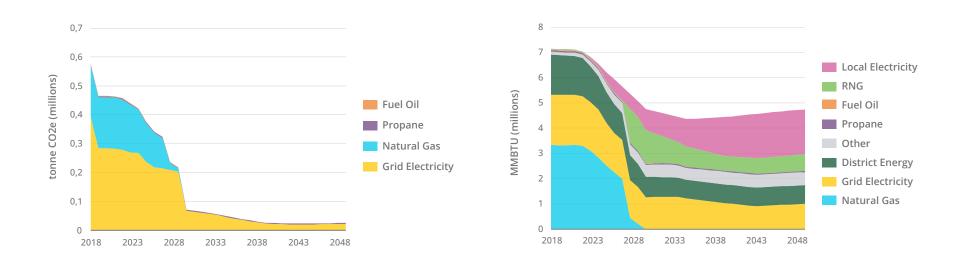
To further decrease the GHG intensity of building-related energy consumption, solar (local generation) scales up from 2030 onwards, while renewable natural gas is used to displace natural gas consumption, primarily between 2028 and 2033.



*Figure 12. GHG emissions (left) and energy (right) for buildings by sector in the Low-Carbon scenario.* 



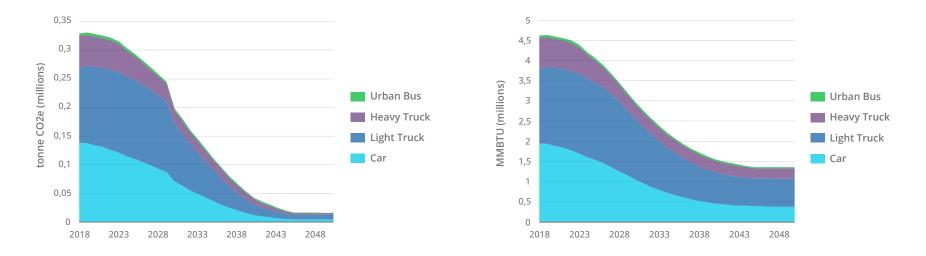
*Figure 13. GHG emissions (left) and energy (right) for buildings by end use in the Low-Carbon scenario.* 



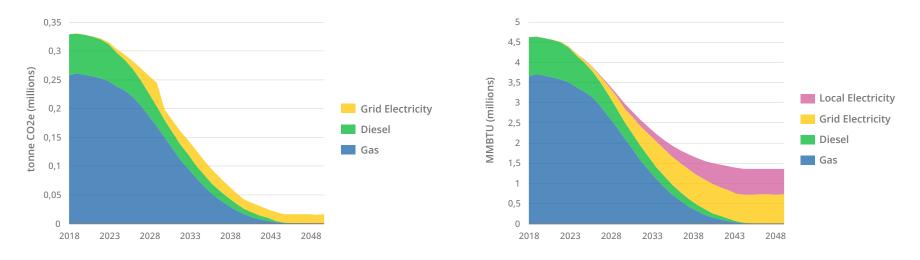
*Figure 14. GHG emissions (left) and energy (right) for buildings by fuel in the Low-Carbon scenario.* 

#### 3.3 Transportation

GHG emissions in transportation total 300,000 MtCO2e, the majority of which is split between cars and light trucks, with 10% from heavy trucks. Gasoline dominates as an energy source and as a source of GHG emissions. Dramatic reductions in energy consumption reflect the greater efficiency of the electric engine relative to the internal combustion engine. The combination of the efficiency gains and renewable electricity generation results in nearly eliminating GHG emissions from the transportation sector by 2050.



*Figure 15. GHG emissions (left) and energy (right) for transportation by vehicle type in the Low-Carbon scenario.* 



#### *Figure 16. GHG emissions (left) and energy (right) for transportation by fuel in the Low-Carbon scenario.*

This trajectory is enabled by the rapid transformation of the vehicle fleet, as illustrated in Figure 17, with accelerating adoption of electric vehicles out until 2045, with a S-curve pattern of adoption. In this scenario, 100% of new vehicle sales are electric by 2030, which is accelerated from current trends.

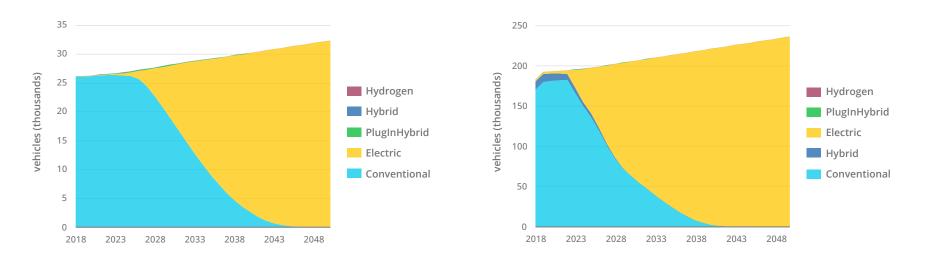


Figure 17. Vehicle share by type in the community (left) and for the City fleet (right) in the Low-Carbon scenario.

#### Wind in the Sails: The Growth of EVs

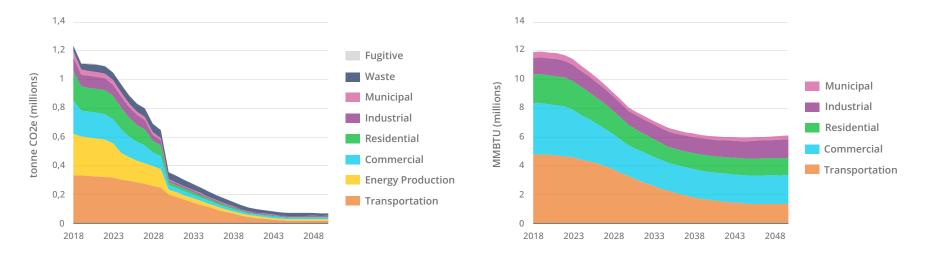
New technologies such as electricity, televisions, mobile phones, the internet, and LED light bulbs are adopted with a similar pattern, which is described as an S-curve. Adoption rates are initially slow, pick up speed rapidly as they go mainstream, and then gradually slow down as the last holdouts are slow to adopt. EV purchases in the US reached 5% in 2021<sup>18</sup>, a tipping point when a technology becomes mainstream and rapid adoption will occur. There are multiple barriers to overcome to increase the rate of adoption, including cost, availability, and charging infrastructure.

## 3.4 Energy

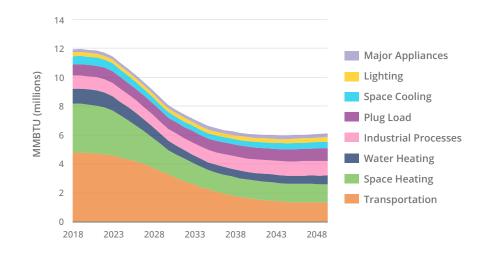
As a result of efficiency gains due to electrification combined with retrofits, the energy system in Ames is more efficient, requiring just over half of the energy in 2050 that was used in 2018 as is demonstrated by the efficiency gains in transportation and heating consumption. These gains ease the effort required to decarbonize the electricity grid as less new renewable generation is required as well as fewer upgrades to transmission and distribution. The result is relatively lower household energy costs due to less upward pressure on per unit electricity costs and reduced requirements for the total units of electricity.

The transformation of the fuel mix is illustrated in Figure 20, as gasoline and diesel decline out until 2040 and are replaced primarily by electricity and to a lesser extent by renewable natural gas.

<sup>&</sup>lt;sup>18</sup>Bloomberg (2023). US Crosses the Electric-Car Tipping Point for Mass Adoption. Retrieved from: <u>https://www.bloomberg.com/news/articles/2022-07-09/us-electric-car-sales-reach-key-milestone?leadSource=uverify%20wall</u>



*Figure 18. Total GHG emissions (left) and energy (right) by sector in the Low-Carbon scenario.* 



*Figure 19. Total energy (right) by end use in the Low-Carbon scenario.* 

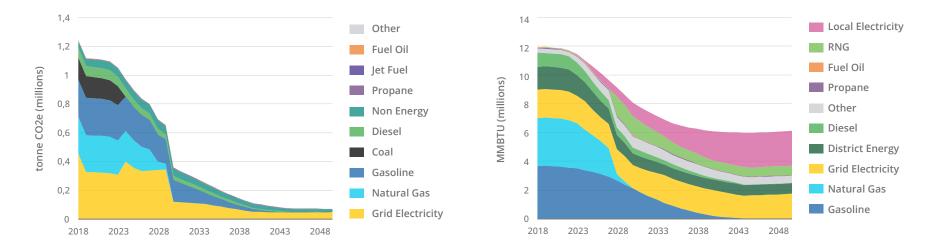


Figure 20. Total GHG emissions (left) and energy (right) by fuel in the Low-Carbon scenario.

#### Efficiency Gains From EVs and Heat Pumps

Heat pumps deliver three or more units of heat for every unit of electricity they consume, a ratio known as the coefficient of performance (COP). In contrast, a natural gas furnace produces 0.9 units of heat for every unit of energy consumed and electric baseboards consume one unit of heat for each unit of energy consumed. In periods of extreme cold, the COP may decline below this level, but the COP of cold weather air-source heat pumps continues to improve in cold temperatures.<sup>19</sup> EVs are three times more efficient than gasoline vehicles. An EV transfers about 59–62% of the electrical energy from the grid goes to turning the wheels, whereas gas combustion vehicles only convert about 17–21% of energy from burning fuel into moving the car.<sup>20</sup>

<sup>&</sup>lt;sup>19</sup> US Department of Energy (2022). DOE Announces Breakthrough in Residential Cold Climate Heat Pump Technology. Retrieved from: https://www.energy.gov/articles/doe-announces-breakthrough-residential-cold-climate-heat-pump-technology

<sup>20</sup> Department of Energy (n.d.). All-electric Vehicles. https://www.fueleconomy.gov/feg/evtech.shtml

#### 3.5 Waste

Approximately 50,000 metric tons of waste is currently produced in Ames, of which 65% is combusted and a relatively small share is shipped to a landfill. In the Low-Carbon scenario, combustion decreases in favor of composting and increased recycling. Additionally, any remaining combustion processes use minimal natural gas due to upgrades to the waste-to-energy plant. Overall GHG emissions decrease from 50,000 MtCO2e to under 20,000 MtCO2e by 2050.

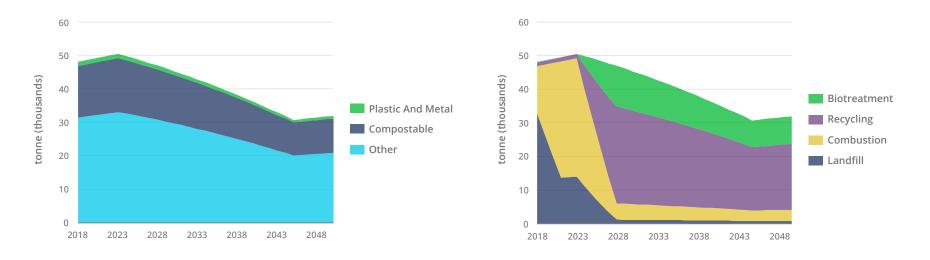
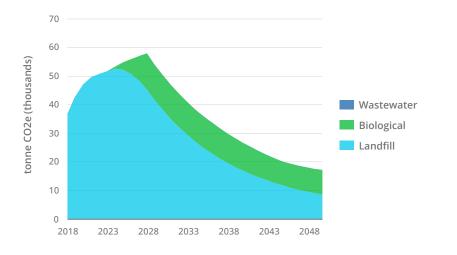
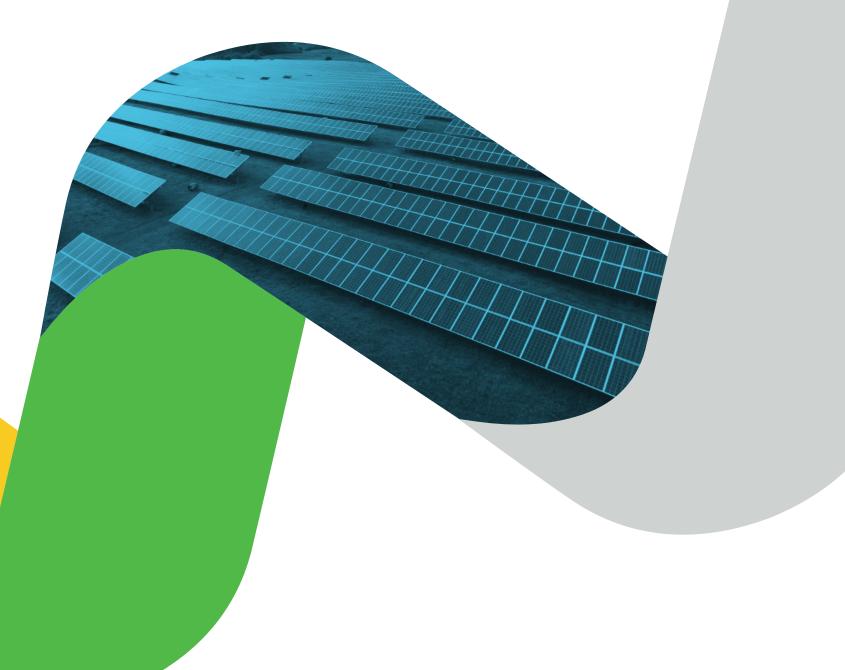


Figure 21. Waste generation by type (left) and treatment processes (right) in the Low-Carbon scenario.



*Figure 22. GHG emissions by source in the Low-Carbon scenario.* 



## **4.** The Costs and Opportunities

# 4. The Costs and Opportunities

## Key Concepts

Key concepts that are used to analyze the financial impacts of the pathways are summarized below.  $^{\rm 21}$ 

#### Table 4. Financial concepts.

Concept	Explanation	
Costs are relative to the BAP scenario	This financial analysis tracks projected costs and savings associated with low-carbon measures above and beyond the costs in the BAP scenario.	
Discount Rate	The discount rate is the baseline growth value an investor places on their investment dollar. A project is considered financially beneficial by an investor if it generates a real rate of return equal to or greater than their discount rate.	
	An investor's discount rate varies with the type of project, duration of the investment, risk, and the scarcity of capital. The social discount rate is the discount rate applied for comparing the value to society of investments made for the common good and, as such, it is inherently uncertain and difficult to determine. Some argue that a very low or even zero discount rate should be applied in the evaluation of climate change mitigation investments. In this project, we evaluate investments in a low-carbon future with a 3% discount rate. <sup>22</sup>	

<sup>&</sup>lt;sup>21</sup> Detailed financial assumptions are described in the Data, Methods and Assumptions Manual.

<sup>22</sup> Environment and Climate Change Canada. (2016). Technical update to Environment and Climate Change Canada's social cost of greenhouse gas estimates. Retrieved from <u>http://ec.gc.ca/cc/BE705779-0495-4C53-BC29-6A055C7542B7/Technical%20Update%20to%20Environment%20and%20Climate%20Change%20 Canadas%20Social%20Cost%20of%20Greenhouse%20Gas%20Estimates.pdf.</u>

#### (continued from previous table)

Concept	Explanation
Net Present Value	The net present value (NPV) of an investment is the difference between the present value of the capital investment and the present value of the future stream of savings and revenue generated by the investment.
	Four aggregate categories are used to track the financial performance of the low-carbon actions in this analysis: capital expenditures, energy savings (or additional costs), operations and maintenance savings, and revenue generation (associated with renewable energy production facilities and some transit actions). Administrative costs associated with implementing programs, as well as any energy system infrastructure upgrades that may be required, are excluded. Similarly, the broader social costs that are avoided from mitigating climate change, such as avoided health costs or avoided damages from climate change, are not included in this financial analysis.
Abatement Cost	The abatement cost of an action is the estimated cost for that action to reduce one metric ton of GHG emissions, calculated by dividing the action's NPV by the total GHG emissions reductions (tCO2e) resulting from the action. For example, if a project has an NPV of \$1,000 and generates 10 tCO2e of savings, its abatement cost is \$100 per tCO2e reduced.
Amortization	The costs of major capital investments are typically spread over a period of time (e.g. a mortgage on a house commonly has a 25-year mortgage period). Amortization refers to the process of paying off capital expenditures (debt) through regular principal and interest payments over time. In this analysis we have applied a 25-year amortization rate to all investments. <sup>23</sup>

<sup>23</sup> To manage the complexity of the analysis, a blanket amortization of 25 years was applied across all actions in order to demonstrate the impact of financing the actions.

### **4.1** The Big Picture: Economic Benefits

The headline finding of the economic analysis is that the Low-Carbon scenario results in a net benefit of \$570 million between 2023 and 2050 and a net cost of \$300 million when discounted at 3%.<sup>24</sup>

## Table 5. Summary of financial results, undiscounted (negative number = savings, positive number = cost) 2023–2050.

Financial Estimate	Low-Carbon Scenario (undiscounted)	Low-Carbon Scenario (3% discount rate)
Total incremental capital investment, 2023–2050	\$3.2 billion	\$2.4 billion
Total savings between 2023 and 2050 (energy cost savings and operations and maintenance savings)	-\$3 billion	-\$1.5 billion
IRA funding programs	\$770 million <sup>25</sup>	\$600 million
Net cost, 2023–2050	-\$570 million	\$300 million
Capital cost (undiscounted) to reduce each metric ton of GHG <sup>26</sup>	\$149	
Abatement cost (NPV) per metric ton of GHG		\$14
Annual household savings on energy, 2050 over 2021	-\$1,950	
Average investment/person-year of employment	\$43,000	

The implementation of the Low-Carbon scenario represents a total investment of \$3.2 billion from 2023 to 2050, averaging \$120 million annually (undiscounted). Billions of dollars in investment can seem overwhelming, but for context, the GDP of lowa was \$180 billion in 2021, so this annual investment represents less than 0.07% of the current state GDP, or just over 10% of what is spent annually in Ames on buildings, vehicles, and energy.<sup>27</sup>

<sup>&</sup>lt;sup>24</sup> The use of a discount rate is the standard approach for this type of analysis in order to account for the time value of money, however undiscounted results are shown as a reference.

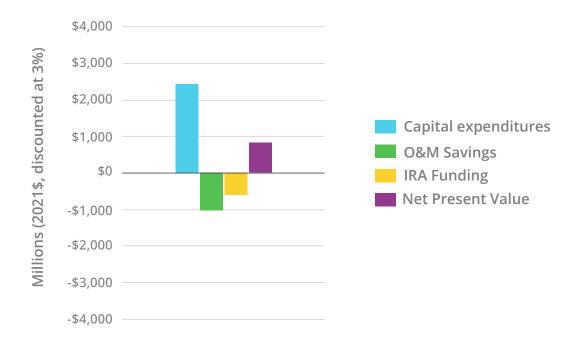
<sup>&</sup>lt;sup>25</sup> This amount represents the total uncapped potential funding Ames could receive from IRA programs for the investments made in this plan, however, depending on the duration and potential funding limits of certain IRA programs, the actual amount received could be significantly lower.

<sup>&</sup>lt;sup>26</sup> Total reduction as a result of the Low-Carbon pathway is 21.3 MMTCO2e between 2023 and 2050.

<sup>27</sup> SSG calculates annual expenditures on energy-related stocks of equipment, buildings, and vehicles as part of this analysis. In 2023, the community of Ames spent \$1.05 billion in these sectors.

This capital investment generates undiscounted savings of \$3 billion from energy expense savings and from avoided operations and maintenance costs. This benefit transfers to the community as a whole, including households, businesses, and the municipality itself. The financial benefit would decrease if the investments are financed as a result of interest payments, while it would increase if natural gas prices increase more rapidly than electricity prices.

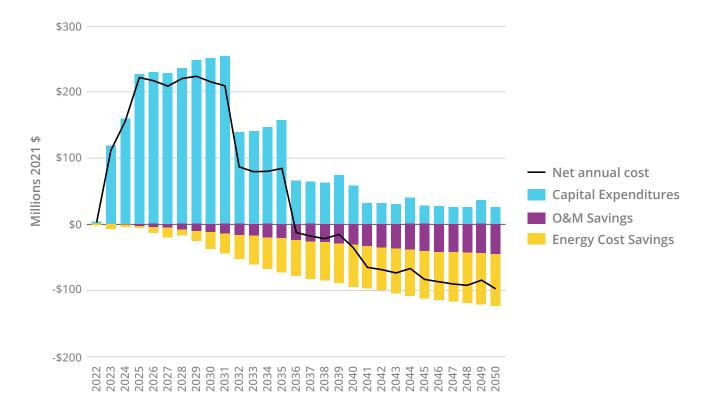
When the benefit of IRA (see box below) is included, the net cost decreases to \$300 million from \$0.9 billion.



*Figure 23. Present values of investments and returns for the Low-Carbon scenario, discounted at 3% (costs are positive and revenue and savings are negative), from 2023 to 2050.* 

#### 4.2 Investments Unlock the Opportunities

The annual costs, savings, and revenue associated with fully implementing the actions in the Low-Carbon scenario are shown in Figure 24, with capital expenditures shown in full for the years in which they are incurred. These expenditures occur on top of the background expenditures in these sectors, which total approximately \$1 billion per year. As is characteristic of low-carbon transitions, the capital expenditures in the early years of the transition are greater than the savings and revenues generated, but by 2036, the savings outweigh the costs.



### *Figure 24. Year-over-year low-carbon scenario investments and returns, undiscounted. The break-even point occurs in 2036.*

The majority of investments are for building retrofits. The need to retrofit existing homes dominates the investment of the Low-Carbon scenario. The incremental investment in transportation is negligible because the costs of electric vehicles are projected to reach parity with internal combustion engines as early as 2027. The reduced operational costs represent a major opportunity for cost savings going forward. Figure 25 shows the capital investments amortized over 25 years with 3% interest, resembling how the actions would likely be financed. Amortization reduces the annual capital requirements by nearly half for peak investment years, with the result of repayments decreasing to nothing beyond 2070.<sup>28</sup>

<sup>28</sup> The cost of upgrading electrical transmission infrastructure in the low carbon scenario compared to the business-as-planned scenario has not been included. This cost would need to be determined in a subsequent study.

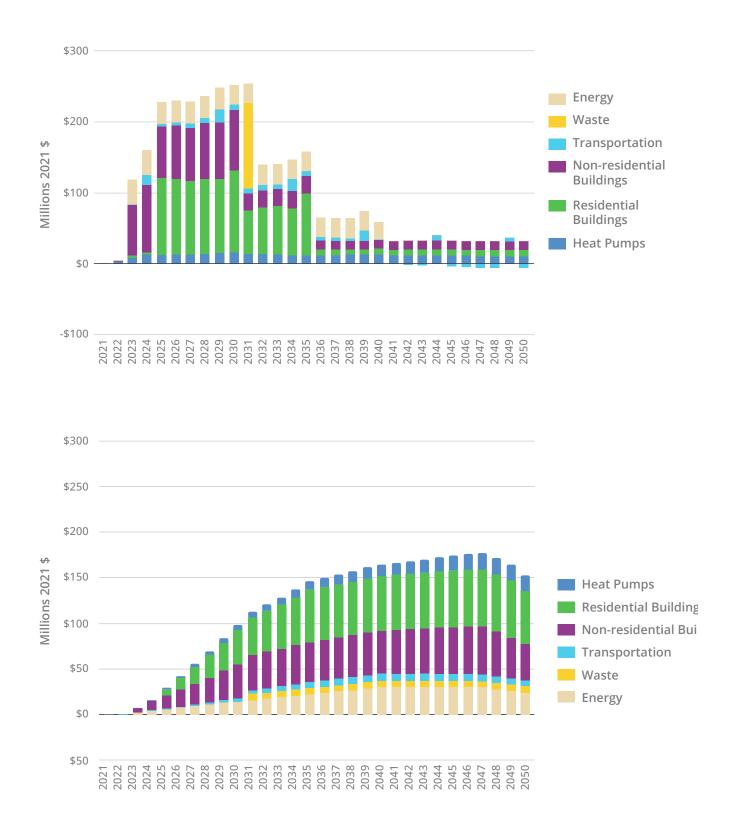
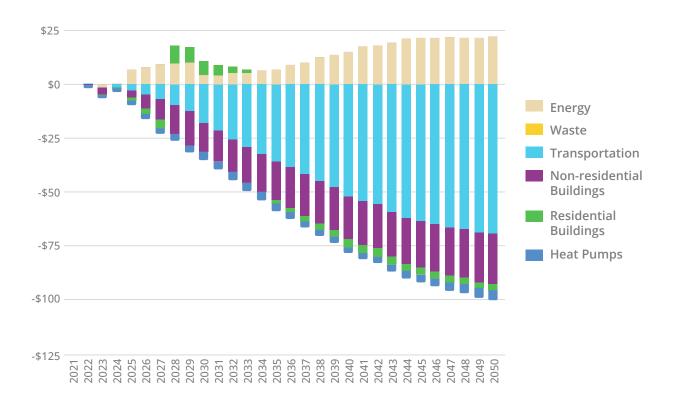


Figure 25. Two views on capital expenditures, on a cash basis and amortized.

### 4.3 Energy Expenditures Decrease

Figure 26 illustrates energy expenditures by sector. All sectors see financial benefits from reduced energy costs through improved energy efficiency and a reduction in total energy demand. Savings on energy are nearly \$100 million annually by 2050 and continue beyond 2050, the end of the study period.



*Figure 26. Financial savings from reduced energy expenditures by sector, undiscounted.* 

#### The Inflation Reduction Act

The Inflation Reduction Ac is the most extensive and ambitious piece of climate legislation in US history and is designed to transform the US economy. The IRA reinforces many aspects of Ames' CAP, by providing opportunities for the City to raise funds and by providing grants and incentives to individuals and businesses to support low-carbon investments.

Municipalities can apply directly to federal agencies for funding for a range of programs, including:<sup>29</sup>

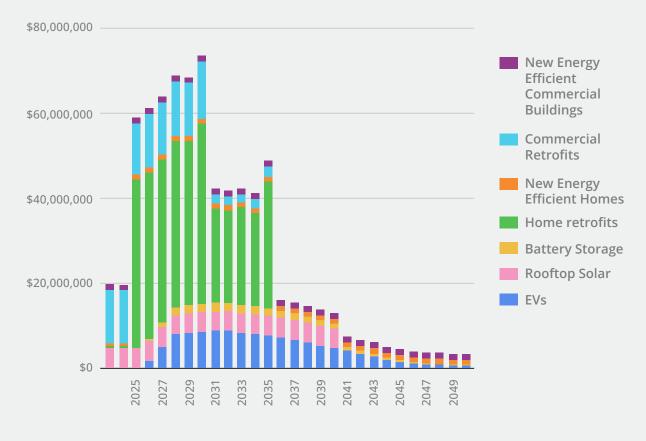
- A Greenhouse Gas Reduction Fund, which will provide grants, loans, and financial and technical assistance "to enable low-income and disadvantaged communities to deploy or benefit from zero-emission technologies," including rooftop solar and other GHG reduction activities, and provide direct and indirect investment in projects, activities, or technologies;
- Climate Pollution Reduction Grants which provide grants to implement GHG pollution reductions;
- Clean Heavy-Duty Vehicles, which funds a program to cover incremental costs associated with replacing non-zero-emissions heavy-duty vehicles with zero-emissions heavy-duty vehicles, fueling and charging infrastructure, and facilitating workforce development and technical activities.
- A Low-Emissions Electricity Program, which will provide funding for technical assistance for domestic electricity generation and use;
- The Neighborhood Access and Equity Grant Program, which will provide funding for highway removal, remediation, or capping; mitigating local impacts of highways; building or improving "complete streets, multi-use trails, regional greenways, or active transportation networks"; and providing "affordable access to essential destinations, public spaces, or transportation links and hubs;
- The Environmental and Climate Justice Block Grants, which will providing funding for community-led air and other pollution monitoring, prevention, and remediation, and investments in low- and zero-emission and resilient technologies; mitigation of urban heat islands, extreme heat, wood heater emissions, and wildfires; reducing indoor air pollution; climate resilience and adaptation; and facilitating engagement of disadvantaged communities; and
- The State and Private Forestry Conservation Programs, which will support tree planting activities.

<sup>&</sup>lt;sup>29</sup> Sabin Center for Climate Change Law (2022). Cities & the Inflation Reduction Act. https://blogs.law.columbia.edu/ climatechange/2022/08/22/cities-the-inflation-reduction-act/

The IRA also includes tax credits and grants that go directly to consumers for vehicle and building electrification and distributed energy generation, including:

- Rebates covering 50–100% of the cost of installing new electric appliances, including super-efficient heat pumps, water heaters, clothes dryers, stoves, and ovens;
- Rebates for households to make repairs and improvements in single-family and multifamily homes to increase energy efficiency;
- Tax credits covering 30% of the costs to install solar panels and battery storage systems, make home improvements that reduce energy leakage, or upgrade heating and cooling equipment. No income limits apply;
- Tax credits covering 30% of the costs of community solar projects—owned by local businesses that sign up families to save on their electric bills—with additional bonus credits of 20% for projects at affordable housing properties and 10% for projects in low-income communities; and
- Upfront discounts of up to \$7,500 for new EVs and \$4,000 for used EVs, helping middle-class Americans skip the gas pump and save on fuel costs.

The impacts of IRA funding in different action categories are shown in Figure 27.

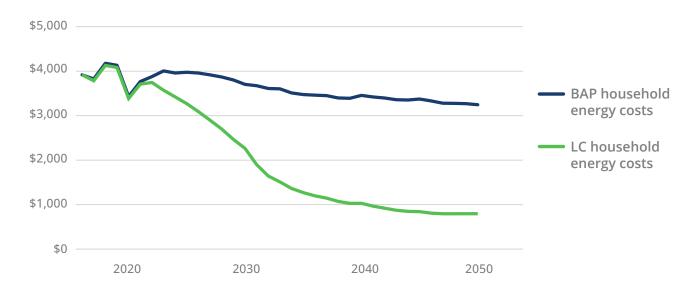




### 4.4 Energy Savings for Households

Household energy expenditures (Figure 28)—natural gas, electricity, gasoline, and diesel—are projected to decline by 13% in the BAP, from \$3,600 in 2021 to \$3,150 by 2050. These savings result from more-efficient vehicles due to national fuel efficiency standards and decreased heating requirements as the climate becomes milder due to climate change. In the Low-Carbon scenario, savings are greater and household energy expenditures fall by 47% to \$1675 by 2050. Depending on the business, policy, and financing strategies used to implement the actions, these savings will be partly offset by the incremental capital expenditures required.

Gasoline and diesel expenses are removed through the electrification of vehicles. Natural gas furnaces are replaced with electric heat pumps as part of the deep retrofits, which minimizes the heat required to ensure homes are comfortable in the summer and the winter.



### *Figure 28. Household energy costs by fuel type for the Low-Carbon scenario compared to the BAP.*

Household expenditures on energy can result in energy poverty, which can have a range of impacts. For example, households experiencing energy poverty or energy insecurity face challenges such as "pay the rent or feed the kids", "heat or eat", or "cool or eat".<sup>30</sup> In particular, energy insecurity disempowers low-income residents such as single parents, the elderly, persons with disabilities, and others with low or fixed incomes,<sup>31</sup> resulting in stresses such as utility-related debt, shutoffs, inefficient

**<sup>30</sup>** Cook, J. T., Frank, D. A., Casey, P. H., Rose-Jacobs, R., Black, M. M., Chilton, M., ... Cutts, D. B. (2008). A brief indicator of household energy security: Associations with food security, child health, and child development in US infants and toddlers. PEDIATRICS, 122(4), e867–e875. https://doi.org/10.1542/peds.2008-0286

**<sup>31</sup>** Hernández, D. (2013). Energy insecurity: A framework for understanding energy, the built environment, and health among vulnerable populations in the context of climate change. American Journal of Public Health, 103(4), e32–e34. https://doi.org/10.2105/AJPH.2012.301179

heating systems, antiquated appliances, and extreme home temperatures with the potential of resulting in significant health impacts.<sup>32</sup> Children may experience nutritional deficiencies, higher risks of burns from non-conventional heating sources, higher risks for cognitive and developmental behavior deficiencies, and increased incidences of carbon monoxide poisoning.<sup>33</sup>

#### **Energy Poverty**

Households facing energy poverty, or energy insecurity, face difficult choices such as "heat or eat." <sup>34</sup> In particular, energy insecurity disempowers lowincome residents such as single parents, the elderly, persons with disabilities, and others with low or fixed incomes.<sup>35</sup> Energy insecurity leads to stress such as food insecurity, utility-related debt, shutoffs, inefficient heating systems, antiquated appliances, and extreme home temperatures with significant health impacts.<sup>36</sup> This is only exacerbated when combined with the higher expense of vehicle ownership than that of active or public transportation. In an energy poverty context, children may experience nutritional deficiencies, higher risks of burns from non-conventional heating sources, poor indoor air quality, high risks for cognitive and developmental behavior deficiencies, and increased incidences of carbon monoxide poisoning.<sup>37</sup> Subsequent impacts include parents being unable to work in order to look after children, missed school days, and lost productivity.

Hernández, D., & Bird, S. (2010). Energy burden and the need for integrated low-income housing and energy policy. Poverty & Public Policy, 2(4), 5–25. https://doi.org/10.2202/1944-2858.1095
 Ibid.

<sup>&</sup>lt;sup>34</sup> Cook, J. T., Frank, D. A., Casey, P. H., Rose-Jacobs, R., Black, M. M., Chilton, M., ... Cutts, D. B. (2008). A brief indicator of household energy security: Associations with food security, child health, and child development in US infants and toddlers. PEDIATRICS, 122(4), e867–e875. https://doi.org/10.1542/peds.2008-0286

<sup>&</sup>lt;sup>35</sup> Hernández, D. (2013). Energy insecurity: A framework for understanding energy, the built environment, and health among vulnerable populations in the context of climate change. American Journal of Public Health, 103(4), e32–e34. https://doi.org/10.2105/AJPH.2012.301179

<sup>&</sup>lt;sup>36</sup> Hernández, D., & Bird, S. (2010). Energy burden and the need for integrated low-income housing and energy policy. Poverty & Public Policy, 2(4), 5–25. https://doi.org/10.2202/1944-2858.1095
<sup>37</sup> Ibid.

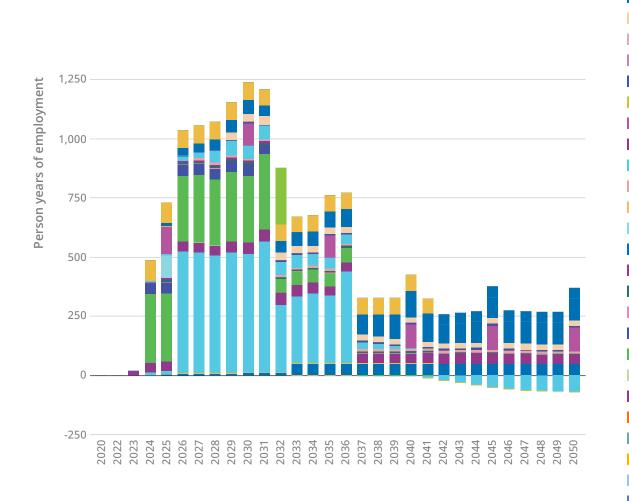
### 4.5 Employment Opportunities

Transitioning to a low- or zero-carbon economy is expected to have four impact categories on labor markets: additional jobs will be created in emerging sectors, some employment will be shifted (e.g. from fossil fuels to renewables), certain jobs will be reduced or eliminated (e.g. combustion engine vehicle mechanics), and many existing jobs will be transformed and redefined. The Low-Carbon scenario adds 19,000 person-years of employment over the BAP scenario between 2023 and 2050 (Figure 29).

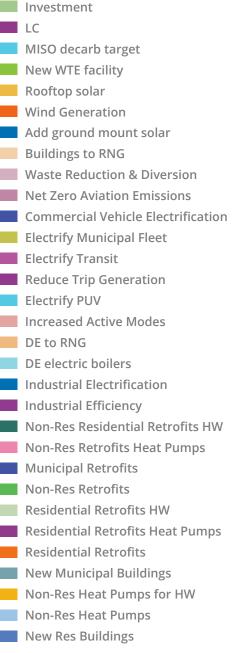
Building retrofits present the largest opportunity for new employment, presenting opportunities to partner with local education centers. This could include developing programs to teach the skills required to complete deep energy retrofits and install high-efficiency equipment. Developing partnerships to expand on local knowledge will help jump-start this activity.

In addition to building retrofits, improvements can simultaneously be made to the accessibility features of public buildings, buildings, and common areas.

The transportation maintenance sector shows small losses in total person-years of employment, since electric vehicles require less maintenance than internal combustion engines.



*Figure 29. Annual person-years of employment generated in the Low-Carbon scenario.* 



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### 4.6 Abatement Costs

The marginal abatement cost (MAC) is the incremental cost of one metric ton of GHG reductions. The lower the cost, the more affordable the action, and in some cases, the action can be profitable. It is calculated by summing the net present value of capital costs and operating costs over the lifetime of the investments divided by the metric tons of GHGs reduced.

By providing individual costs for actions, MACs can imply that the actions are a menu from which individual actions can be selected. Many of the actions are dependent on each other; for example, energy costs increase without retrofits. Another important message is that to achieve Ames' target, all the actions need to be undertaken as soon as possible.

Table 6 summarizes the marginal abatement costs for the modeled actions in Ames's low-carbon future. The actions with negative abatement costs generate financial returns over their lifetimes. A positive abatement cost requires money over the span of the project. This comparison provides one way to view the costs and benefits of the implementation of emissions-reducing actions, but should not be the only metric used to measure an action.

#### Table 6. Marginal abatement costs for modeled actions.

Low-Carbon Action	Cumulative Emissions Reduction (kt CO2eq)	Proportion of Total Reduction	Net present value (\$1000s)	Marginal Abatement Cost (\$/t CO2 eq)
Renewable energy generation				
1.1 Renewable natural gas for district energy	330	2%	59,146	\$179
1.3 Electric boilers for district energy	1,477	7%	-27,718	-\$19
1.4 Solar PV on roofs	2,376	11%	-37,772	-\$16
1.6 Large-scale renewable electricity generation	5,120	21%	796,060	\$155
1.7 Renewable natural gas in buildings	969	5%	170,467	\$176
Building retrofits program				
2.2 Retrofit of municipal buildings	302	1%	22,876	\$76
2.3 High efficiency hot water in retrofit of homes	415	2%	-41,995	-\$101
2.4 Enhanced industrial efficiency	811	4%	-52,249	-\$64
2.5 Retrofits of homes	1,046	5%	587,979	\$562

#### (continued from previous table)

Low-Carbon Action	Cumulative Emissions Reduction (kt CO2eq)	Proportion of Total Reduction	Net present value (\$1000s)	Marginal Abatement Cost (\$/t CO2 eq)	
2.6 Retrofits of non-residential buildings	1,268	6%	101,140	\$80	
2.9 Heat pumps in residential retrofits	116	1%	158,060	\$1,359	
Net zero new construction					
3.2 High performance new homes	195	1%	55,393	\$285	
3.3 High performance new non- residential buildings	317	1%	134,872	\$426	
3.5 High performance new municipal buildings	67	0%	-10,700	-\$160	
3.6 Heat pumps in new homes	68	0%	7,557	\$111	
Reduce vehicle emissions	·	'	•	•	
4.2 Electrify personal vehicles	382	2%	-371,884	-\$973	
4.3 Electrify commercial vehicles	559	3%	-569,152	-\$1,018	
5.1 Increased walking and cycling	386	2%	-230,092	-\$597	
5.2 Reduced driving	277	1%	-71,440	-\$258	
Reduce waste emissions					
6.2 New waste to energy facility	2,513	12%	89,291	\$36	

Shown slightly differently, the Marginal Abatement Cost Curve (Figure 30) gives a visual representation of the financial implications and the emissions reductions associated with each action. The height of the bar indicates the size of the financial costs/savings and the width shows the potential GHG savings.

#### \$ (base year) /tCO2e

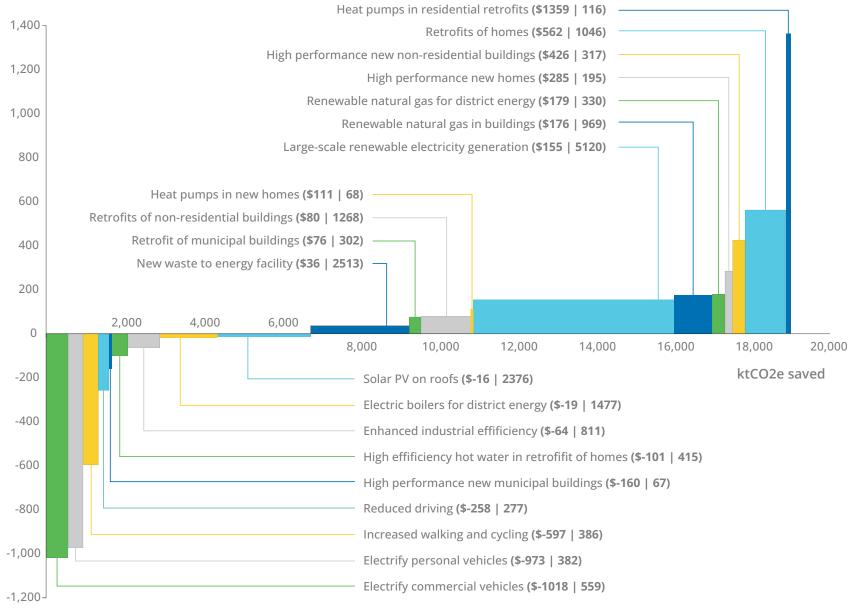


Figure 30. Marginal Abatement Cost curve.

The action with the highest cost per metric ton of CO2e reduced is residential retrofits. Residential retrofits require costly building envelope improvements and the switch to heat pumps, while maximizing efficiency and reducing GHG emissions require switching to electricity that is currently more expensive than natural gas. While these retrofits may require significant capital investment, they provide other benefits. Efficient homes are easier to heat, reduce total energy demand, and can help address energy poverty.

### 4.7 Business Opportunities

Investments in the Low-Carbon scenario represent opportunities for existing and new businesses in Ames. These include contractors, HVAC suppliers, renewable energy companies, auto groups, construction companies, and secondary businesses such as banks, engineering and architecture firms, and insurance companies. Figure 31 illustrates the numbers of heat pumps and electric water heaters required to decarbonize Ames. These totals essentially constitute sales targets for the HVAC industry in Ames.

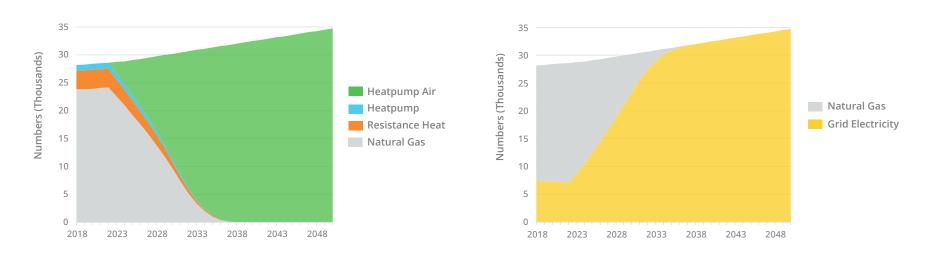


Figure 31. Shares of heat pumps and water heaters, Low-Carbon scenario.

# **5.** Co-Benefits

## 5. Co-Benefits

In many cases, actions that reduce GHG emissions correspond or directly overlap with actions that create vibrant cities and towns, improve public health outcomes, reduce municipal and state operating and capital costs, and support innovation—these are no-regrets policies.<sup>38</sup> Actions that reduce GHGs are synergistic with a wide range of other public goods, and these actions can be justified from the perspective of any of a number of public goods. One review of more than a dozen studies on GHG mitigation policies found that the co-benefits of reduced air pollution—a single co-benefit—often equaled or exceeded the benefit of the GHG reduction itself.<sup>39</sup>

### Co-benefits and co-harms are effects that result from and are incidental to actions reducing GHG emissions.

Not all co-benefits or co-harms are equal. One set of criteria by which to consider the co-benefits of initiatives and actions to reduce GHG emissions is as follows:<sup>40</sup>

- 1. Synergies: Many low-carbon actions have multiple socioeconomic benefits. Examples of these types of actions include transit, improving energy efficiency, and fostering a more compact urban design.
- 2. Urgency: Some actions are associated with greater urgency to avoid loss of inertia on action already taken and prevent lock-in effects,<sup>41</sup> irreversible outcomes, or elevated costs. This may occur with road infrastructure decisions, major ecosystems displacement, and urban form. Some low-carbon actions require time to realize their effects, making immediate implementation paramount.
- **3.** Costs: Acting early is generally less expensive than acting later. This is because delayed action often involves 'fixing' high emissions infrastructure rather than making it a low-carbon option from the beginning. Examples include buildings that are initially constructed to low energy efficiency standards and then need to be retrofitted later.<sup>42</sup>

<sup>&</sup>lt;sup>38</sup> Lamia Kamal-Chaoui and Alexis Robert, "Competitive Cities and Climate Change," 2009, http://www.oecdilibrary.org/governance/competitive-cities-and-climate-change\_218830433146.

<sup>&</sup>lt;sup>39</sup> Gao, J., Kovats, S., Vardoulakis, S., Wilkinson, P., Woodward, A., Li, J., ... & Liu, Q. (2018). Public health co-benefits of greenhouse gas emissions reduction: A systematic review. Science of the Total Environment, 627, 388-402.
<sup>40</sup> Adapted from (Fay et al., 2015).

<sup>&</sup>lt;sup>41</sup> Lock-in effect refers to implementation of a strategy or action that improves performance of an object or activity in the short term but is prohibitive to future change. Lock-in effect can refer to building upgrades or land use, for example. As an example, where quick building retrofits are undertaken, no additional improvements in the equipment installed can be expected over the course of its lifetime without considerable additional expense. In this way, lower levels of energy reductions can be locked in for a long period.

**<sup>42</sup>** A significant obstacle to acting early and unlocking the long-term savings and benefits lies in the limited availability of low-interest financing, which is essential to facilitate these investments. The development of innovative and equitable financing solutions will play a crucial role in accelerating action.

- **4.** Longevity: Related to urgency, the longevity of planning and development decisions locks cities into their effects for decades, and sometimes centuries. For example, widening a roadway allows more vehicles to travel, encouraging more emissions for as many years as the widened roadway remains in the US.
- **5.** Equity Impacts: Low-carbon actions have different impacts on different subsets of the population: Those with lower income levels may be unable to afford new heating and cooling systems in their homes; those with limited mobility may not be able to use transit as easily as the able-bodied; and those living in future generations will inherit the impacts of climate change caused by those who came before them.

Table 7 provides an assessment of the co-benefits and co-harms of implementing the Low-Carbon scenario over the BAP scenario.

#### Table 7. Summary of impacts.

1. Health					
Co-benefits/ co-harms	Buildings	Transportation	Energy	Waste	
1.1 Co-benefit: Improved air quality	Energy-efficient buildings with low-carbon heating/ cooling systems have fewer drafts, less condensation, and less temperature variation, resulting in greater comfort and better health.	Reduced combustion of gasoline and diesel in vehicles reduces NOx and particulate matter in the air. This, in turn, reduces respiratory illnesses and flare-ups.	Reduced natural gas combustion in furnaces and industrial processes reduces NOx and particulate matter in the air. This, in turn, reduces respiratory illnesses and flare-ups.	Treating waste to reduce and capture methane reduces odor issues.	

#### (continued from previous table)

1. Health				
Co-benefits/ co-harms	Buildings	Transportation	Energy	Waste
1.2 Co-benefit: Increased physical activity and health		Comprehensive, well- maintained, and safe cycling and walking infrastructure results in increased activity, better mental and physical health, lower obesity rates, and lower rates of absenteeism from work.		
1.3 Co-benefit: Reduction in noise pollution	Improved insulation in buildings reduces residents' exposure to exterior noise.	Switching to electric vehicles reduces total vehicle noise as EVs do not produce as much noise as combustion engines.		
1.4 Co-benefit: Improved accessibility		Transit-oriented development provides easier access to transit corridors and hubs.		

2. Economic prosp	erity			
Co-benefits/ co-harms	Buildings	Transportation	Energy	Waste
2.1 Co-benefit: Increased employment	Retrofitting buildings and building to new higher standards will create a significant number of direct and indirect jobs annually.		Supplying, installing, and maintaining renewable and alternative energy systems, renewable fuels, and energy storage will generate a significant number of new jobs annually.	Waste mining for the circular economy, recycling, and the conversion of waste to fuel will all generate new jobs.
2.2 Co-harm: Decreased employment		The large-scale shift to EVs will result in a reduction in overall maintenance requirements for vehicles.		
2.3 Co-benefit: Increased long-term affordability	Initial capital costs for more energy-efficient buildings are more than offset with the resulting long-term savings in energy costs.	EVs have higher initial capital costs than ICE vehicles; however, in the longer-term, they save the owner more in avoided fuel and maintenance. Increased use of transit and active transportation also costs less than personal vehicle use.	Initial capital costs to replace high emissions heating and cooling technologies are more than offset with the resulting long-term savings in energy costs.	

#### (continued from previous table)

2. Economic prosperity				
Co-benefits/ co-harms	Buildings	Transportation	Energy	Waste
2.4 Co-benefit: Increased leadership reputation	A requirement for high-performance buildings creates a reputation for the City's developers and builders as having the skills required for innovative and sustainable building.	Less congestion, shorter commutes, more bike and walking infrastructure draw new young residents to the city's reputation of being a more livable community.	Large-scale renewable and alternative energy deployment increase the city's exposure as a climate leader and prepare the local labor force to maintain the energy systems of the future.	The city continues to enhance its reputation for innovative approaches to waste management.
2.5 Co-benefit: Increased social capital		Increased active transportation and transit use promotes more interaction among citizens, improving social cohesion.		
2.6 Co-benefit: Improved environmental capital	More-efficient buildings require less energy generation, decreasing the need for new energy generation facilities in green spaces outside the city boundary.		Energy generation within the city boundaries decreases the need to import energy (losing some in the process) and reduces the need for new generation facilities in green spaces beyond the city.	Waste managed as a valued resource results in less methane pollution.

3. Social equity				
Co-benefits/ co-harms	Buildings	Transportation	Energy	Waste
3.1 Co-benefit: Quality of life for the elderly improves	Access to naturalized spaces improves physical and mental health of all ages, especially when cool outdoor areas provide relief from extreme heat.	Low-carbon buildings are healthier for residents who are more susceptible to illness and are more comfortable.	Sidewalks and cycling infrastructure is developed to be safe for "anyone aged 8–88", improving seniors' ability to continue to move in their communities.	Heat exchange systems provide air conditioning to all residents, reducing the impacts of heat waves.
3.2 Co-benefit: Quality of life for children improves	Increased access to outdoor recreation areas and complete green streets makes it easier for children to do more outside,get to know their neighbors, and travel independently.	Low-carbon buildings are healthier, meaning the important development that occurs during childhood years takes place in cleaner spaces.	Safe, connected, well-maintained, and well-used bike paths, sidewalks and transit infrastructure make these options better for children.	
3.3 Co-benefits: Increased intergenerational equity and resilience	in all of these areas. Action	n now also ensures changes	missions and increased cost are made before the worse reduces the burden on futu	ening impacts of climate





# **6.** Actions

## 6. Actions

### 6.1 The Six Big Moves

The key focus areas for Ames' CAP align with the following Six Big Moves identified through technical modeling, thorough reviews of best practices and local context, and engagement:

- 1. Renewable Energy Generation
- 2. Building Retrofits
- 3. Net-Zero New Construction
- 4. Reducing Vehicle Emissions
- 5. Increase Active Transportation and Transit Use
- 6. Reduce Waste Emissions

The Six Big Moves structure has been created to show how to organize and think about implementation, although there will be some overlap between the program, initiative, policy, and infrastructure recommendations in each sector.

Programs, initiatives, and policies are meant to support one another and are sequenced in a timeline to maximize community co-benefits, GHG reductions, and financial return. Although adaptive management will be important as technologies and conditions change, the plan will not generate the same outcome if only some actions are completed or if they are taken out of order. For example, building retrofits increase the impact of solar PV installations in terms of cost and GHG reductions, and adding solar PV can ensure there is clean electricity available for electric vehicles at homes and workplaces.

The actions included here are near-term measures that are necessary for Ames to meet it's climate targets. These actions are designed to be initiated within the next 1-3 years, and completed in the next 5 years, except where actions explicitly continue into the future. Global climate change science emphasizes the need for immediate and transformative change, and the timing of these actions aligns with the speed required to meet local and global GHG emissions targets.

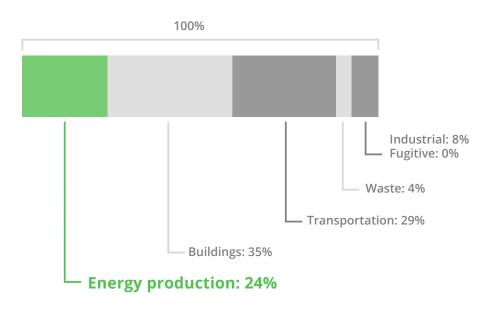
#### Table 8. Implementation mechanisms.

Mechanism	Definition
Policy	A policy developed by the City and approved by the City Council.
Program	An ongoing effort by the City, with staff and financing to support the effort.
Initiative	A study or project undertaken by the City, private sector, not-for-profit sector, or other sectors, individually or collaboratively, with a specific focus, implemented for a set time period.
ilnfrastructure	Investment in physical infrastructure by the City or private sector, not-for-profit sector, or other sectors, individually or collaboratively.
Advocacy	Any action in favor of or recommending another body (e.g. level of government, other governments, community partners) undertake an action/policy/program that influences Eemissions reductions within its jurisdictional control.
Education	A defined opportunity to target educational communications and materials to the public, community partners, and other governments related to the specific rationale and benefits of implementing Cclimate Aactions.

### 6.2 Renewable Energy Generation

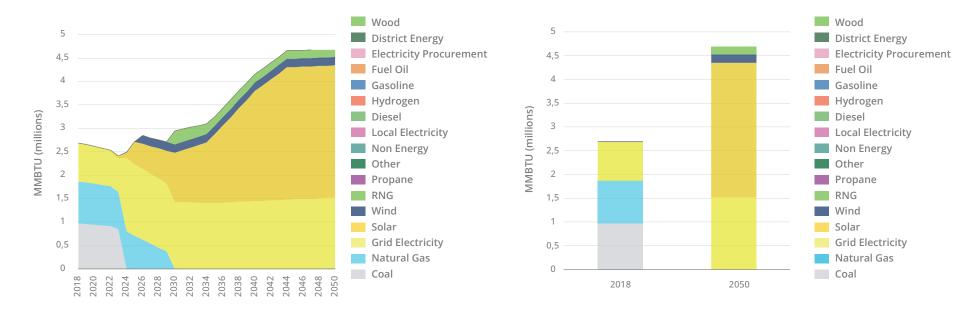
Low-carbon energy generation refers to the production of electricity or heat using energy sources that produce low levels of greenhouse gas emissions. These include renewable energy sources such as solar, wind, hydro, tidal, geothermal, and renewable natural gas (RNG).

Renewable energy sources are considered the most sustainable and environmentally friendly option because they produce little to no emissions and do not rely on finite fossil fuel resources. Renewable energy generation significantly contributes to GHG reduction. It can take many forms, but all shifts to renewable energy require drastic changes that are challenging to scale up to meet current energy demand.



*Figure 32. Share of GHG emissions from energy production in Ames.* 

#### EVERY TON MATTERS: THE PATH TO NET ZERO EMISSIONS



*Figure 33. Local energy generation by energy type annually (left) and as a snapshot for 2018 and 2050 (right) in the Low- Carbon scenario.* 

Table 9. Renewable Energy Implementation Strategy. Actions marked with an asterisk (\*) are actions recommended by municipal staff. Actions marked with an "e" have equity considerations.

Renewable Energy Generation				
Action Name:	Ground Mount Solar and Wind Generation *			
Modeled Low Carbon Action:	50MW of renewable nameplate generating capacity by 2025, 120 MW by 2030, 240MW by 2040, 320MW by 2050.			
GHG:	High			
Metric:	MW of capacity added			

#### (continued from previous table)

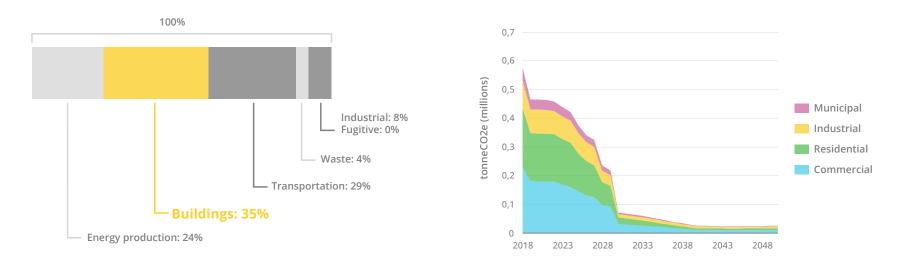
Action Name:	Ground Mount Solar and Wind Generation *				
Implementation Mechanism	Description	Funding	Funding Applicant		
Initiative	Meet the 2025 target of 50 Megawatts of renewable generation capacity through power purchasing agreements (PPA).	IRA Clean Electricity Investment Tax Credit (ITC)	Municipality		
Initiative	Explore the feasibility of AMES developing its own renewable electricity generation capacity, which it would own and maintain, likely through the use of PPAs.	IRA Clean Electricity Production Tax Credit (PTC)	Municipality		
Initiative	AMES completes an Integrated Resource Plan (IRP), which is consistent with the CAP and includes guidance on:	Municipal funding			
	<ul> <li>Hourly demand forecasting under a high renewable generation scenario</li> </ul>				
	<ul> <li>Demand response programs to enable more control on the timing of electricity consumption in Ames</li> </ul>				
	<ul> <li>A rate increase program with an equity focus to assess and mitigate the effect of rate increases on LMI households</li> </ul>				
Education	Educate the public on plans for adding renewable energy generation and the forecasted impact on Eelectricity rates.	Municipal funding			

Action Name:	Rooftop Solar (e)		
Modeled Low Carbon Action:	Achieve a total of 220 MW of rooftop solar generating capacity by 2050.		
GHG:	High		
Metric:	MW of capacity added		
Implementation Mechanism	Description	Funding	Funding Applicant
Initiative	Work with developers to provide incentives for the construction of new buildings to include solar panels or to be solar ready. Incentives can include quicker permitting for projects that meet this criteria.	New Energy Efficient Home Tax Credit (45L)	Municipality, private
Initiative	<ul><li>Include guidance on the following in the forthcoming Integrated Resource Plan:</li><li>Behind the meter solar dynamics of demand and demand response</li></ul>	Municipal funding	
	<ul><li>incentives.</li><li>Transmission infrastructure upgrades needed for net-metering.</li></ul>		
	• Non-rooftop space potential for solar panels (parking lots, new building facades, etc.).		
Program	Design a program that provides a financial incentive to building owners who add rooftop solar to their buildings.	Residential Clean Energy Tax Credit (25D)	Municipality, private
Program	Provide a financial incentive to building owners who add battery storage to their buildings.	Residential Clean Energy Tax Credit (25D)	Municipality, private
Initiative	Explore the possibility of a solar group buy program where one vendor provides bulk solar installations to residential and commercial building owners.	Residential Clean Energy Tax Credit (25D)	Municipality, private

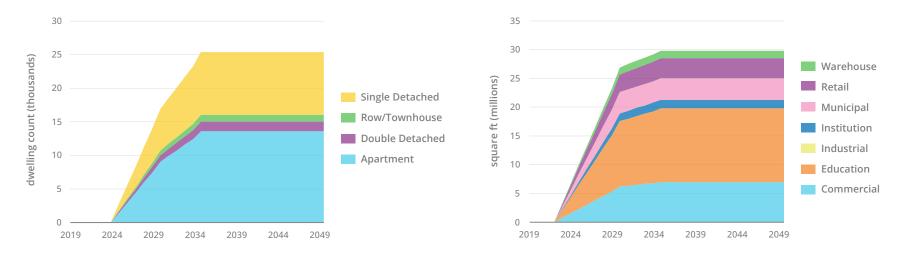
Renewable Energy Generation						
Action Name:	Grid electricity decarbonization (MISO)					
Modeled Low Carbon Action:	75% reduction in grid emissions factor for imported electricity by 2040.					
GHG:	High					
Metric:	Grid emission factor gCO2e/kWh					
Implementation Mechanism	Description	Funding	Funding Applicant			
Advocacy	Advocate for MISO decarbonization.	Municipal funding				

### 6.3 Building Retrofits

All buildings, including homes, commercial buildings, municipal buildings, and industrial buildings undergo deep retrofits to reduce energy consumption. New buildings are built to net-zero standards, meaning they will be highly efficient and generate on-site electricity. All buildings, whether new or existing, will switch from fossil fuels to electricity for space heating, space cooling, and water heating.



*Figure 34. Share of Ames' GHG emissions from buildings in 2021 (left) and the GHG emissions reduction trajectory for buildings in the Low-Carbon scenario.* 



*Figure 35. Number of residential units by type retrofit (left) and commercial floor area by type retrofit (right) in the Low-Carbon scenario.* 

#### What is a Deep Retrofit?

A deep retrofit is a set of actions to improve building quality and the energy efficiency of the building. Minor retrofits include draft sealing, improving the insulation, and changing out lights for LEDs. Major retrofits can include replacing windows and doors, updating heating and cooling systems, and reducing water consumption through low-flow faucets. Deep retrofits go a step further, overhauling all systems of a building. This can include reconfiguring the interior of the building, replacing the roof, rearranging windows to maximize solar gain, and replacing existing HVAC systems with electric heat pumps.

A deep retrofit can reduce a building's energy demand by up to 60%.

Table 10. Building Retrofits Implementation Strategy. Actions marked with an asterisk (\*) are actions recommended by municipal staff. Actions marked with an "e" have equity considerations.

Building Retrofits Program				
Action Name:	Equipment electrification (*,e)			
Modeled Low Carbon Action:	Add air-source heat pumps for all buildings by 2040. Replace hot water heating systems with electric in line with the heat pump schedule. Enabler			
GHG:				
Metric:	Number of heat pumps installed			
Implementation Mechanism	Description	Funding	Funding Applicant	
Program	Design a program offering loans and incentives for heat pump purchase and installation.	<ul> <li>IRA high-efficiency electric home rebate program</li> <li>IRA residential energy efficiency tax credit (25c)</li> <li>IRA Improving energy or water efficiency or climate resilience of affordable housing</li> <li>IRA energy efficient commercial buildings deduction (179D)</li> </ul>	Municipality, private	
Education	Create a publicly available repository of suggested heat pump vendors and installers in Ames.	Municipal funding		
Education	Provide contractor training for heat pump heaters and water heater installation. Either directly or in partnership.	Home Energy Efficiency Contractor Training (State level)	Municipality, private	
Education	Gather feedback from residents who have completed or are undergoing an electrification project for their home or business about the main obstacles they encountered during their project (e.g. long wait times for energy audits, difficulty finding a trusted vendor/installer, etc.).	Municipal funding		

Building Retrofits Program				
Action Name:	Building Retrofits (*,e)			
Modeled Low Carbon Action:	<b>Residential:</b> Pre-1981 construction: Achieve 60% thermal savings and 15% e of buildings constructed prior to 1981 by 2030, start year 2023;	8		
	1981 and newer construction: Achieve 60% thermal savings and buildings by 2030, start year 2025; 90% by 2040.	d 15% electrical savings in 60% of post-198	31 existing	
	Commercial: Achieve 50% thermal savings and 10% electrical savings in 80% Municipal: Municipal building retrofits begin in 2023. Achieve 5 municipal buildings retrofitted by 2030.		5	
GHG:	High			
Metric:	Number of buildings retrofitted			
Implementation Mechanism	Description	Funding	Funding Applicant	
Initiative	Launch a pilot retrofit program focusing on older homes in Ames Electrical Service territory.	<ul><li>IRA high-efficiency electric home rebate program</li><li>IRA residential energy efficiency tax credit (25c)</li><li>IRA Improving energy or water efficiency or climate resilience of affordable housing</li></ul>	Municipality, private	
Initiative	Launch a pilot program to work with business owners to retrofit older commercial buildings.	IRA energy-efficient commercial buildings deduction (179D)	Municipality, private	

#### (continued from previous table)

Action Name:	Building Retrofits (*,e)			
Implementation Mechanism	Description	Funding	Funding Applicant	
Education	Create a publicly available repository of suggested contractors for retrofits in Ames.	Municipal funding		
Advocacy	Advocate for the State to enable Pace and C-Pace programs. Not currently available in Iowa.	Municipal funding		
Policy	Mandatory energy-use disclosure for multi-unit buildings over 20,000 sqft and commercial buildings over 50,000 sqft.	Municipal funding		
Program	Institute a revolving energy fund for municipal building retrofits (any utility cost savings resulting from energy efficiency upgrades/energy use reduction is set aside in a corporate fund to conduct additional energy projects).	Municipal funding		
Initiative	Explore partnerships with retrofit service companies (such as BlocPower).	Municipal funding		
Education	Provide contractor training for building retrofits either directly or in partnership. Offer training in heat pump installation either directly or in partnership.	Home Energy Efficiency Contractor Training (State level)	Municipality, private	
Initiative	Retrofit municipal buildings in order to achieve 50% thermal savings and 10% electrical savings. All municipal buildings retrofitted by 2030.	IRA energy efficient commercial buildings deduction (179D)	Municipality, private	

### 6.4 Net-Zero New Construction

Low-carbon new building performance refers to the ability of a new building to consume low levels of energy and generate low levels of GHG emissions throughout its lifecycle. This can be achieved through:

- Designing the building to maximize natural light and ventilation;
- Using energy-efficient materials and equipment;
- Incorporating renewable energy systems, such as solar panels or wind turbines;
- Choosing a location that is close to public transportation and other amenities; and
- Incorporating green roofs, rainwater harvesting, and greywater recycling systems.

A new low-carbon building is expected to have low energy consumption, low emissions, high indoor air quality, and thermal comfort, with a positive impact on the environment and the people that use it. As buildings and building systems are long-lasting assets, choices made today will impact emissions in the city for decades to come and will either increase or decrease the burden on future generations. Increasing the proportion of net-zero builds over time can also prepare the workforce now for changes that will impact the whole industry by 2030. Other benefits include improved air quality and lower utility bills associated with net-zero homes.

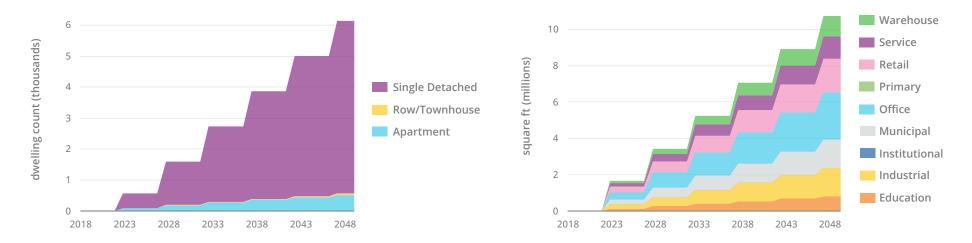


Figure 36. New dwellings by type (left)and new floorspace by type (right) in the Low-Carbon scenario.

Table 11. Net-Zero New Construction Implementation Strategy. Actions marked with an asterisk (\*) are actions recommended by municipal staff. Actions marked with an "e" have equity considerations.

Action Name:	Net-zero new buildings (*,e)		
Modeled Low Carbon Action:	All new buildings meet thermal net-zero energy standards (15 kWh/m2) by 2030; adoption increases linearly to 2030. All new municipal buildings meet thermal net-zero energy standards (15 kWh/m2) by 2025, adoption increases linearly to 2025.		
GHG:	Medium		
Metric:	Number of buildings constructed to net-zero standards		
Implementation Mechanism	Description	Funding	Funding Applicant
Initiative	Change zoning ordinance to include specific design features of a building that support both being net-zero ready and passive building design.	Municipal funding	
Initiative	Requiring net-zero ready and passive design as part of annexation and contract rezoning.	Municipal funding	
Initiative	Implementing a new tax abatement program to incentivize new construction to be net-zero ready and reflect passive building design.	Municipal funding	
Policy	Mandatory energy-use disclosure reporting for new multi-units over 20,000 square feet.	Municipal funding	
Advocacy	Advocate for stricter energy codes at the state level.	Municipal funding	

#### (continued from previous table)

Action Name:	Net-zero new buildings (*,e)		
Implementation Mechanism	Description	Funding	Funding Applicant
Policy	Require that all new municipal buildings meet net-zero standards by 2025.	Municipal funding	
Education	Offer educational sessions to builders in Ames on net-zero design principles and funding opportunities.	IRA Home Energy Efficiency Contractor Training (State level) IRA New Energy Efficient Home Tax Credit (45L)	Municipality, private

## 6.5 Reduce Vehicle Emissions

All vehicles are zero emission, with personal vehicles leading the way. Cars, SUVs, and small trucks are electric, and heavy-duty vehicles are either electric or use a low-emissions fuel. Walking and bicycling trips increase by building and maintaining more safe trails, sidewalks, and bike lanes. Additionally, transit is expanded and decarbonized.



Figure 37. GHG emissions from transportation in 2021 (left) and by fuel in the Low-Carbon scenario (right).

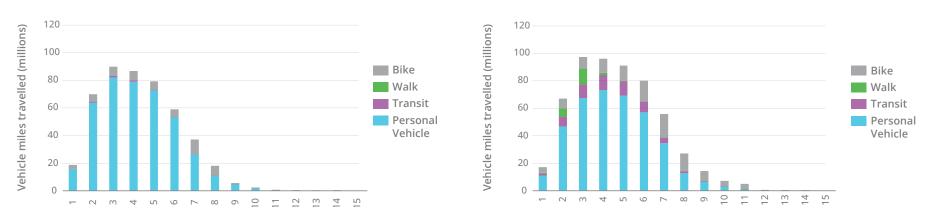
Table 12. Reduce Vehicle Emissions Implementation Strategy. Actions marked with an asterisk (\*) are actions recommended by municipal staff. Actions marked with an "e" have equity considerations.

Reduce Vehicle E	missions			
Action Name:	Electrify personal-use and commercial vehicles	5		
Modeled Low Carbon Action:	All light- and medium-duty vehicles sold in 2030 are zero- emissions vehicles. All heavy-duty vehicles sold in 2030 and after are electric. Between 2023 and 2030, the proportion of biodiesel use will increase by 5% each year.			
GHG:	Medium			
Metric:	Number of EV vehicles			
Implementation Mechanism	Description	Funding	Funding Applicant	
Education	Raise awareness and provide information on funding opportunities for new and used clean vehicles.	IRA Clean Vehicle Tax Credit (30D) IRA Credit for previously owned clean vehicles	Municipality	
Initiative	Develop EV infrastructure policies/bylaws for new MURBs, commercial buildings, and parking lots.	IRA tax credit for alternative refueling property	Municipality	

Reduce Vehicle Emissions				
Action Name:	Electrify Transit			
Modeled Low Carbon Action:	Replace 17 buses with electric by 2027, then replace at end of lifecycle for remaining buses.			
GHG:	Low			
Metric:	Number of EV buses			
Implementation Mechanism	Description	Funding	Funding Applicant	
Initiative	Support CyRide with their decarbonization plan. Collaborate on applying for funding opportunities.	IRA clean heavy-duty vehicles	Municipality	

## Reduce Vehicle Emissions

Action Name:	Electrify Municipal Fleet*			
Modeled Low Carbon Action:	Replace fleet over time (based on standard vehicle and equipment replacement lifecycles) beginning in 2023 with electric (light- and medium- duty vehicles and light equipment). For heavy vehicles, begin purchasing electric in 2030. Prior to 2030, purchase vehicles running on 100% biodiesel.			
GHG:	Low			
Metric:	% of zero emissions vehicles in fleet			
Implementation Mechanism	Description	Funding	Funding Applicant	
Policy	Municipal policy for new vehicle purchases.	IRA Clean Vehicle Tax Credit (30D) IRA Credit for previously owned clean vehicles IRA clean heavy-duty vehicles	Municipality	
Policy	Municipal policy for EV infrastructure at municipal facilities.	IRA tax credit for alternative refueling property	Municipality	



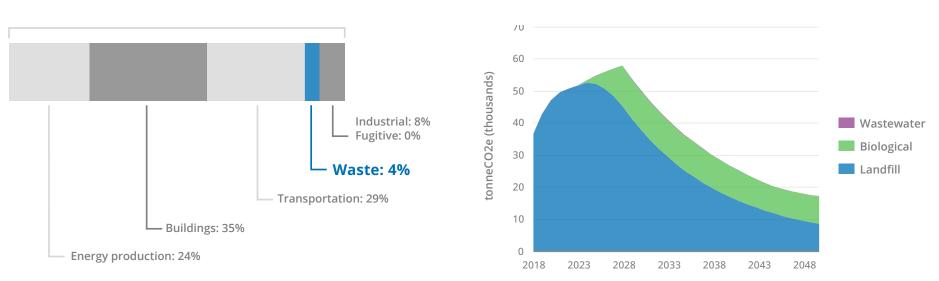
## 6.6 Active Transportation and Transit Use

*Figure 38. VMT by mode and trip distance in 2018 (left) and 2050 (right) in the Low-Carbon scenario.* 

Table 13. Increase Active Transportation and Transit Implementation Strategy. Actions marked with an asterisk (\*) are actions recommended by municipal staff. Actions marked with an "e" have equity considerations.

Action Name:	Expand transit and encourage active transportation	n (e)	
Modeled Low Carbon Action:	By 2050, 10% of trips in the City completed using transit. By 2050, 40% of trips under 2 km completed by walking, 25% c	of trips 2 km–5 km completed by biking	Ţ.
GHG:	Medium		
Metric:	% of trips completed using transit, walking, and biking.		
Implementation Mechanism	Description	Funding	Funding Applicant
Initiative	Increase frequency in the downtown core and from key neighborhoods to university. Expand transit into new zones as they are developed.	IRA Neighborhood Access and Equity Grant Program	Municipality
Initiative	Active transportation infrastructure is improved and expanded.	IRA Neighborhood Access and Equity Grant Program	Municipality
Initiative	Active transportation safety features enhanced, e.g. sidewalk and trail lighting, separated bike lanes.	IRA Neighborhood Access and Equity Grant Program	Municipality
Initiative	Work with ISU to introduce a bikeshare program.	Municipal funding	Municipality private

Increase Active Transportation and Transit Use					
Action Name:	Reduce personal- use vehicle miles traveled				
Modeled Low Carbon Action:	Car and bike share programs are available to decrease single- (10% reduction in VMT city-wide).	Car and bike share programs are available to decrease single-vehicle ownership (10% reduction in VMT city-wide).			
	Car-free zones in the downtown core and near the university and increase in parking fees (10% reduction in VMT in downtown and university zones).				
GHG:	Medium				
Metric:	VMT reduction				
Implementation Mechanism	Description	Funding	Funding Applicant		
Advocacy	Work with local delivery companies on green last-mile delivery services.	Municipal funding			
Program	CyRide bus pass partnerships with large employers.	Municipal funding			
Policy	Car-free zones in the downtown core and near the university.	Municipal funding			



## 6.7 Reduce Waste Emissions

*Figure 39. GHG emissions from waste and wastewater in 2021 (left) and by source in the Low-Carbon scenario (right).* 

## Table 14. Reduce Waste Emissions Implementation Strategy. Actions marked with an asterisk (\*) are actions recommended by municipal staff. Actions marked with an "e" have equity considerations.

Action Name:	Waste generation reduction and diversion*		
Modeled Low Carbon Action:	Waste decreases by 20% per household at the source by 2030; 50% per household at the source by 2050. 50% of commercial waste is diverted at source by 2030. 90% of organic/food waste is diverted by 2028. 90% of glass, metal, and paper, cardboard, and other paper products are recycled by 2027.		
GHG:	Medium		
Metric:	Volume of waste generated. Volume of waste diverted.		
Implementation Mechanism	Description	Funding	Funding Applicant
Initiative	Implement a pay-as-you-throw system to encourage waste reduction.	Municipal funding	
Education	City leads or partners with an organization to provide education to residents on composting.	Municipal funding	
Education	City leads or partners with an organization to provide education to residents on waste reduction.	Municipal funding	

Reduce Waste Emissions				
Action Name:	New Waste to Energy Facility*			
Modeled Low Carbon Action:	Change the permit requirement of electric burning NG with refuse-derived fuel (decrease/eliminate NG use).			
GHG:	High			
Metric:	MMBTU of natural gas used for incineration.			
Implementation Mechanism	Description	Funding	Funding Applicant	
Initiative	Implement an alternative waste-to-energy system that allows for refuse-derived fuel to be combusted in a separate boiler.	Municipal funding		

# **7.** The Risk of Doing Nothing

# 7. The Risk of Doing Nothing

If the CAP is not implemented, a BAP scenario would proceed. This status-quo scenario assumes no major changes are made to new and existing buildings, EV uptake is slower, active transportation and transit shifts are more limited, and renewable energy generation is slower. Risks are classified according to the matrix in Table 15.

#### Table 15. Risk classification.

4		Risk Classificatio	on		
	Catastrophic	High	Very high	Very high	Very high
Impact	Major	Moderate	High	High	Very high
<u>=</u>	Moderate	Low	Moderate	Moderate	High
	Minor	Low			Moderate
		Unlikely	Possible	Likely	Very likely

Probability

#### Table 16. The risks of doing nothing.

Risk	Description	Probability	Impact	Overall Risk
Stranded assets	Residents or the City invests in fossil-fuel-based infrastructure that must be replaced prior to the end of its useful life, either to meet its GHG reduction commitments or due to changing market conditions as a result of global Cclimate action.	Very likely	Major	Very high
Reputation is negatively impacted	The reputation of Ames is damaged because its climate efforts do not align with what science indicates is required to address climate change.	Possible	Moderate	Moderate

Risk	Description	Probability	Impact	Overall Risk
Vulnerability to energy price shocks	The government is vulnerable to global fossil fuel prices, which will fluctuate in the future.	Very likely	Major	Very high
Infrastructure damage from extreme weather	The energy system, buildings, and other infrastructure is damaged from extreme weather events.	Likely	Major	High
Cumulative energy expenditures are greater than they would be under strategy implementation	In the long run, the BAP scenario is more costly than the Low- Carbon scenario.	Very likely	Minor	Moderate
GHG emissions increase or stabilize	GHG emissions will continue to increase, imposing a burden on future generations. The cost of future mitigation will also increase, requiring more expensive interventions.	Very likely	Major	Very high
Operational costs increase	Opportunities to reduce operational costs are missed ( e.g. from EVs and heat pumps).	Very likely	Moderate	High

#### (continued from previous table)

# **8.** Monitoring and Evaluation

# 8. Monitoring and Evaluation

Tracking the effectiveness of the actions in the CAP helps to manage the risk and uncertainty associated with these efforts, as well as external forces, such as evolving senior government policy, and new technologies, which can disrupt the energy system. Key motivations for monitoring and evaluation include:

- Identify unanticipated outcomes;
- Adjust programs and policies based on their effectiveness;
- Manage and adapt to the uncertainty of climate change; and
- Manage and adapt to emerging technologies.

Specific activities identified to support the implementation of the CAP include an annual work plan and review, an annual indicator report, an update of the GHG inventory every two years, and an update of the CAP every five years.

#### Table 17. Monitoring and evaluation activities.

Activity	Purpose	Description	Frequency
1. Annual work plan and review	Review work to-date and set annual priority actions	Annual report with prioritized actions	Annual
2. Annual indicator report	Track effectiveness of actions	Annual report on set of indicators with an analysis of the results	Annual
3. Inventory	Update energy and GHG emissions profile	Recalculate the GHG emissions and energy inventory	Every 2 years
<b>4.</b> Update the CAP	Update the CAP to reflect changing conditions	Review each action and the progress being achieved. Identify new actions.	Every 5 years

## 8.1 Annual Work Plan and Review

An annual work plan will identify activities to achieve the actions and policies in the plan, as well as the responsible parties, the budget, and the schedule. The results of the previous year's work plan should be reviewed to inform the development of subsequent work plans.

## 8.2 Reporting Platform

The City of Ames should report annually to CDP,<sup>43</sup> which will enable the City to join international networks such as the Global Covenant of Mayors,<sup>44</sup> the UN's Race to Zero,<sup>45</sup> and WWF's One Planet Cities.<sup>46</sup> Each of these networks is a community of cities that can provide networking and profile to Ames' efforts.

## 8.3 GHG Inventory

Ames should complete an annual GHG inventory according to the GHG Protocol for Community-Scale GHG Inventories,<sup>47</sup> the standard accounting protocol for GHG emissions, which will enable the City to track its progress against targets. It will also support reporting to CDP and the annual indicator report.

## 8.4 Annual Indicator Report

There are two aspects involved in the application of indicators: collecting data on indicators (monitoring) and interpreting the results of those indicators (evaluation). Over time, Ames can also evaluate its effectiveness in embedding the knowledge and wisdom gained through this process into the organization.

From the perspective of the CAP, there are multiple purposes for which data is collected: to evaluate the effectiveness of the actions, to evaluate the impact of the actions on the community, and to evaluate the uptake of the lessons from the evaluation.

Ames can launch its implementation report on Earth Day each year.

**<sup>43</sup>** The CDP platform is available here: https://www.cdp.net/en/cities

<sup>44</sup> Global Covenant of Mayors: https://www.globalcovenantofmayors.org/how-to-join/

<sup>45</sup> Race to Zero: https://www.c40knowledgehub.org/s/cities-race-to-zero?language=en\_US

<sup>46</sup> WWF's One Planet Cities: https://wwf.panda.org/projects/one\_planet\_cities/

<sup>&</sup>lt;sup>47</sup> WRI (2021). GHG Protocol for Community Scale GHG Inventories. Retrieved from: https://ghgprotocol.org/ greenhouse-gas-protocol-accounting-reporting-standard-cities

#### Table 18. Types of indicators.

Indicator Category	Question
1. Effectiveness indicators	Are the actions achieving their objectives?
2. Impact indicators	What is the impact of the actions on the community?

## 8.5 Effectiveness Indicators

These indicators will be designed to evaluate whether or not policies or actions are having an effect. They will vary from municipality to municipality according to the specifics of the community energy and emissions plan. The results of the indicators are then compared against the assumption in the modeling to monitor whether or not the community is on track with projections. Indicators should be developed for each policy or mechanism.

## 8.6 Impact Indicators

Ames can develop a set of indicators that track macro trends and drivers of GHG emissions in Ames. These are designed to be reported on each year.

Indicator	Trend	Data sources
Total new dwellings by type	An indication of the growth of the building stock.	Buildings permits
Average total floor area of new dwellings	An indication as to whether there is more or less additional floor space to heat or cool.	Building permits
Diversity of dwelling types	An indication of the types of dwellings and whether or not they have shared walls.	Building permits
Total new non-residential floorspace by type	An indication of the growth of the building stock.	Building permits
Total demolitions	An indication of the change in the building stock.	Demolition permits
Percentage of new dwelling units that are downtown	An indication as to whether or not residential development is occurring in areas more appropriate for walking, cycling, and transit.	Building permits and GIS analysis

#### Table 19. Indicators.

## (continued from previous table)

Indicator	Trend	Data sources
Percentage of non- residential floorspace that is occurring downtown	ential floorspace that is commercial development is occurring	
Number of new dwellings that are within 400 m of a transit stop	Indication of transit accessibility.	GIS layers of transit and building footprint
Annual or monthly energy price by fuel (electricity, gasoline, diesel) (\$/GJ)	Energy costs are an important indicator of opportunities for energy savings and renewable energy, household, municipal, and business energy costs.	Available from Ames Electric
Total energy consumption by sector for electricity (GJ)	An indication of trends in energy use in buildings.	Available from Ames Electric
Total solar PV installs (# of installations)	An indication of the extent of decentralized renewable energy.	Available from Ames Electric
Total gasoline sales (\$)	An indication of GHG emissions from vehicles.	VMT from Replica
Total transit trips	An indication of whether or not non- vehicular trips are increasing.	Ames
Length of physically separated cycling lanes	An indicator of opportunity for people of all ages to cycle.	Ames



# 9. Conclusion

The process for developing Ames' Climate Action Plan was rigorous, with multiple engagements and technical and staff reviews. The result is a systematic, ambitious, and transformative pathway that proactively engages in the energy transition, equips the City to take advantage of funding from the IRA, and ensures that Ames does its part to address the climate crisis.

The pathway is daunting in the breadth of investments required by residents, businesses, institutions, and the City itself, but there is wind in the sails as a result of the declining prices of key technologies such as solar and wind generation and electric vehicles combined with increasing adoption rates. Ames' efforts will build on and reinforce these efforts.

The combined ingredients of a highly engaged community and Council, the expertise and dedication of City staff, a history of innovation and pioneering environmental initiatives on which to build, the unique attribute of the City-owned electricity utility, and the partnership with the university position the City to make this journey happen.

# **10.** Appendices

## Appendix A: Engagement Plan

August 2021

## Purpose of this Document

The purpose of this Engagement Plan is to outline the objectives, desired outcomes, approach, and roles and responsibilities of the engagement portion of Ames' Climate Action Plan and Target Setting.

## A1. Background

#### Context

The City of Ames is embarking on a process to set a community greenhouse gas emissions (GHG) reduction target and develop an associated Climate Action Plan (CAP).

## Supporting Strategic Documentation

The City of Ames' strategic documents and planning initiatives were analysed in a "Situational Analysis" and provided to the City. This background research provides useful information for engagement activities such as focus groups and surveys. Drawing examples, principles, and approaches from these documents will increase the CAP's alignment with these other plans, and help to integrate all of these different but related initiatives. This in turn will improve the chances of success for all of them.

The following documentation are the primary strategic documents that will inform both the engagement and technical modelling:

- City of Ames' Promise/Vision;
- City of Ames's 2020-2021 City Council Goals, especially those related to engagement, equity, and environmental sustainability;
- The City's 2016 Resolution Reaffirming The City's Commitment to the Values of Equity, Fairness, Inclusion, and Justice;
- Ames 2040 Plan; and
- Iowa State University's Strategic Plan for Sustainability in Operations 2021-2025.

## A2. What is Being Decided and How

The City of Ames wants to foster a forward-thinking, innovative, and sustainable community. An effective GHG reduction target and CAP can help achieve these goals. This will require factual information about the city's infrastructure and standards for the technical modelling, as well as an understanding of the city's context. It will also require decisions be made about an appropriate GHG reduction target and what actions the City of Ames will need to take to reduce its GHGs, on what timeline, and how those actions should be implemented. The CAP will contain the recommended answers to these questions, based on the technical modelling and engagement input.

The City of Ames expects the CAP will be ready to be recommended for approval by Council by September 2022. This plan will achieve the city's emission reduction targets, and reflect the advice, inputs, and ideas of the community.

## A3. Engagement Strategy

The Engagement Strategy is the framework that will ensure internal (City) and external stakeholders are given opportunities to provide feedback that will be used to create the most effective CAP possible, and to establish a community that will support the implementation of the plan through to its completion.

## Givens

Givens are facts that are outside the scope of engagement, which means they are not negotiable. The givens for this engagement will include the following:

- Climate change is real and primarily driven by human activity.
- The City of Ames will set a GHG emissions reduction target and develop a Climate Action Plan.
- This project is not an opportunity to debate ongoing flood mitigation work, or other ongoing city projects.

## Stakeholders

In addition to providing broad feedback opportunities to the public, the City will engage stakeholders through three groups:

- 1. the Supplemental Input Committee, consisting of community stakeholders from various sectors, chosen by the City;
- 2. the City Steering Committee, consisting of the Mayor and Council;
- **3.** the City Technical Advisory Committee, consisting of the Assistant City Manager, the Head of City Communications, the Iowa State University Head of Sustainability, and the Ames' Utility Energy Services Coordinator, as well as representatives from across City departments (as needed).

Interviewees from the pre-engagement process suggested the plan incorporate feedback from the broader community. To maximize resources, the Supplemental Input Committee, which will be deeply engaged in the CAP development and target setting process, will be tasked with:

- providing representative feedback from their sectors,
- looking for opportunities to educate their networks, and
- sharing concerns from their networks.

#### **Guiding Principles**

The following principles, derived primarily from the Pre-Engagement Report and the project Proposal, will guide the design and execution of all engagement activities,

#### A commitment to:

- Informing the public about complexity before and during the active engagement period, in order to raise the general level of understanding of global warming and climate action planning;
- Involving stakeholders via a Supplemental Input Committee in information collection to demonstrate process integrity and build credibility for recommendations;
- Communicating background information and engagement opportunities (times, dates, online venues) in a reasonable time prior to engagement;
- Providing stakeholders with various opportunities to provide input throughout the active engagement period; and
- Although decision-making will be focused on building consensus, the decision-making body is the Steering Committee, which is composed of the Ames City Council. The Council will consider the advice received during the engagements as much as possible in making the required decisions.

## A4. Objectives

The following are the main objectives of this Engagement Plan described according to the IAP2 (International Association of Public Participation) Spectrum of Engagement (i.e., inform, consult, involve, or collaborate), which is included at the end of this document. As with the Guiding Principles, these Objectives are based on information available in the project proposal, the Pre-Engagement Report, as well as City Technical Advisory Committee input to date. The outputs (i.e. tangible things) and outcomes (i.e. intangible things) that will help achieve each objective are also described below.

The outputs and outcomes drive the techniques selected to achieve these objectives. The techniques selected are described in the **Engagement Technique** section, further below.

## **Objective 1**

To inform and educate the community of the specific targets and actions required to create meaningful and feasible greenhouse gas emission reductions, while engendering a sense of responsibility for continuing this work through to its long-term completion.

#### **Outputs:**

- A community-based input committee, with internal (i.e., City) and external members, is established.
- Communications materials are created to educate and inform stakeholders about the strategy process and opportunities for input.

#### **Outcomes:**

- Stakeholders understand the process of science-based GHG reduction target setting, and best practices from other communities.
- Stakeholders understand the level of action and investment required from a climate action plan in order to meet their chosen GHG reduction target, and best practices from other communities.
- Stakeholders understand the increasing costs of inaction, and the benefits of action.

## **Objective 2**

To involve stakeholders in the development of the engagement process and facilitate inclusive conversations among stakeholders in order to document community concerns and aspirations.

#### Outputs:

- Interviews with key stakeholders form the pre-engagement process, which results in a pre-engagement report containing a set of engagement plan recommendations.
- An interactive website serves as a place for members of the public to learn about ways to provide feedback and learn more about relevant background information.

#### **Outcomes:**

- Stakeholders say they have been meaningfully involved in the development of the engagement plan for the CAP.
- Community participants know how to get engaged, are motivated to identify opportunities, and become partners in the realization of the CAP.

## **Objective 3**

To involve the community and City staff in gathering feedback that will inform: 1) the community's GHG reduction target, 2) the selected low-carbon actions, and 3) the CAP's near term implementation strategy.

#### **Outputs:**

- A series of assumptions to be used in the creation of low-carbon scenarios.
- City Steering Committee and Supplemental Community Input Committee sessions on:
  - Target-setting and climate action planning 101;
  - BAU and low-carbon scenario results; and
  - CAP implementation planning.
- Regular updates (e.g., bi-monthly) to the website on project progress.
- Community-wide feedback on effective CAP implementation planning.
- A draft implementation plan.
- Contact lists of stakeholders who wish to continue the dialogue on CAP implementation.

#### **Outcomes:**

- A revised list of low-carbon actions, adjusted based on City and stakeholder feedback.
- The City of Ames identifies and collaborates with its implementation partners to maximize the impact of the CAP and to benefit all participants justly and equitably.

## **Objective 4**

To inform stakeholders of how their involvement shaped the plan.

#### **Outputs:**

- The City of Ames will provide regular and clear information on the progress of the CAP on the project's interactive website (during the course of the CAP development) and then on the City of Ames' website. These updates will summarize input received and how it influenced plan decisions.
- Final presentation to the City Council.

#### Outcomes:

- Community-members can see they have impacted decision-making.
- Community-members will understand the impact of their participation in shaping the CAP, and in acting as champions for the implementation of the plan.

## A5. Communications

Comprehensive communications and education efforts are critical to the engagement's overall success. Stakeholders will need to see that sustained efforts are necessary in order to implement the low-carbon transition over the long-term. Working with the City of Ames' communications staff and the project team, we will communicate the following key messages through the channels outlined below.

## A6. Key Messages

The following key messages have been developed for the project, which have been informed by the preengagement interview process:

- The City of Ames is committed to creating a climate-friendly future by partnering with the community.
- The City of Ames is prepared to pursue policy changes that encourage and require carbon reduction behaviors.
- Investment in climate action contributes to Ames' economic development, in addition to generating co-benefits related to health, improved environment, equity, and economic growth.

## A7. Timeline

The timeline of engagement will be integrated with the project's technical modelling activities. Between the stages of modelling, engagement input will be gathered; and when the modelled results are completed, results will be presented.

The engagement will feed into the overall Plan completion as shown in the image below.

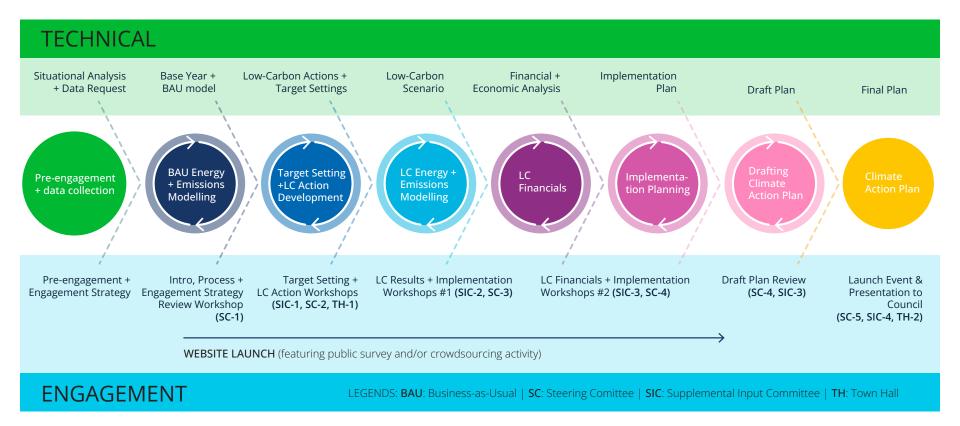


Figure 1. Energy and emissions modelling with data and engagement milestones.

## A.8 Engagement Techniques

## Phase 1: Pre-engagement Interviews + Engagement Design

#### Project initiation - September 2021

Activity	SSG role	City role	Objectives	Timeframe
Pre-Engagement Interviews and Summary Report	Conduct interviews of individuals identified by city (30-minute to 1-hour phone or video call. Analyze interviews.	Identify participant pool and advise them about being contacted to gather engagement data.	Objective 1	June - July
Engagement Plan design	Draft Engagement Plan.	Refine and approve	All	August- September

## Phase 2: Active Engagement Period (prior to plan completion)

July 2021 - July 2022

Activity	IAP2 Spectrum Level	SSG role	City role	Objectives	Timeframe
Focus groups with key stakeholders As identified by the Technical Advisory Committee, hold discussions with stakeholders to discuss the city's current energy and emissions profile, potential low-carbon actions, and implementatieplan design	Involve. Although decision-making will be focused on building consensus, the decision- making body is the Steering Committee, which is composed of the Ames City Council. The Council will consider the advice received during the engagements as much as possible in making the required decisions.	<ul> <li>Lead discussion, provide key background material, and take notes</li> <li>Incorporate key information into CAP</li> </ul>	Support in coordinating meeting timing and hosting.	All	July 2021 - July 2022
CAP interactive website	Inform. Promise to the public: We will provide you with resources and opportunities to stay informed.	<ul> <li>Design website and draft content that ensures the public is informed about: <ul> <li>engagement opportunities,</li> <li>key background information, and</li> <li>how their feedback is used to shape the final CAP.</li> </ul> </li> <li>Website will host the community survey described</li> </ul>	Provide support and guidance.	Objectives 1, 3, 4	Ongoing

Activity	IAP2 Spectrum Level	SSG role	City role	Objectives	Timeframe
City Steering Committee (CSC) Workshop 1: The Process Steering Committee members will become acquainted with the project goals and process, including the scenario modelling method. Target setting and climate action planning best practices will be introduced and discussed. Finally, the project's engagement strategy will be reviewed and discussed. In particular, the process for seeking and integrating community and CSC input into the CAP and in setting the community GHG target will be reviewed, and feedback sought from the CSC.	Involve. Although decision-making will be focused on building consensus, the decision- making body is the Steering Committee, which is composed of the Ames City Council. The Council will consider the advice received during the engagements as much as possible in making the required decisions.	<ul> <li>Prepare an energy and emissions planning and target setting 101 presentation.</li> <li>Prepare an overview of the project process and milestones.</li> <li>Prepare an overview of the engagement plan.</li> </ul>	<ul> <li>Coordinate meeting timing and hosting.</li> <li>Review presentation materials prior to the workshop.</li> <li>Respond to questions about the City's role, jurisdiction.</li> </ul>	All	August/ September

Activity	IAP2 Spectrum Level	SSG role	City role	Objectives	Timeframe
Supplemental Input Committee (SIC) Workshop 1: Base Year and BAU Results and Target-Setting Workshop SIC members will become acquainted with each other and the project goals and process. SiC members will be asked to watch the CSC workshop as preparation for the workshop. Base year energy and emissions inventory data and business as usual (BAU) scenario modelling results will be reviewed. Emissions reduction challenges and opportunities will be discussed Participatory workshop exercises will be hosted to build relationships and develop a CAP vision. Varying emissions reduction targets will be debated, and preferred targets will be documented.	Involve. Although decision-making will be focused on building consensus, the decision- making body is the Steering Committee, which is composed of the Ames City Council. The Council will consider the advice received during the engagements as much as possible in making the required decisions.	<ul> <li>Prepare an energy and emissions planning and target setting 101 presentation.</li> <li>Prepare an overview of the project process and milestones.</li> <li>Provide digital framework/ exercise tools.</li> <li>Prepare a take-home survey or worksheets after the workshop. To finalize ideas.</li> </ul>	<ul> <li>Recruit committee members.</li> <li>Coordinate meeting timing and hosting.</li> <li>Provide presentation background material on the CAP, indicating how it fits with other City plans/ strategies.</li> <li>Review presentation materials prior to the workshop.</li> <li>Respond to questions about the City's role, jurisdiction.</li> </ul>	Objectives 1, 3, 4	September/ October

Activity	IAP2 Spectrum Level	SSG role	City role	Objectives	Timeframe
Launch Event: Town Hall - CAP Inventory and BAU: The first public event, the Town Hall will introduce the community to the CAP process, share information about public input opportunities, and enable participants to share their vision for Ames' future.	Involve. Although decision-making will be focused on building consensus, the decision- making body is the Steering Committee, which is composed of the Ames City Council. The Council will consider the advice received during the engagements as much as possible in making the required decisions.	<ul> <li>Assist with the logistics and coordination of the event.</li> <li>Prepare an energy and emissions planning and target setting 101 presentation.</li> <li>Prepare a presentation on community GHG inventory, BAU modelling results, and public input opportunities.</li> <li>Design an activity to allow participants to express their vision for Ames' low-carbon future.</li> <li>Co-host, if required.</li> </ul>	<ul> <li>Set the program/agenda.</li> <li>Advise on guest speakers.</li> <li>Provide a host for the event.</li> <li>Invite the Mayor and/or Council to give some brief remarks.</li> </ul>	Objectives 1, 3, 4	October
SIC Workshop 2: Low-Carbon Action Workshop Ames's energy and emissions outlook will be presented to provide the scale of the emissions reductions challenge. The SIC will identify emissions areas on which to focus and present emissions reduction opportunities in each emissions sector for consideration in CAP development.	Involve. Although decision-making will be focused on building consensus, the decision- making body is the Steering Committee, which is composed of the Ames City Council. The Council will consider the advice received during the engagements as much as possible in making the required decisions.	<ul> <li>Lead the workshop, prepare and provide materials.</li> <li>Provide digital framework/ exercise tools.</li> <li>Prepare a list of low-carbon actions.</li> <li>Prepare a take-home survey or worksheets after the workshop. To finalize ideas.</li> </ul>	<ul> <li>Review presentation materials prior to the workshop.</li> <li>Coordinate meeting timing and hosting.</li> </ul>	Objectives 1, 3, 4	November

Activity	IAP2 Spectrum Level	SSG role	City role	Objectives	Timeframe
CSC Workshop 2: Review of feedback to date on target setting and low-carbon actions, and low-carbon action workshop. For context, base year energy and emissions inventory data and business as usual (BAU) scenario modelling results will be reviewed. Emissions reduction challenges and opportunities will be discussed with regard to City powers. Inputs for the workshop will come from SSG's technical analysis and the SiC. <b>Proposed Attendees:</b> Directors or senior representatives from building approvals, community planning/short-term planning, transportation, environmental services	Involve. Although decision-making will be focused on building consensus, the decision- making body is the Steering Committee, which is composed of the Ames City Council. The Council will consider the advice received during the engagements as much as possible in making the required decisions.	<ul> <li>Provide modelling outputs presentation materials.</li> <li>Prepare a summary of what we've heard to date.</li> <li>Prepare discussion topics and exercises.</li> <li>Prepare a preliminary list of low-carbon actions.</li> <li>Lead workshop.</li> </ul>	<ul> <li>Identify and convene group members</li> <li>Review presentation materials prior to the workshop.</li> <li>Coordinate meeting timing and hosting.</li> </ul>	Objectives 1, 3, 4	December

Activity	IAP2 Spectrum Level	SSG role	City role	Objectives	Timeframe
CSC & SIC Workshops : Low- carbon scenario modelling results & introduction to implementation Low-carbon scenario modelling results Proposed Attendees: Directors or senior representatives from building approvals, community planning/short-term planning, transportation, environmental services	Involve. Although decision-making will be focused on building consensus, the decision- making body is the Steering Committee, which is composed of the Ames City Council. The Council will consider the advice received during the engagements as much as possible in making the required decisions.	<ul> <li>Provide modelling outputs presentation materials.</li> <li>Prepare discussion topics and exercises.</li> <li>Lead workshop.</li> <li>Provide digital framework/ exercise tools.</li> </ul>	<ul> <li>Review presentation materials prior to the workshop.</li> <li>Coordinate meeting timing and hosting</li> </ul>	Objective 4	February
<b>Community survey:</b> Online survey to give community members a chance to provide their input on the CAP implementation plan.	<b>Consult.</b> Promise to the public: We will seek your advice on the variety of options presented.	<ul> <li>Draft survey.</li> <li>Set survey up on selected online platform.</li> <li>Analyze feedback.</li> </ul>	<ul> <li>Review draft survey.</li> <li>Promote to the community.</li> <li>Logistical support.</li> </ul>	Objectives 1,3, 4	March-June

Activity	IAP2 Spectrum Level	SSG role	City role	Objectives	Timeframe
CSC & SIC Workshops: Low- carbon financial results & implementation part 2 Low-carbon financial modelling results Proposed Attendees: Directors or senior representatives from building approvals, community planning/short-term planning, transportation, environmental services	Involve. Although decision-making will be focused on building consensus, the decision- making body is the Steering Committee, which is composed of the Ames City Council. The Council will consider the advice received during the engagements as much as possible in making the required decisions.	<ul> <li>Provide modelling outputs presentation materials.</li> <li>Prepare discussion topics and exercises.</li> <li>Lead workshop.</li> <li>Provide digital framework/ exercise tools.</li> </ul>	<ul> <li>Review presentation materials prior to the workshop.</li> <li>Coordinate meeting timing and hosting</li> </ul>	Objective 4	March/April
Online Implementation Plan review: CSC + SIC	<b>Consult.</b> Promise to the public: We will seek your advice on the variety of options presented.	<ul> <li>Prepare draft.</li> <li>Set up a feedback mechanism to gather input.</li> </ul>	• Provide logistical support.	Objectives 1, 3, 7	May-June

Activity	IAP2 Spectrum Level	SSG role	City role	Objectives	Timeframe
Town Hall + Kitchen Workbook The team will prepare guided workbooks that households can work through around the kitchen table to review the draft CAP and explore how they can contribute to the CAP in their household and place of work, and identify how the City and other stakeholders can be a resource.	<b>Consult.</b> Promise to the public: We will seek your advice on the variety of options presented.	<ul> <li>Prepare workbook</li> <li>Co-host if required</li> <li>Analyze results</li> </ul>	<ul> <li>Set the program/agenda.</li> <li>Advise on guest speakers.</li> <li>Provide a host for the event.</li> <li>Invite the Mayor and/or Council to give some brief remarks. Promote to the community.</li> <li>Provide logistical support.</li> </ul>	Objectives 3, 4	June - July
Online Draft CAP review (TAC +CSC)	<b>Consult.</b> Promise to the public: We will seek your advice on the variety of options presented.	<ul> <li>Prepare and deliver a presentation on an updated version of the CAP.</li> <li>Gather and analyze feedback.</li> </ul>	<ul> <li>Provide logistical support.</li> </ul>	Objectives 1, 3, 7	July - August

### Phase 3: Final Report + Presentation

### By September 2022

Activity	SSG role	City role	Objectives	Timeframe
Presentation to Council	<ul><li>Draft presentation</li><li>Deliver presentation to Council and answer questions.</li></ul>	<ul><li>Edit presentation.</li><li>Co-deliver presentation.</li></ul>	Objective 4	September 2022

### Sub-Appendix A: IAP2 Public Participation Spectrum

	INCREASING LE	VEL OF PUBLIC IMPA	CT ON THE DECISION			
		CONSULT O V V V V V V V V	INVOLVE O C K S C K S C K S C K S C K S C C C C C	$\begin{array}{c} \text{COLLABORATE} \\ \begin{array}{c} & O \\ & & O \end{array} \\ \begin{array}{c} & O \\ & & & O \end{array} \\ \begin{array}{c} & O \\ & & & O \end{array} \\ \begin{array}{c} & O \\ & & & O \end{array} \\ \begin{array}{c} & O \\ & & & O \end{array} \end{array} \end{array}$		
PUBLIC PARTICIPATION GOAL	To provide the public with balanced and objective information to assist them in understanding the problem, alternatives, opportunities and/or solutions.	To obtain public feedback on analysis, alternatives and/or decisions.	To work directly with the public throughout the process to ensure that public concerns and aspirations are consistently understood and considered.	To partner with the public in each aspect of the decision including the development of alternatives and the identification of the preferred solution.	To place final decision making in the hands of the public.	
PROMISE TO THE PUBLIC	We will keep you informed.	We will keep you informed, listen to and acknowledge concerns and aspirations, and provide feedback on how public input influenced the decision.	We will work with you to ensure that your concerns and aspirations are directly reflected in the alternatives developed and provide feedback on how public input influenced the decision.	We will look to you for advice and innovation in formulating solutions and incorporate your advice and recommendations into the decisions to the maximum extent possible.	We will implement what you decide.	Fig Par

Figure 2. IAP2 Spectrum of Public Participation © IAP2 International Federation 2018

# Appendix B: GPC Reporting

Green rows = Sources required for GPC BASIC inventor
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**Blue rows** = Sources required GPC BASIC+ inventory

**Yellow rows** = Sources required for territorial total but not for BASIC/BASIC+ reporting

Exclusion Rationale Legend

N/A	Not Applicable or not included in scope
ID	Insufficient Data
NR	No Relevance or limited activities identified
Other	Reason provided in other comments

#### EVERY TON MATTERS: THE PATH TO NET ZERO EMISSIONS

						in to	onnes	
GPC ref No.	Scope	GHG Emissions Source	Inclusion	Reason for exclusion (if applicable)	CO2	CH4	N2O	Total CO2e
I	STATIO	NARY ENERGY SOURCES						
I.1	Resider	ntial buildings						
1.1.1	1	Emissions from fuel combustion within the city boundary	Yes		71,357	0	0	71,357
1.1.2	2	Emissions from grid-supplied energy consumed within the city boundary	Yes		122,845	0	0	122,845
1.1.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption	Yes		11,572	0	0	11,572
1.2	Comme	ercial and institutional buildings/facilities						
1.2.1	1	Emissions from fuel combustion within the city boundary	Yes		71,583	5	9	71,597
1.2.2	2	Emissions from grid-supplied energy consumed within the city boundary	Yes		183,546	0	0	183,546
1.2.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption	Yes		17,291	0	0	17,291
1.3	Manufa	cturing industry and construction						
I.3.1	1	Emissions from fuel combustion within the city boundary	Yes		39,52	3	5	39,528
1.3.2	2	Emissions from grid-supplied energy consumed within the city boundary	Yes		52,636	0	0	52,636
1.3.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption	Yes		4,959	0	0	4,959

					in tonnes			
GPC ref No.	Scope	GHG Emissions Source	Inclusion	Reason for exclusion (if applicable)	CO2	CH4	N2O	Total CO2e
1.4	Energy	industries						
1.4.1	1	Emissions from energy used in power plant auxiliary operations within the city boundary	No	NR	229,48	388	1,702	231,571
1.4.2	2	Emissions from grid-supplied energy consumed in power plant auxiliary operations within the city boundary	No	NR	55,465	0	0	55,465
1.4.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption in power plant auxiliary operations	No	NR	5,225	0	0	5,225
1.4.4	1	Emissions from energy generation supplied to the grid	No	NR	0	0	0	0
I.5	Agricult	ture, forestry and fishing activities						
1.5.1	1	Emissions from fuel combustion within the city boundary	No	NR	0	0	0	0
1.5.2	2	Emissions from grid-supplied energy consumed within the city boundary	No	NR	0	0	0	0
1.5.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption	No	NR	0	0	0	0

#### EVERY TON MATTERS: THE PATH TO NET ZERO EMISSIONS

						in to	onnes	
GPC ref No.	Scope	GHG Emissions Source	Inclusion	Reason for exclusion (if applicable)	CO2	CH4	N2O	Total CO2e
I.6	Non-sp	ecified sources						
1.6.1	1	Emissions from fuel combustion within the city boundary	No	NR	0	0	0	0
1.6.2	2	Emissions from grid-supplied energy consumed within the city boundary	No	NR	0	0	0	0
1.6.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption	No	NR	0	0	0	0
1.7	Fugitive	emissions from mining, processing, storage, a	ind transpo	ortation of coal				
1.7.1	1	Emissions from fugitive emissions within the city boundary	No	NR	0	0	0	0
1.8	Fugitive	emissions from oil and natural gas systems						
I.8.1	1	Emissions from fugitive emissions within the city boundary	Yes		7	5,017	0	5,024

					in tonnes			
GPC ref No.	Scope	GHG Emissions Source	Inclusion	Reason for exclusion (if applicable)	CO2	CH4	N2O	Total CO2e
П	TRANSI	PORTATION						
11.1	On-roa	d transportation						
11.1.1	1	Emissions from fuel combustion for on-road transportation occurring within the city boundary	Yes		252,289	368	662	253,32
II.1.2	2	Emissions from grid-supplied energy consumed within the city boundary for on-road transportation	Yes		183	0	0	183
11.1.3	3	Emissions from portion of transboundary journeys occurring outside the city boundary, and transmission and distribution losses from grid-supplied energy consumption	Yes		75,335	112	206	75,653
II.2	Railway	/S		·				
II.2.1	1	Emissions from fuel combustion for railway transportation occurring within the city boundary	No	NR	0	0	0	0
11.2.2	2	Emissions from grid-supplied energy consumed within the city boundary for railways	No	NR	0	0	0	0

11.2.3	3	Emissions from portion of transboundary journeys occurring outside the city boundary, and transmission and distribution losses from grid-supplied energy consumption	No	NR	0	0	0	0
						in to	onnes	
GPC ref No.	Scope	GHG Emissions Source	Inclusion	Reason for exclusion (if applicable)	CO2	CH4	N2O	Total CO2e
II.3	Water-k	porne navigation						
II.3.1	1	Emissions from fuel combustion for waterborne navigation occurring within the city boundary	No	N/A	0	0	0	0
11.3.2	2	Emissions from grid-supplied energy consumed within the city boundary for waterborne navigation	No	N/A	0	0	0	0
11.3.3	3	Emissions from portion of transboundary journeys occurring outside the city boundary, and transmission and distribution losses from grid-supplied energy consumption	No	N/A	0	0	0	0
11.4	Aviation							
11.4.1	1	Emissions from fuel combustion for aviation occurring within the city boundary	No	N/A	0	0	0	0
11.4.2	2	Emissions from grid-supplied energy consumed within the city boundary for aviation	No	N/A	0	0	0	0

11.4.3	3	Emissions from portion of transboundary journeys occurring outside the city boundary, and transmission and distribution losses from grid-supplied energy consumption	No	N/A	0	0	0	0
						in to	onnes	
GPC ref No.	Scope	GHG Emissions Source	Inclusion	Reason for exclusion (if applicable)	CO2	CH4	N2O	Total CO2e
II.5	Off-roa	d						
II.5.1	1	Emissions from fuel combustion for off-road transportation occurring within the city boundary	No	NR	0	0	0	0
II.5.2	2	Emissions from grid-supplied energy consumed within the city boundary for off-road transportation	No	NR	0	0	0	0
Ш	III WASTE							
.1	III.1 Solid waste disposal							
111.1.1	1	Emissions from solid waste generated within the city boundary and disposed in landfills or open dumps within the city boundary	Yes		0	0	0	0

#### EVERY TON MATTERS: THE PATH TO NET ZERO EMISSIONS

.1.2	3	Emissions from solid waste generated within the city boundary but disposed in landfills or open dumps outside the city boundary	Yes		0	36,681	0	36,681
III.1.3	1	Emissions from waste generated outside the city boundary and disposed in landfills or open dumps within the city boundary	No	N/A	0	0	0	0
						in to	onnes	
GPC ref No.	Scope	GHG Emissions Source	Inclusion	Reason for exclusion (if applicable)	CO2	CH4	N2O	Total CO2e
111.2	Biologic	al treatment of waste						
III.2.1	1	Emissions from solid waste generated within the city boundary that is treated biologically within the city boundary	Yes		0	0	0	0
111.2.2	3	Emissions from solid waste generated within the city boundary but treated biologically outside of the city boundary	No	N/A	0	1	4	5
III.2.3	1	Emissions from waste generated outside the city boundary but treated biologically within the city boundary	No	N/A	0	0	0	0
III.3	Incinera	ation and open burning						
III.3.1	1	Emissions from solid waste generated and treated within the city boundary	No	N/A	0	0	0	0

111.3.2	3	Emissions from solid waste generated within the city boundary but treated outside of the city boundary	No	N/A	0	0	0	0
111.3.3	1	Emissions from waste generated outside the city boundary but treated within the city boundary	No	N/A	0	0	0	0
						in te	onnes	
GPC ref No.	Scope	GHG Emissions Source	Inclusion	Reason for exclusion (if applicable)	CO2	CH4	N2O	Total CO2e
.4	Wastew	ater treatment and discharge						
.4.1	1	Emissions from wastewater generated and treated within the city boundary	Yes		0	0	0	0
111.4.2	3	Emissions from wastewater generated within the city boundary but treated outside of the city boundary	No	NR	0	0	3	3
.4.3	1	Emissions from wastewater generated outside the city boundary	No	N/A	0	0	0	0
IV	INDUSTRIAL PROCESSES AND PRODUCT USE (IPPU)							
IV.1	1	Emissions from industrial processes occurring within the city boundary	No	ID	0	0	0	0
IV.2	1	Emissions from product use occurring within the city boundary	No	ID	0	0	0	0

			in tonnes					
GPC ref No.	Scope	GHG Emissions Source	Inclusion	Reason for exclusion (if applicable)	CO2	CH4	N2O	Total CO2e
v	V AGRICULTURE, FORESTRY AND LAND USE (AFOLU)							
V.1	1	Emissions from livestock within the city boundary	No	NR	0	0	0	0
V.2	1	Emissions from land within the city boundary	No	NR	0	0	0	0
V.3	1	Emissions from aggregate sources and non- CO2 emission sources on land within the city boundary	No	NR	0	0	0	0
VI	/I OTHER SCOPE 3							
VI.1	3	Other Scope 3	No	N/A	0	0	0	0
							TOTAL	1,240,536

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# Appendix C: Data, Methods, and Assumptions (DMA) Manual

#### July 2021

#### Purpose of this Document

This Data, Methods, and Assumptions (DMA) manual details the modeling approach used to provide community energy and emissions benchmarks and projections while providing a summary of the data and assumptions used in scenario modeling. The DMA makes the modeling elements fully transparent and illustrates the scope of data required for future modeling efforts.

### Glossary

BAU	Business as usual
CBECS	Commercial Buildings Energy Consumption Survey
CHP	Combined heat and power
DMA	Data, methods, and assumptions manual
GHG	Greenhouse gases
GIS	Geographic information systems
GPC	Global Protocol on Community-Scale GHG Emissions Inventories
IPCC	Intergovernmental Panel on Climate Change
VMT	Vehicle Miles Travelled

### **C1** Accounting and Reporting Principles

The municipal greenhouse gas (GHG) inventory base year development and scenario modeling approach correlate with the Global Protocol for Community-Scale GHG Emissions Inventories (GPC).<sup>1</sup> The GPC provides a fair and true account of emissions via the following principles:

**Relevance:** The reported GHG emissions appropriately reflect emissions occurring as a result of activities and consumption within the City boundary. The inventory will also serve the decision-making needs of the City, taking into consideration relevant local, state, and national regulations. Relevance applies when selecting data sources and determining and prioritizing data collection improvements.

**Completeness:** All emissions sources within the inventory boundary shall be accounted for and any exclusions of sources shall be justified and explained.

Consistency: Emissions calculations shall be consistent in approach, boundary, and methodology.

**Transparency:** Activity data, emissions sources, emissions factors and accounting methodologies require adequate documentation and disclosure to enable verification.

Accuracy: The calculation of GHG emissions should not systematically overstate or understate actual GHG emissions. Accuracy should be enough to give decision makers and the public reasonable assurance of the integrity of the reported information. Uncertainties in the quantification process should be reduced to the extent possible and practical.

<sup>&</sup>lt;sup>1</sup> WRI, C40 and ICLEI (2014). Global Protocol for Community-Scale Greenhouse Gas Emissions Inventories. Retrieved from: https://ghgprotocol.org/sites/default/files/standards/GHGP\_GPC\_0.pdf.

## C.2 Scope

### Geographic Boundary

Energy and emissions inventories and modeling for the project will be completed for the City of Ames' current boundary (Figure 1) and new growth areas as identified in the Ames Plan 2040 draft (Figure 2). The land-use and density targets modeled will be in line with what is identified in the 2040 plan.

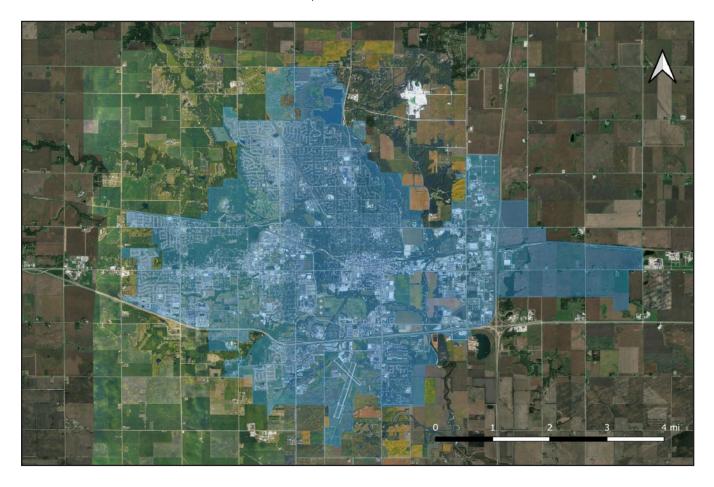
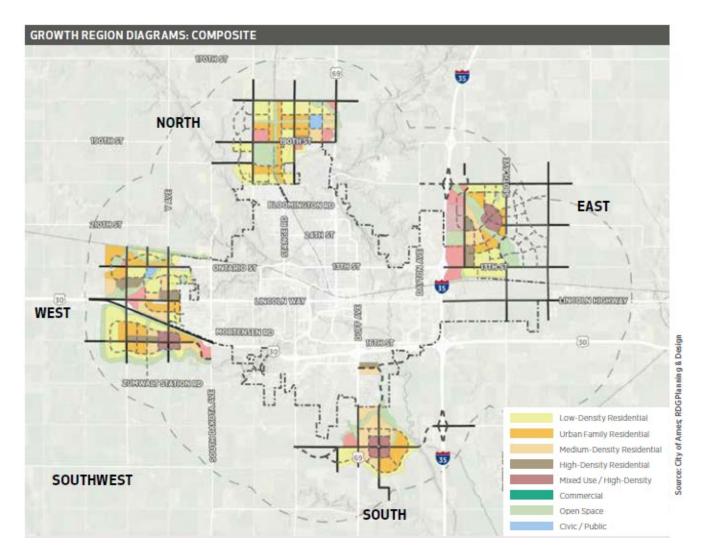


Figure 1. Current geographical boundary for Ames



*Figure 2. Future geographical boundary for Ames and land-use types in growth areas.* 

## C.3 Time Frame of Assessment

The modeling time frame will include years 2018-2050. The year 2018 will be used as the base year since it aligns with the City's existing inventory and the latest census, and 2050 is the relevant target year. Model calibration for the base year uses as much locally observed data as possible.

### C.4 Energy and Emissions Structure

The total energy for a community is defined as the sum of the energy from each of the following aspects:

EnergyCity = Energytransport + Energybuildings + Energywaste&wastewater

Where:

**Energy***transport* is the movement of goods and people.

**Energy***buildings* is the generation of heating, cooling, and electricity.

**Energy***wastegen* is energy generated from waste.

The total GHG emissions for a community is defined as the sum from all in-scope emissions sources:

# GHG*landuse* = GHG*transport* + GHG*energygen* + GHG*waste&wastewater* + GHG*agriculture* + GHG*forest* + GHG*landconvert*

Where:

**GHG***transport* is emissions generated by the movement of goods and people.

**GHG***energygen* is emissions generated by the generation of heat and electricity.

**GHG***waste&wastewater* is emissions generated by solid and liquid waste produced.

**GHG***agriculture* is emissions generated by food production.

**GHG***forest* is emissions generated by forested land.

**GHG***landconvert* is emissions generated by the lands converted from natural to modified conditions.

# **C.5** Emissions Scope

The inventory will include emissions Scopes 1 and 2, and some aspects of Scope 3, as defined by GPC (Table 1 and Figure 2). Refer to Appendix 1 of this DMA for a list of included GHG emissions sources by scope.

#### Table 1. GPC scope definitions.

Scope	Definition
1	All GHG emissions from sources located within the municipal boundary.
2	All GHG emissions occurring from the use of grid-supplied electricity, heat, steam, and/or cooling within the municipal boundary.
3	All other GHG emissions that occur outside the municipal boundary as a result of activities taking place within the boundary.

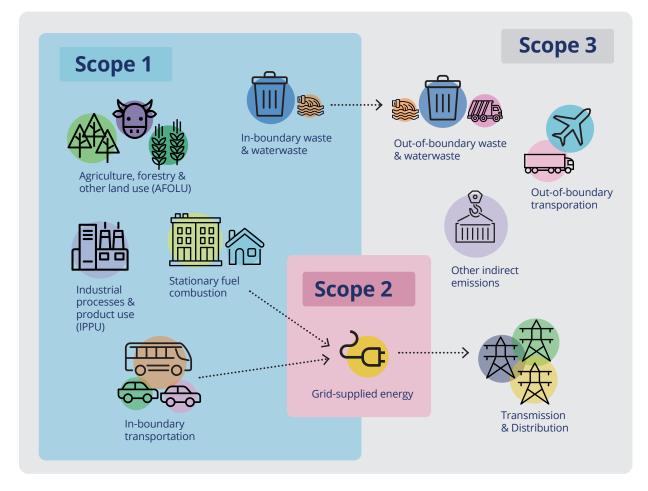


Figure 2. Diagram of GPC emissions scopes.

# **C.6** The Model

The model is an energy, emissions, and finance tool developed by Sustainability Solutions Group and whatlf? Technologies. The model integrates fuels, sectors, and land use in order to enable bottom-up accounting for energy supply and demand, including:

- renewable resources;
- conventional fuels;
- energy consuming technology stocks (e.g. vehicles, appliances, dwellings, and buildings); and
- all intermediate energy flows (e.g. electricity and heat).

Energy and GHG emissions values are derived from a series of connected stock and flow models, evolving based on current and future geographic and technologic decisions/assumptions (e.g. EV uptake rates). The model accounts for physical flows (e.g. energy use, new vehicles by technology, VMT) as determined by stocks (buildings, vehicles, heating equipment, etc.).

The model applies a system dynamics approach. For any given year, the model traces the flows and transformations of energy from sources through energy currencies (e.g. gasoline, electricity, hydrogen) to end uses (e.g. personal vehicle use, space heating) to energy costs and GHG emissions. An energy balance is achieved by accounting for efficiencies, technology conversion, and trade and losses at each stage in the journey from source to end use.

Characteristic	Rationale
Integrated	The tool models and accounts for all city-scale energy and emissions in relevant sectors and captures relationships between sectors. The demand for energy services is modeled independently of the fuels and technologies that provide the energy services. This decoupling enables exploration of fuel- switching scenarios. Feasible scenarios are established when energy demand and supply are balanced.
Scenario-based	Once calibrated with historical data, the model enables the creation of dozens of scenarios to explore different possible futures. Each scenario can consist of either one or a combination of policies, actions, and strategies. Historical calibration ensures that scenario projections are rooted in observed data.
Spatial	Built environment configuration determines walkability and cyclability, accessibility to transit, feasibility of district energy, and other aspects. The model therefore includes spatial dimensions that can include as many zones (the smallest areas of geographic analysis) as deemed appropriate. The spatial components can be integrated with GIS systems, land-use projections, and transportation modeling.

#### Table 2. Model characteristics.

Characteristic	Rationale
GPC-compliant	The model is designed to report emissions according to the Global Protocol for Community-Scale GHG Emissions Inventories (GPC) framework and principles.
Economic impacts	The model incorporates a high-level financial analysis of costs related to energy (expenditures on energy) and emissions (carbon pricing, social cost of carbon), as well as operating and capital costs for policies, strategies, and actions. This allows for the generation of marginal abatement costs.

### C.7 Model Structure

The major components of the model and the first level of their modelled relationships (influences) are represented by the blue arrows in Figure 3. Additional relationships may be modelled by modifying inputs and assumptions—specified directly by users, or in an automated fashion by code or scripts running "on top of" the base model structure. Feedback relationships are also possible, such as increasing the adoption rate of non-emitting vehicles in order to meet a GHG emissions constraint.

The model is spatially explicit. All buildings, transportation, and land-use data are tracked within the model through a GIS platform, and by varying degrees of spatial resolution. A zone type system is applied to divide the City into smaller configurations, based on the City's existing traffic zones (or another agreeable zone system). This enables consideration of the impact of land-use patterns and urban form on energy use and emissions production from a base year to future dates using GIS-based platforms. The model's GIS outputs will be integrated with the City's mapping systems.

For any given year various factors shape the picture of energy and emissions flows, including: the population and the energy services it requires; commercial floorspace; energy production and trade; the deployed technologies which deliver energy services (service technologies); and the deployed technologies which transform energy sources to currencies (harvesting technologies). The model is based on an explicit mathematical relationship between these factors—some contextual and some part of the energy consuming or producing infrastructure—and the energy flow picture.

Some factors are modelled as stocks—counts of similar things, classified by various properties. For example, population is modelled as a stock of people classified by age and gender. Population change over time is projected by accounting for: the natural aging process, inflows (births, immigration), and outflows (deaths, emigration). The fleet of personal use vehicles, an example of a service technology, is modelled as a stock of vehicles classified by size, engine type and model year, with a similarly classified fuel consumption intensity. As with population, projecting change in the vehicle stock involves aging vehicles and accounting for major inflows (new vehicle sales) and major outflows (vehicle discards). This stock-turnover approach is applied to other service technologies (e.g., furnaces, water heaters) and harvesting technologies (e.g., electricity generating capacity).

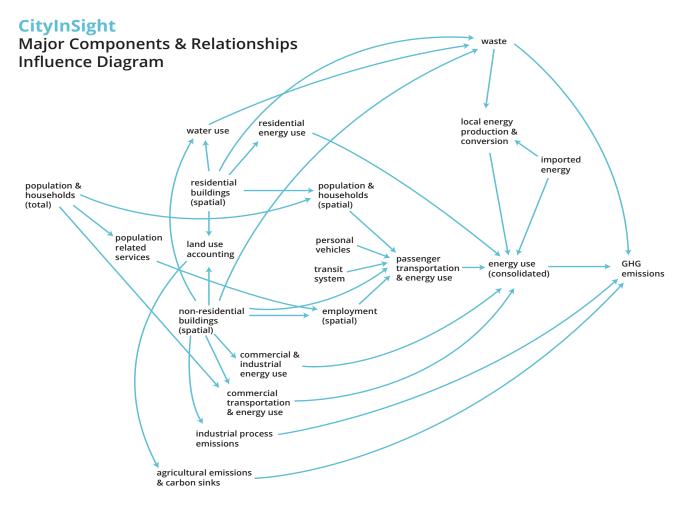


Figure 3. Representation of the CiS model structure.

## C.8 Sub-Models

#### Population and Demographics

City-wide population is modelled using the standard population cohort-survival method, disaggregated by single year of age and gender. It accounts for typical components of change: births, deaths, immigration and emigration. The age-structured population is important for analysis of demographic trends, generational differences and implications for shifting energy use patterns. These numbers are calibrated against existing projections.

#### **Residential Buildings**

Residential buildings are spatially located and classified using a detailed set of 30+ building archetypes capturing footprint, height and type (single, double, row, apt. high, apt. low), and year of construction. This enables a "box" model of buildings that helps to estimate the surface area, and model energy use and simulate the impact of energy efficiency measures based on what we know about the characteristics of the building. Coupled with thermal envelope performance and degree-days the model calculates space conditioning energy demand independent of any space heating or cooling technology and fuel. Energy service demand then drives stock levels of key service technologies including heating systems, air conditioners, water heaters. These stocks are modelled with a stock-turnover approach capturing equipment age, retirements, and additions—exposing opportunities for efficiency gains and fuel switching, but also showing the rate limits to new technology adoption and the effects of lock-in (obligation to use equipment/infrastructure/fuel type due to longevity of system implemented). Residential building archetypes are also characterized by the number of contained dwelling units, allowing the model to capture the energy effects of shared walls but also the urban form and transportation implications of population density.

#### Non-Residential Buildings

These are spatially located and classified by a detailed use/purpose-based set of 50+ archetypes. The floorspace of these archetypes can vary by location. Non-residential floorspace produces waste and demand for energy and water, and provides an anchor point for locating employment of various types.

#### Spatial Population and Employment

City-wide population is made spatial through allocation to dwellings, using assumptions about persons-per-unit by dwelling type. Spatial employment is projected via two separate mechanisms:

- population-related services and employment, which is allocated to corresponding building floorspace (e.g., teachers to school floorspace), and
- floorspace-driven employment (e.g., retail employees per square foot).

#### Passenger Transportation

The model includes a spatially explicit passenger transportation sub-model that responds to changes in land-use, transit infrastructure, vehicle technology, travel behavior change, and other factors. Trips are divided into four types (home-work, home-school, home-other, and non-home-based), each produced and attracted by different combinations of spatial drivers (population, employment, classrooms, non-residential floorspace). Trips are distributed and trip volumes are specified for each zone of origin and zone of destination pair. For each origin-destination pair, trips are shared over walk/ bike (for trips within the walkable distance threshold), public transit (for trips whose origin and destination are serviced by transit), and automobile. A projection of total personal vehicles miles travelled (VMT) and a network distance matrix are produced following the mode share calculation. The energy use and emissions associated with personal vehicles is calculated by assigning VMT to a stock-turnover personal vehicle model. The induced approach is used to track emissions. All internal trips (trips within the boundary) are accounted for, as well as half of the trips that terminate or originate within the municipal boundary. Figure 4 displays trip destination matrix conceptualization.

Figure 4. Conceptual diagram of trip categories.

#### Waste and Wastewater

Households and non-residential buildings generate solid waste and wastewater. The model traces various pathways to disposal, compost, and sludge including those which capture energy from incineration and recovered gas. Emissions accounting is performed throughout the waste sub-model.

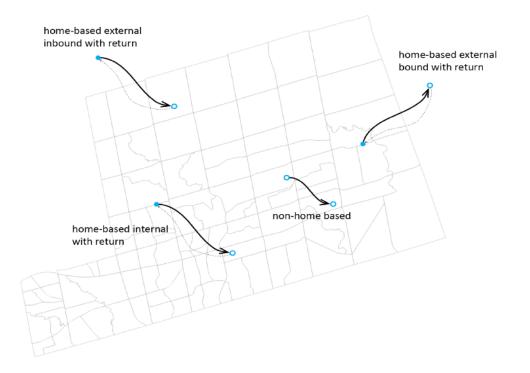


Figure 4. Conceptual diagram of trip categories.

#### Energy Flow and Local Energy Production

Energy produced from primary sources (e.g., solar, wind) is modelled alongside energy converted from imported fuels (e.g., electricity generation, district energy, CHP). As with the transportation sub-model, the district energy supply model has an explicit spatial dimension and can represent areas served by district energy networks.

#### Finance and Employment

Energy related financial flows and employment impacts are captured through an additional layer of model logic (not shown explicitly in Figure 2). Calculated financial flows include the capital, operating, and maintenance cost of energy consuming stocks and energy producing stocks, including fuel costs. Employment related to the construction of new buildings, retrofit activities and energy infrastructure is modelled. The financial impact on businesses and households of implementing the strategies is assessed. Local economic multipliers are also applied to investments.

#### **Consumption Emissions**

Emissions attributable to the production of some items produced outside, but consumed in, Ames are estimated and included in the emissions inventory and modeling (e.g., those for electronics, food, and clothing). These are estimated based on the number of households and a weighted average consumption per household across all income levels. A total base year emissions value is derived by multiplying the weighted average emissions per household intensity by number of households. This methodology enables accurate comparison to previous Ames inventories.

### C.9 Model Calibration for Local Context

#### Data Request and Collection

Local data was supplied by the municipality. Assumptions were identified to supplement any gaps in observed data. The data and assumptions were applied in modeling per the process described below.

#### Zone System

The model is spatially explicit: population, employment, residential, and non-residential floorspace are allocated and tracked spatially within the City's zone system (see Figure 5). These elements drive stationary energy demand. The passenger transportation sub-model, which drives transportation energy demand, also operates within the same zone system.

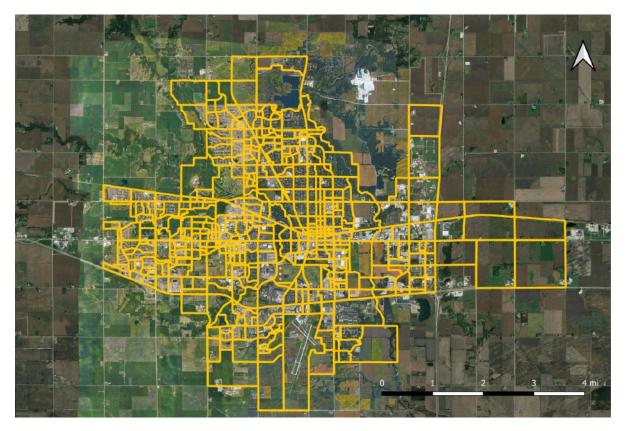


Figure 5. Zone system used in modelling.

#### **Buildings**

Buildings data, including building type, building footprint area, number of stories, total floorspace area, number of units, and year built was sourced from City property assessment data. Buildings were allocated to specific zones using their spatial attributes, based on the zone system. Buildings are classified using a detailed set of building archetypes (see Appendix 2). These archetypes capture footprint, height and type (e.g., single-family home, semi-attached home, etc.), enabling the creation of a "box" model of buildings, and an estimation of surface area for all buildings.

#### **Residential Buildings**

The model multiplies the residential building surface area by an estimated thermal conductance (heat flow per unit surface area per degree day) and the number of degree days (heating and cooling) to derive the energy transferred out of the building during winter months and into the building during summer months. The energy transferred through the building envelope, the solar gain through the building windows, and the heat gains from equipment inside the building constitute the space conditioning load to be provided by the heat systems and the air conditioning. The initial thermal conductance estimate is a regional average by dwelling type from a North American energy system simulator, calibrated for the Midwest. This initial estimate is adjusted through the calibration process as the modelled energy consumption from the market profile in the 2015 Residential Energy Consumption Survey (RECS) and City property assessment data.

#### Non-Residential Buildings

The model calculates the space conditioning load as it does for residential buildings with two distinctions: the thermal conductance parameter for non-residential buildings is based on floor space area instead of surface area, and incorporates data from Ames.

Starting values for output energy intensities and equipment efficiencies for non-residential end uses are taken from the 2012 Commercial Buildings Energy Consumption Survey (CBECS). All parameter estimates are further adjusted during the calibration process. The calibration target for non-residential building energy use is the observed commercial and industrial fuel consumption in the base year.

Using assumptions for thermal envelope performance for each building type, the model calculates total energy demand for all buildings, independent of any space heating or cooling technology and fuel.

#### Population and Employment

Federal census population and employment data was spatially allocated to residential (population) and non-residential (employment) buildings. This enables indicators to be derived from the model, such as emissions per household, and drives the BAU energy and emissions projections for buildings, transportation, waste.

Population for 2018 was spatially allocated to residential buildings using initial assumptions about persons-per-unit (PPU) by dwelling type. These initial PPUs are then adjusted so that the total population in the model (which is driven by the number of residential units by type multiplied by PPU by type) matches the total population from census/regional data.

Employment for 2018 was spatially allocated to non-residential buildings using initial assumptions for two main categories: population-related services and employment, allocated to corresponding building floorspace (e.g., teachers to school floorspace); and floorspace-driven employment (e.g., retail employees per square foot). Like population, these initial ratios are adjusted within the model so that the total employment derived by the model matches total employment from census/regional data.

#### Transportation

The model includes a spatially explicit passenger transportation sub-model that responds to changes in land-use, transit infrastructure, vehicle technology, travel behaviour change, and other factors. Trips are divided into four types (home-work, home-school, home-other, and non-home-based), each produced and attracted by a different combination of spatial drivers (population, employment, classrooms, non-residential floorspace). Trip volumes are distributed as pairs for each zone of origin and zone of destination. For each origin-destination pair, trips are shared over walk/bike (for trips within the walkable distance threshold), public transit (for trips whose origin and destination are serviced by transit), and automobile. Total personal vehicle miles travelled (VMT) is produced when modeling mode shares and distances. The energy use and emissions associated with personal vehicles is calculated by assigning VMT to model personal vehicle ownership.

The passenger transportation model is anchored with origin-destination trip matrices by trip mode and purpose, generated by the City's transportation department. The results are cross-checked against indicators such as average annual VMT per vehicle. For medium-heavy duty commercial vehicle transportation, the ratio of local retail diesel fuel sales to State retail diesel fuel sales was applied to estimate non-retail diesel use.

The modelled stock of personal vehicles by size, fuel type, efficiency, and vintage was informed by regional vehicle registration statistics. The total number of personal-use and corporate vehicles is proportional to the projected number of households in the BAU.

The GPC induced activity approach is used to account for emissions. Using this approach, all internal trips (within boundary) as well as half of the trips that terminate or originate within the municipal boundary are accounted for. This approach allows the municipality to understand its transportation impacts on its peripheries and the region.

Transit VMT and fuel consumption was modelled based on data provided by Ames in the 2018 emissions inventory data.

#### Waste

Solid waste stream composition and routing data (landfill, composting, recycling) was sourced from local data sources. The base carbon content in the landfill was estimated based on historical waste production data. Total methane emissions were estimated for landfills using the first order decay model, with the methane generation constant and methane correction factor set to default, as recommended by, and based on values from, IPCC Guidelines for landfill emissions. Data on methane removed via recovery was provided by the landfills.

# C.10 Data and Assumptions

### Scenario Development

The model supports the use of scenarios as a mechanism to evaluate potential futures for communities. A scenario is an internally consistent view of what the future might turn out to be—not a forecast, but one possible future outcome. Scenarios must represent serious considerations defined by planning staff and community members. They are generated by identifying population projections into the future, identifying how many additional households are required, and then applying those additional households according to existing land-use plans and/or alternative scenarios. A simplified transportation model evaluates the impact of the new development on transportation behaviour, building types, agricultural and forest land, and other variables.

### **Business-As-Usual Scenario**

The Business-As-Usual (BAU) scenario estimates energy use and emissions volumes from the base year (2018) to the target year (2050). It assumes an absence of substantially different policy measures from those currently in place.

#### Methodology

- **1.** Calibrate model and develop 2018 base year using observed data and filling in gaps with assumptions where necessary.
- 2. Input existing projected quantitative data to 2050 where available:
  - Population, employment, and housing projections by transport zone
  - Build out (buildings) projections by transport zone
  - Transportation modeling from the municipality
- **3.** Where quantitative projections are not carried through to 2050, extrapolate the projected trend to 2050.
- **4.** Where specific quantitative projections are not available, develop projections by:
  - Analyzing current on-the-ground action (reviewing action plans, engagement with staff, etc.), and where possible, quantifying the action.
  - Analyzing existing policy that has potential impact and, where possible, quantifying the potential impact.

### Low-Carbon Scenario

The model projects how energy flow and emissions profiles will change in the long-term by modeling potential changes in the context (e.g., population, development patterns), projecting energy services demand intensities, waste production and diversion rates, industrial processes, and projecting the composition of energy system infrastructure.

#### Policies, Actions, and Strategies

Alternative behaviours of various energy system actors (e.g., households, various levels of government, industry, etc.) can be mimicked in the model by changing the values of the model's user input variables. Varying their values creates "what if" type scenarios, enabling a flexible mix-and-match approach to behavioral models which connect to the physical model. The model can explore a wide variety of policies, actions and strategies via these variables. The resolution of the model enables the user to apply scenarios to specific neighbourhoods, technologies, building or vehicle types or eras, and configurations of the built environment.

#### Methodology

- 1. Develop a list of potential actions and strategies.
- **2.** Identify the technological potential of each action or group of actions to reduce energy and emissions by quantifying the actions:
  - a. If the action or strategy specifically incorporates a projection or target; or,
  - **b.** If there is a stated intention or goal, review best practices and literature to quantify that goal; and
  - **c.** Identify any actions that are overlapping and/or include dependencies on other actions.
- 3. Translate the actions into quantified assumptions over time.
- **4.** Apply the assumptions to relevant sectors in the model to develop a low-carbon scenario (i.e. apply the technological potential of the actions to the model).
- 5. Analyze results of the low-carbon scenario against the overall target.
- **6.** If the target is not achieved, identify variables to scale up and provide a rationale for doing so.
- 7. Iteratively adjust variables to identify a pathway to the target.
- 8. Develop a marginal abatement cost curve for the low-carbon scenario.

## C.11 Addressing Uncertainty

There is extensive discussion of the uncertainty in models and modeling results. The assumptions underlying a model can be from other locations or large data sets and do not reflect local conditions or behaviours, and even if they did accurately reflect local conditions, it is exceptionally difficult to predict how those conditions and behaviours will respond to broader societal changes and what those broader societal changes will be.

The Whatlf?/SSG modeling approach uses four strategies for managing uncertainty applicable to community energy and emissions modeling:

1. Sensitivity analysis: One of the most basic ways of studying complex models is sensitivity analysis, which helps quantify uncertainty in a model's output. To perform this assessment, each of the model's input parameters is drawn from a statistical distribution in order to capture the uncertainty in the parameter's true value (Keirstead, Jennings, & Sivakumar, 2012).

**Approach:** Selected variables are modified by  $\pm 10-20\%$  to illustrate the impact that an error of that magnitude has on the overall total.

**2.** Calibration: One way to challenge untested assumptions is to use 'back-casting' to ensure the model can 'forecast the past' accurately. The model can then be calibrated to generate historical outcomes, calibrating the model to better replicate observed data.

**Approach:** Variables are calibrated in the model using two independent sources of data. For example, the model calibrates building energy use (derived from buildings data) against actual electricity data from the electricity distributor.

**3.** Scenario analysis: Scenarios are used to demonstrate that a range of future outcomes are possible given the current conditions and that no one scenario is more likely than another.

Approach: The model will develop a reference scenario.

**4. Transparency:** The provision of detailed sources for all assumptions is critical to ensuring policy-makers understand the uncertainty intrinsic in a model.

Approach: Modeling assumptions and inputs are presented in this document.

### Sub-Appendix C1: GPC Emissions Scope Table for Detailed Model

**Green rows** = Sources required for GPC BASIC inventory

**Blue rows** = Sources required GPC BASIC+ inventory

**Yellow rows** = Sources required for territorial total but not for BASIC/BASIC+ reporting

#### Exclusion Rationale Legend

N/A	Not Applicable or not included in scope
ID	Insufficient Data
NR	No Relevance or limited activities identified
Other	Reason provided in other comments

GPC ref No.	Scope	GHG Emissions Source	Inclusion	Exclusion rationale					
I	STATIO	STATIONARY ENERGY SOURCES							
I.1	Residential buildings								
1.1.1	1	Emissions from fuel combustion within the city boundary	Yes						
I.1.2	2	Emissions from grid-supplied energy consumed within the city boundary	Yes						
I.1.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption	Yes						
I.2	Comm	ercial and institutional buildings/facilities							
I.2.1	1	Emissions from fuel combustion within the city boundary	Yes						
1.2.2	2	Emissions from grid-supplied energy consumed within the city boundary	Yes						
1.2.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption	Yes						

GPC ref No.	Scope	GHG Emissions Source	Inclusion	Exclusion rationale				
1.3	Manufacturing industry and construction							
I.3.1	1	Emissions from fuel combustion within the city boundary	Yes					
1.3.2	2	Emissions from grid-supplied energy consumed within the city boundary	Yes					
1.3.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption	Yes					
1.4	Energy	industries						
1.4.1	1	Emissions from energy used in power plant auxiliary operations within the city boundary	Yes					
1.4.2	2	Emissions from grid-supplied energy consumed in power plant auxiliary operations within the city boundary	Yes					
1.4.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption in power plant auxiliary operations	Yes					
1.4.4	1	Emissions from energy generation supplied to the grid	No	NR				
I.5	Agricul	ture, forestry, and fishing activities						
I.5.1	1	Emissions from fuel combustion within the city boundary	Yes					
1.5.2	2	Emissions from grid-supplied energy consumed within the city boundary	Yes					
1.5.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption	Yes					
I.6	Non-sp	ecified sources						
I.6.1	1	Emissions from fuel combustion within the city boundary	No	NR				
1.6.2	2	Emissions from grid-supplied energy consumed within the city boundary	No	NR				
1.6.3	3	Emissions from transmission and distribution losses from grid-supplied energy consumption	No	NR				
1.7	Fugitiv	e emissions from mining, processing, storage, and tra	nsportation	of coal				
1.7.1	1	Emissions from fugitive emissions within the city boundary	No	NR				

GPC ref No.	Scope	GHG Emissions Source	Inclusion	Exclusion rationale
I.8	Fugitiv	e emissions from oil and natural gas systems		
I.8.1	1	Emissions from fugitive emissions within the city boundary	Yes	
П	TRANS	PORTATION		
II.1	On-roa	d transportation		
II.1.1	1	Emissions from fuel combustion for on-road transportation occurring within the city boundary	Yes	
II.1.2	2	Emissions from grid-supplied energy consumed within the city boundary for on-road transportation	Yes	
II.1.3	3	Emissions from portion of transboundary journeys occurring outside the city boundary and transmission and distribution losses from grid-supplied energy consumption	Yes	
II.2	Railwa	/S	1	
II.2.1	1	Emissions from fuel combustion for railway transportation occurring within the city boundary	No	N/A
11.2.2	2	Emissions from grid-supplied energy consumed within the city boundary for railways	No	N/A
II.2.3	3	Emissions from portion of transboundary journeys occurring outside the city boundary and transmission and distribution losses from grid-supplied energy consumption	No	N/A
II.3	3 Water-borne navigation			
II.3.1	1	Emissions from fuel combustion for waterborne navigation occurring within the city boundary	No	NR
11.3.2	2	Emissions from grid-supplied energy consumed within the city boundary for waterborne navigation	No	NR
II.3.3	3	Emissions from portion of transboundary journeys occurring outside the city boundary and transmission and distribution losses from grid-supplied energy consumption	No	NR

GPC ref No.	Scope	GHG Emissions Source	Inclusion	Exclusion rationale
11.4	Aviatio	n		
11.4.1	1	Emissions from fuel combustion for aviation occurring within the city boundary	Yes	
11.4.2	2	Emissions from grid-supplied energy consumed within the city boundary for aviation	Yes	
II.4.3	3	Emissions from portion of transboundary journeys occurring outside the city boundary and transmission and distribution losses from grid-supplied energy consumption	No	ID
II.5	Off-roa	ld		
II.5.1	1	Emissions from fuel combustion for off-road transportation occurring within the city boundary	Yes	
11.5.2	2	Emissions from grid-supplied energy consumed within the city boundary for off-road transportation	No	ID
Ш	WASTE			
III.1	Solid w	aste disposal		
.1.1	1	Emissions from solid waste generated within the city boundary and disposed in landfills or open dumps within the city boundary	No	NR
III.1.2	3	Emissions from solid waste generated within the city boundary but disposed in landfills or open dumps outside the city boundary	Yes	
III.1	Solid w	aste disposal		
III.1.3	1	Emissions from waste generated outside the city boundary and disposed in landfills or open dumps within the city boundary	No	N/A
III.2	Biological treatment of waste			
.2.1	1	Emissions from solid waste generated within the city boundary that is treated biologically within the city boundary	Yes	
111.2.2	3	Emissions from solid waste generated within the city boundary but treated biologically outside the city boundary	No	ID
.2.3	1	Emissions from waste generated outside the city boundary but treated biologically within the city boundary	No	N/A

III.3	Incineration and open burning			
III.3.1	1	Emissions from solid waste generated and treated within the city boundary	Yes	
III.3.2	3	Emissions from solid waste generated within the city boundary but treated outside the city boundary	No	N/A
III.3.3	1	Emissions from waste generated outside the city boundary but treated within the city boundary	No	N/A
111.4	Wastev	vater treatment and discharge		
.4.1	1	Emissions from wastewater generated and treated within the city boundary	Yes	
111.4.2	3	Emissions from wastewater generated within the city boundary but treated outside the city boundary	No	NR
111.4.3	1	Emissions from wastewater generated outside the city boundary	No	N/A
IV	INDUS	TRIAL PROCESSES AND PRODUCT USE (IPPU)		
IV.1	1	Emissions from industrial processes occurring within the city boundary	No	ID
IV.2	1	Emissions from product use occurring within the city boundary	No	ID
V	AGRICULTURE, FORESTRY, AND LAND USE (AFOLU)			
V.1	1	Emissions from livestock within the city boundary	Yes	
V.2	1	Emissions from land within the city boundary	No	NR
V.3	1	Emissions from aggregate sources and non-CO2 emission sources on land within the city boundary	No	ID
VI	VI OTHER SCOPE 3			
VI.1	3	Other Scope 3	Yes	

# Sub-Appendix C2: Building Types in the model

Residential Building Types	Non-residential Building Types	
Single_detached_small	college_university	religious_institution
Single_detached_medium	school	surface_infrastructure
Single_detached_large	retirement_or_nursing_home	energy_utility
Double_detached_small	special_care_home	municipal_office
Double_detached_large	hospital	municipal_fire_station
Row_house_small	penal_institution	municipal_police_station
Row_house_large	police_station	municipal_culture
Apt_1To3Storey	military_base_or_camp	municipal_entertainment
Apt_4To6Storey	transit_terminal_or_station	municiipal_recreation
Apt_7To12Storey	airport	municipal_community_centre
Apt_13AndUpStorey	parking	municipal_arena_pool
inMultiUseBldg	hotel_motel_inn	municipal_yards_ maintenance
	greenhouse	municipal_other
	greenspace	municipal_retirement_home
	recreation community_centre	water_pumping_or_ treatment_station
	golf_course	industrial_generic
	museums_art_gallery	pulp_paper
	retail	cement
	vehicle_and_heavy_ equiptment_service	chemicals
	restaurant	iron_steel_aluminum
	commercial_retail	mining
	commercial	agriculture
	warehouse_commercial	industrial_farm
	warehouse	barn

# Sub-Appendix C3: Emissions Factors Used

Category	Value	Comment
Natural gas	CO2: 53.02 kg/MMBtu CH4: 0.005 kg/MMBtu N2O: 0.0001kg/MMBtu	ICLEI–Local Governments for Sustainability USA. "US community protocol for accounting and reporting of greenhouse gas emissions." (2012).
Electricity	2018 CO2e: 1,098 lbs CO2e per MWh	MROW average emissions factor per US EPA eGRID (www.epa.gov/egrid/data-explorer)
Gasoline	CO2: 0.07024 MT/MMBtu CH4: 0.000000017343 MT/mile N2O: 0.000000009825 MT/mile	ICLEI–Local Governments for Sustainability USA. "US community protocol for accounting and reporting of greenhouse gas emissions." (2012).
Diesel	CO2: 0.073934483 MT/MMBtu CH4: 0.000000001 MT/vehicle mile N2O: 0.0000000015 MT/vehicle mile	ICLEI–Local Governments for Sustainability USA. "US community protocol for accounting and reporting of greenhouse gas emissions." (2012).
Fuel oil	CO2: 73.9 kg per mmBtu CH4: 0.003 kg per mmBtu N2O: 0.0006 kg per mmBtu	Environmental Protection Agency. "Emission factors for greenhouse gas inventories." Stationary Combustion Emission Factors," US Environmental Protection Agency2014, Available: https://www.epa.gov/sites/production/files/2015- 07/documents/emission-factors_2014.pdf (2014). Table 1 Stationary Combustion Emission Factor, Fuel Oil No. 2
Wood	CO2: 93.80 kg per mmBtu CH4: 0.0072 kg per mmBtu N2O: 0.0036 kg per mmBtu	Environmental Protection Agency. "Emission factors for greenhouse gas inventories." Stationary Combustion Emission Factors," US Environmental Protection Agency2014, Available: https://www.epa.gov/sites/production/files/2015- 07/documents/emission-factors_2014.pdf (2014). Table 1 Stationary Combustion Emission Factor, Biomass fuels: Wood and Wood Residuals

### Category Value Comment Propane CO2: 62.87 kg per mmBtu Environmental Protection Agency. "Emission factors for greenhouse gas inventories." CH4: 0.003 kg per mmBtu Stationary Combustion Emission Factors," US N2O: 0.0006 kg per mmBtu Environmental Protection Agency2014, Available: https://www.epa.gov/sites/production/files/2015-For mobile combustion: 07/documents/emission-factors 2014.pdf (2014). CO2: 5.7 kg per gallon Table 1 Stationary Combustion Emission Factor, Petroleum Products: Propane Table 2 Mobile Combustion CO2 Emission Factors: Propane Waste Landfill emissions are calculated Landfill emissions: IPCC Guidelines Vol 5. Ch 3, from first order decay of Equation 3.1 degradable organic carbon deposited in landfill. Derived emission factor in 2018 to be determined based on % recovery of landfill methane and waste composition. Wastewater CH4 wastewater: IPCC Guidelines Vol 5. Ch 6, CH4: 0.48 kg CH4/kg BOD Tables 6.2 and 6.3; MCF value for anaerobic N2O: 3.2 g / (person \* year) from digester advanced treatment N2O from advanced treatment: IPCC Guidelines 0.005 g /g N from wastewater Vol 5. Ch 6, Box 6.1 discharge N2O from wastewater discharge: IPCC Guidelines Vol 5. Ch 6, Section 6.3.1.2 Greenhouse Carbon dioxide (CO2), methane Hydrofluorocarbons (HFCs), perfluorocarbons gases (CH4) and nitrous oxide (N20) are (PFCs), sulfur hexafluoride (SF6), and nitrogen included. trifluoride (NF3) are not included. **Global Warming Potential** CO2 = 1CH4 = 34

# (continued from previous table)

N2O = 298



City of Ames Climate Action Plan

The Path to Net Zero Emissions



From:	Carmen Fuchs
To:	City Council and Mayor
Subject:	Ames Climate Action Plan feedback from a concerned citizen
Date:	Wednesday, April 19, 2023 4:12:58 PM

Dear Mayor Haila and Ames City Council members,

There is a huge effort for this new climate change action plan for the little community of Ames which is spending tax payer funds for an effort that is nearly futile, IMO.

How about the city invest time in cleaning up the CITY, rather than making such an effort for a huge misnomer that any impact that we could have would have very little effect on our environment. Granted, I am all for conserving where possible, but consultants, 250 page documents, time and money on this effort?

Meanwhile, our properties are full of garbage from renters, apartments, and communities that have NO desire to keep their properties tidy and free of litter and outright nasty trash. Case in point, Aurora Heights is located in South Ames in the growing ISU Research Park area. We live directly EAST of this complex. If their garbage doesn't go in the pond, then it goes right on our property. We literally pick up around six huge garbage bags of trash every spring, and that is not counting the junk we pick up around here all year around. There seems to be no maintenance on this property and the city seems to ignore the area entirely. Where is the concern about these behemoth complexes that do not care for the properties. Calling the managers of the complexes has been futile. The dog owners are not held to account for not picking up after their animals. The garbage collection bins are constantly open, overflowing and garbage is everywhere.

I am concerned for our environment with the respect to how much trash our poor waterfowl, frogs, muskrats and water loving creatures have to contend with. Has anyone from the city taken a look at the ponds they require around these apartments? They are loaded with filth that no one cleans up. This year, my husband and I also cleaned up the water drain access so that the pond water could actually get to the outlet.

I would much rather see the City of Ames taking care of our land and hold property owners to account for their immediate environment. This would be a much better use of time, energy and our taxes, and it would have an immediate benefit that can be seen.

Thank you for reading.

Sincerely, Carmen Fuchs 3411 University Blvd., Ames

Hello Mayor and Councilpersons (again).

I apologize, I had sent my more in-depth comments to the sustainability e-mail at the city and did not cc the correct e-mail. Please see my comments below:

# Hello,

I wanted to share some thoughts I had while reviewing the Ames CAP.

Firstly, I hope that the city will do better to ensure misleading comments are not incorporated into any public communications regarding the CAP in the future. The introductory paragraph misleads the public into thinking that SSG's original cost estimation of 2.4B was incredibly off-target, suggesting the cost is actually 3.2B. The truth is, the SSG's analysis included both of these numbers, the first with a 3% discount rate, and the latter without. SSG never revised their findings, it just appears that the city chose to tout these numbers out of context. This statement not only sabotages the pursuit toward climate action by emphasizing expense, it reflects poorly on our government and stokes questions of the credibility of SSG and the hard work that they put into their assessment.

Secondly, for the city to reach its climate goals, it needs to separate its municipal utility from the waste stream. While the city's waste-to-energy system was innovative and "green" at its inception in the 1970s, much has changed. Human waste has changed, the world's climate has changed, and keeping up with the old is going to cost us more long-term than the new. I encourage the city to emphasize a focus on an alternative waste system when considering action steps and implementation; one that works to reduce waste and seeks to divert materials from landfills that can be re-used and recycled. Given the community's success with such events as rummage rampage and repair cafe, it is not unrealistic to think that city government could easily find use of waste that is diverted from landfills for re-use. For example, a facility that breaks down mattresses and furniture and recycles their materials, and a robust plastic recycling program like the successful one we have seen with glass recycling around the city. Plastic recycling would create a return within parks and rec by way of outdoor benches, tables, and playground equipment.

Lastly, and tied to the first item, the city should be mindful of the narrative it presents. Previous information released from the city regarding the 8 criteria of focus for the seven actions didn't incorporate any benefits of adapting a CAP. None. The city should work to strike a better balance because as it stands, it overwhelmingly appears to be looking pessimistically and strictly fiscally at CAP implementation.

I would implore the city to reach out to the Ames Climate Action Team if there is continued misunderstanding of CAP costs and numbers. ACAT members are a varied bunch with a wide

intellectual lens and would like to support the city in this pursuit.

Thank you again for your time.

Caitlyn Lien, LMSW (she/her)

---

"How wonderful it is that nobody need wait a single moment before starting to improve the world" -Anne Frank

From:	Caitlyn Lien
To:	City Council and Mayor
Subject:	Support for the CAP
Date:	Friday, May 12, 2023 9:52:50 PM

Hello Mayor and Councilpersons,

I am writing in support of the Ames Climate Action Plan. I understand that the city has concerns over the costs of implementation and an emphasis on fiscality, however, climate change is real and carries real costs. We don't talk a lot about these future costs of inaction and are instead focused on the costs of intervention. Our community has experienced costly flooding and derechos which will continue to be exacerbated by climate change. Ames would be wise to act on the CAP sooner than later. An investment now equates to future cost savings.

Thank you,

--Caitlyn Lien (she/her)

"How wonderful it is that nobody need wait a single moment before starting to improve the world" -Anne Frank

### CAP Comments on Facebook

May 24, 2023

### Mark Dobbe

I have serious issues with this plan it is very expensive with a net zero effectiveness to do anything that will improve life in Ames, such as EV touted as clean is a absolute lie. It's designed to control everything you use for no other reason than to promote the failed climate change agenda to limit your freedoms.

### Karen Evans

I find it funny that the City thinks that a couple hundred responses to their draft is something to be celebrated. Just putting some info at the library or on fb or the city page where most citizens don't see it is inadequate for such a huge transitional change to our city. You should be making sure that close to every citizen is aware of what this proposed action plan is comprised of and how it will impact our way of life. If you're not looking for this info you most likely are not aware. A few hundred people is not anywhere near a good representation of how the people of Ames want the city to move forward. But then I'm sure you're okay with that. This proposed plan is overreach in my opinion and will hurt many families in several ways.

Schildroth, Deb
Hall, Renee
FW: climate action plan
Monday, May 15, 2023 4:58:57 PM
image001.png



**Deb Schildroth** Assistant City Manager

515.239.5202 *direct* | 515.239.5142 *fax* <u>deb.schildroth@cityofames.org</u> | City Hall, 515 Clark Avenue | Ames, IA 50010 <u>www.CityofAmes.org</u> | Caring People Quality Programs Exceptional Service Caring People Caring People

From: Clarke Pasley <clarkepasley@gmail.com>
Sent: Saturday, April 29, 2023 8:33 AM
To: sustainability <sustainability@cityofames.org>
Subject: climate action plan

### [External Email]

the "6 big moves" require a great deal of money to achieve. however, this is a time to "think big" and i support them.

but i also suggest that the city add a 7th category containing proposals costing little if any money and which would demonstrate the city's willingness to explore all options to achieve it's goals.

this category could include such modest but power saving proposals as:

the city promoting, and practicing, a "no mow may" and similar;

the city simply turning off some of it's less than necessary street lights [ for example, a few of those on the 13th street extension from stange to ontario ].

thanks for considering my input.

clarke pasley

2227 hamilton dr ames

Dear Mayor, Council, and CAP Team,

I'm very glad to see the progress made on the Climate Action Plan. Although I don't know how much back-and-forth is going on behind the scenes, it appears that SSG has delivered a high quality CAP draft.

I also have some suggestions:

- 1. What does it mean to "adopt" the CAP? I strongly suggest that you draft a section to go in the Executive Summary or earlier stating this clearly. In it, I would emphasize that Council adopting or receiving the plan does NOT mean that Council has voted to implement all or any of the actions, but rather, that Council understands that this plan represents the best pathway the CAP Team can currently envision to approach the climate targets that were asked for. Adopting or receiving the plan itself is not an appropriation of anything. ALL climate moves that the Council takes will be in agenda items separate from the plan itself. This has been Council's understanding from day one, but I don't think you should expect the general public to understand it. This point needs to be repeatedly made, and again I strongly think you should put it in the CAP document itself very near the beginning. Otherwise, people will point to the plan itself and say "Council has committed to do all of these things and they are insane and authoritarian." Of course they might do that anyway, but at least you can gently point people to the new section I'm talking about.
- 2. There were a lot of great clarification questions during your recent CAP workshop. SSG should be asked to update the document to include most of the answers to those questions.
- 3. Also, there were a few zingers during the workshop that show the enormity of some of the assumptions in the plan. I love that SSG happily and frankly discusses them when asked directly, but I would err on the side of pointing them out in the document itself rather than leaving it apparent only to people who are inclined to do napkin calculations. (E.g., how credible is it that Ames interests would receive 0.2% of the total \$391 billion that IRA designates for "energy and

climate change"? <u>https://en.wikipedia.org/wiki/Inflation\_Reduction\_Act</u>. Or that the community would dedicate 20% of Ames's footprint for solar panels? 100% electric CyRide fleet? Magical neighborhood corporation offering retrofit loans at 0% interest?)

4. On the "4.1 Economic Benefits", page 69 of the CAP, the explanation says that "negative numbers are savings", but then some of the columns include the word "savings" with positive numbers. That's very confusing.

I'll send along any further comments that come to mind. But I confess that I haven't dug in as much as I have on some previous drafts from consultants :-) :-)

Best, David From:Schildroth, DebTo:Hall, ReneeSubject:FW: Ames Home Builders Meeting Follow UpDate:Friday, May 26, 2023 4:41:51 PMAttachments:image001.png

Please include with CAP input.



**Deb Schildroth** Assistant City Manager

515.239.5202 *direct* | 515.239.5142 *fax* <u>deb.schildroth@cityofames.org</u> | City Hall, 515 Clark Avenue | Ames, IA 50010 <u>www.CityofAmes.org</u> | Caring People Quality Programs Exceptional Service

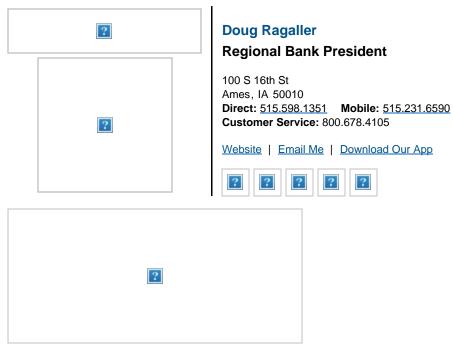
From: Doug Ragaller <dragaller@nw.bank>
Sent: Friday, February 24, 2023 4:52 PM
To: sustainability <sustainability@cityofames.org>
Subject: Ames Home Builders Meeting Follow Up

### [External Email]

Good Afternoon:

I attended the Ames Home Builders lunch and learn and I've loosely followed the process as it's unfolded. I appreciate the work that's been done, but I've got a myriad of concerns and questions regarding the costs of implementing what's been outlined in the Six Big Moves document.

I'll limit this email to one question I've got. Has there been any analysis or work done to understand what the cost of all of this could do to property values in general? I don't mean assessed values. One of the funding sources for "Big Move 1" involved a 26% increase in property taxes which would greatly impact all nongovernmental property owners. I'll focus this question on leased commercial space or residential units. A main driver of the value of those properties is the net operating income those properties generate. That net operating income is also what repays debt owed. It seems to me that one of two things will happen. Either rents will go up for tenants in order to offset the higher property taxes or value of the property itself will be driven lower by the reduced net operating income....which might occur anyway if the market determines the cost of doing business in Ames has simply become too high when compared to other communities. Thanks:



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From:	Justin Dodge
То:	City Council and Mayor
Subject:	Re: City of Ames Climate Action Plan DRAFT
Date:	Tuesday, April 18, 2023 7:45:43 AM
Attachments:	image001.png
	image.png

Good morning Mayor Haila and Council members,

Here are comments from a review of Ames' Climate Action Plan that were assembled by Staff of the National Association of Homebuilders in Washington DC. These comments are being shared to address the Mayor's question about the costs cited in my earlier email.

Please let me know if you have any questions

Thanks

Justin

### **Cost of Net Zero New Construction**

• Glaringly missing within Big Move 2 is any indication of cost. While presumably the staff was looking at costs to the city, it cannot completely discount the costs to others. And, indeed, the costs of net-zero new construction can be significant.

o lowa is currently using an amended 2012 IECC, which, according to DOE, is 7.7% less efficient than the 2012 IECC. To reach the 2021 IECC Zero Energy Appendix, builders would have to install:

- ✓ Energy Star windows (U-0.28 or better)
- ✓ R60 ceiling
- ✓ R20+5 or R20+7.5 walls
- ✓ R19 basement walls
- ✓ Less than 2.0 ACH50
- ✓ ERV/HRV

✓ 18/10 HSPF Cold Climate Heat Pump and 65-80 gallon heat pump water heater (3.25 UEF)

 $\checkmark$  10-13 kW PV rooftop solar (presumably could hold off on this during the net-zero ready phase)

o While we do not have a cost estimate relative to the 2012 IECC, we know that the increased costs from going from the 2018 IECC to the 2021 EICC ZNE Appendix is approximately \$60-85,000 per home (including solar PV) (see chart on last page).
Obviously, the costs will be even higher to go from the modified 2012 IECC that the State is currently using. Hiring qualified workers for these projects who are familiar with the

advanced building techniques and technologies required may also cost more, and there are also costs associated with third party inspections and verification, if required, that must be considered and factored into the equation. Clearly, advancing from where the codes are no to a net zero ready is a significant undertaking.

o Not only are the costs daunting, but most energy codes have long passed the point of cost effectiveness – meaning that the easier and cheaper "low hanging fruit" that yield the biggest energy reductions have already been employed and implementing the remaining products or technologies to get a smidgeon of efficiency tend to be extremely costly. Hence, the payback periods to get those minimal benefits can be in the decades. Most buyers want to see some kind of return on their investment within a timeline that makes sense. Unfortunately, that is not yet the case with zero net energy.

o Finally, and importantly, this Big Move is the one that is most directly impacted and directed by consumer choice. A buyer must want and be willing to pay for the features of the new construction – be it a home or a commercial building, for the city to realize the benefits of this Move. By mandating zero net ready for new construction, the city is disallowing the market to function properly, removing consumer choice, and foisting a \$60 - 85,000+\$ bill on those wishing to purchase a new home.

o As per the staff report, "there are no new homes constructed at a price point that is considered affordable to low-income households." With an estimated median new home price in the Ames MSA of \$426,010 in 2022, that statement holds true for middle incomes, as well. Adding \$60 – 85,000 to that price point will make new homes unaffordable to most within the MSA. It is unlikely that the city would support such an outcome and we would suggest it shouldn't.

Adjusted ZNE Design	Climate	Zone 5A	Climate	Zone 6A
Baseline 2021 IECC: same for CZ 5&6	ZNE Design - Gas	ZNE Design - Elec	ZNE Design - Gas	ZNE Design - Elec
U-0.30 windows	U-0.28	U-0.28	U-0.28	U-0.28
R-60 ceiling	same	same	same	same
R-20+5 walls	same	same	R-20+7.5 (20+5 \$0.13)	R-20+5
R-19 basement walls	same	same	same	same
R-10 slab-on-grade, 4-ft.depth	R-15 (R-10 for \$0.13 rate)	R-10	NA	NA
3 ACH50	2 (3 for \$0.13 rate)	2 ACH50	2 (3 for \$0.13 rate)	2 ACH50
80 AFUE GF gas; 15/8.8 HSPF HP elec	95 AFUE GF	18/10 cold climate HP	95 AFUE GF	18/10 cold climate HP
14 SEER AC; 15 SEER/8.8 HP	16 SEER AC	н	16 SEER AC	н
50g WH, UEF: 0.58 gas; 0.93 elec	0.93 tankless WH	3.25 UEF heat pump WH	0.93 tankless WH	3.25 UEF heat pump WH
WHMV: Bath exhaust fan	same	same	same	same
PV, facing south: NA for baseline	10.0-12.0 kW	9.5-11.5 kW	12.0-12.5 kW	13.0-13.5 kW
Cost for Adjusted ZNE Design, PV facng So	uth			
Low, PV \$2.71/w	\$40.576	\$43.413	\$55.618	\$64,360
High, PV \$2.71/w	\$49,321	\$53,452	\$56,397	\$64,360
Low, PV \$3.60/w	\$52.347	\$54.415	\$71,738	\$82.015
High, PV \$3.60/w	\$63,906	\$67,525	\$72,773	\$82,015
2021 IECC Cost Study (baseline 2018)				
Without additional efficiency packages	\$8.695	\$8.695	\$3.685	\$3,685
Potential additional costs	\$2,152-\$4,164	\$2,152-\$4,165	\$2,152-\$4,166	\$2,152-\$4,16
Cost of Adjusted ZNE Design plus 2021 IEC	C cost (v 2018) without addition	al efficiency packages, and	excluding potential additio	nal costs
Low, PV \$2.71/w	\$49,271	\$52,108	\$59,303	\$68,045
High, PV \$2.71/w	\$58,016	\$62,147	\$60,082	\$68,045
Low, PV \$3.60/w	\$61,042	\$63,110	\$75,423	\$85,700
High, PV \$3.60/w	\$72,601	\$76,220	\$76,458	\$85,700
Adder for Design with PV facing west, est.				
Low, PV \$2.71/w	\$779	\$2,337	\$0	(\$779
High, PV \$2.71/w	\$3,896	\$3,896	\$0	(\$779
Low, PV \$3.60/w	\$1,035	\$3,105	\$0	(\$1,035
High, PV \$3.60/w	\$5,175	\$5,175	\$0	(\$1,035

Table A: Energy Upgrades Needed from Baseline of 2018 IECC to Meet Net Zero Energy and Incremental Construction Costs: Iowa/Climate Zones 5A and 6A

On Mon, Apr 17, 2023 at 5:29 PM Haila, John <<u>john.haila@cityofames.org</u>> wrote: Justin,

Thanks for input. VERY IMPORTANT to hear from as many folks as possible on potential impacts.

Ironically, according to the CAP report, it is stated that \$0 cost increase occurs to include net zero ready in new construction.

Can you "simplistically" identify where added costs are coming from so your comment is not taken as an unsubstantiated emotional response?

Thank you.

John A. Haila, Mayor City of Ames

From: Justin Dodge <justin.dodge@hunziker.com>
Sent: Monday, April 17, 2023 10:14:34 AM

To: City Council and Mayor <<u>mayorcouncil@amescitycouncil.org</u>> Subject: Fwd: City of Ames Climate Action Plan DRAFT

[External Email]

Good morning Mayor Haila and Council members -

Below is an email I sent to City Staff last month in response to the draft Climate Action Plan. As you are reviewing the document tomorrow, I wanted to resend it to you.

Please let me know if you have any questions

Thank you, Justin

------ Forwarded message ------From: Justin Dodge <justin.dodge@hunziker.com> Date: Fri, Mar 10, 2023 at 9:52 AM Subject: Re: City of Ames Climate Action Plan DRAFT To: Schildroth, Deb <deb.schildroth@cityofames.org> Cc: Gwiasda, Susan <susan.gwiasda@cityofames.org>, Rankin, Merry L [FPM] <mrankin@iastate.edu>, Kom, Don <donald.kom@cityofames.org>

Good afternoon Deb, Susan, Merry and Don -

In reviewing the document, one concept continues to haunt me - requiring net zero new construction through rezoning/annexation. It comes across as 100% stick and 0% carrot. I see where it says you would create a tax abatement program, but if someone doesn't qualify for the incentives, it wouldn't matter because the City would require the efficiency goals the City wants through the requirement.

If we require this, it would add significant costs to every home. Homebuyers are already struggling to afford homes. We are currently operating under a modified version of the 2012 energy code; if we were operating on the 2018 energy code and made this jump, it was estimated to add another \$60k to \$85k to every home. This is really scary and I believe there wouldn't be a market in Ames anymore. I believe the demand for our lots in Ames would disappear.

Gilbert, Nevada, Huxley and Ankeny would benefit significantly from this policy. Then we have another unintended consequence, those people who didn't build in Ames, yet work here will be driving here every day to work.

I would plead with you and the City to remove this requirement through annexation/rezoning as a recommendation

Thank you for your time working on this project and your consideration to this topic, Justin

On Tue, Feb 28, 2023 at 7:15 PM Schildroth, Deb <<u>deb.schildroth@cityofames.org</u>> wrote:

Dear Supplemental Input Committee Members,

We are at the stage in the Climate Action Plan process where your review and comments are requested on the CAP plan draft document. The draft plan is concurrently being reviewed by the Project Team (Susan Gwiasda, Don Kom, Merry Rankin, and me) as well as the City's Technical Team (which includes our Utilities, Public Works, and other subject matter experts).

The CAP draft will be emailed to you via SharePoint. As a Supplemental Input Committee member, it is for your review only. While nearly all documents generated by the City of Ames are public record, and we are very transparent with information, draft reports and works in progress are exempt from public record law. However, the final product will be widely distributed, and we hope reviewed by many!

Once you open the email, click on the document and you will be asked to accept a code. The code will be emailed to you immediately and once you enter it, you will have access to the document. In the upper right-hand corner, click on "Editing" and select "Review" and begin making comments and suggestions. Your changes are automatically saved, so there's no need to save the document separately.

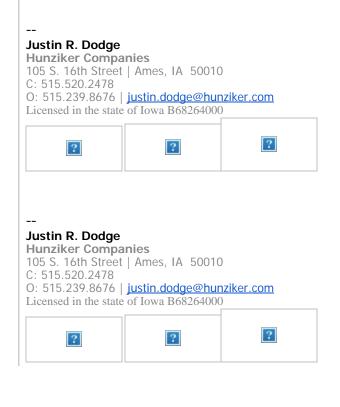
We need your comments and suggestions by Monday, March 13<sup>th</sup>. In addition to the comments and suggestions collected from Input Committee members and CAP Project and Technical Teams, public input will be collected after the April 18 City Council Workshop and before the final adoption of the CAP. Given the broad collection of information, we anticipate common themes across comments and suggestions. While we will do our best to capture and include these themes in the process, specific comments and suggestions may or may not be reflected in the final plan.

Please contact me if you have any questions or experience problems accessing the document.



**Deb Schildroth** Assistant City Manager

515.239.5202 *direct*| 515.239.5142 *fax* deb.schildroth@cityofames.org| City Hall, 515 Clark Avenue | Ames, IA 50010 www.CityofAmes.org | ~ Caring People ~ Quality Programs ~ Exceptional Service ~



Justin R. Dodge Hunziker Companies 105 S. 16th Street | Ames, IA 50010 C: 515.520.2478 O: 515.239.8676 | justin.dodge@hunziker.com Licensed in the state of Iowa B68264000



From:	John Wilson
To:	City Council and Mayor
Cc:	Mary Wilson; Doreen Berg; Mary Richards; Jan L. Flora; Flora, Cornelia B; Francis Todey; Chuck Glatz; Kirschenmann, Frederick L [PH RS]; Lee Anne Willson; <rick@brimeyerllc.com>; Crawford, Theresa R; Elizabeth B.; Lisa Magner; sueosweiler@gmail.com; Jody Melcher; Clare Heinrich</rick@brimeyerllc.com>
Subject: Date:	Urging City Council to approve initial implementation of Community Climate Action Plan Friday, May 5, 2023 12:20:32 PM

### Dear Mayor and City Council,

As citizens of Ames we believe implementing an incremental Community Climate Action Plan (CAP) for the city of Ames is both beneficial for our geographic community and doable during the timeline of the Plan. We urge the entire City Council to vote "Yes" to the proposed Climate Action Plan.

Since coming to Ames seven years ago, we have tried to be informed, contributing members of the local community. We are glad to see the development of the draft Action Plan for reduction of Greenhouse Gases in Ames sets specific (but flexible) goals for 2035 and 2050; the goals are ambitious, but achievable with community support. The CAP prioritizes city and community efforts to reduce consumption of Greenhouse Gases. Indeed, city staff comments on the Plan outline many specific strategies for implementation of the Plan. One specified strategy, for example, is for the city to hire additional 1.5 full time staff to assist the community transition "through education and awareness".

There are many additional benefits for the Council approval of the proposed implementation of the CAP, including the City possibly having more access to federal incentives and community residents being more likely to apply for Inflation Reduction Act (IRA) rebates and/or other newly available incentives, (for example purchase of more fuel efficient cars). Besides material benefits, Ames is commonly known for it's forward thinking on environmental conservation expressed through education, organizational work, volunteer groups, church green teams and care for creation teams, and young students urgently concerned about the environment and the future. We really want the City Council to know many people will be positively directed by the unanimous approval of the proposed Climate Action Plan.

Ames has been provided with a road map for moving into a modern era of more sustainable use of our resources. Considerations about financial cost are important in every household, business office, governmental body, and city community overall. However, the final approval of implementation of the Climate Action Plan is the long term ethical one for the good of this city. The priority for the future is not one of economic costs and benefits alone. We urge all Council members to approve the Plan and prioritize initial implementation steps.

Sincerely,

John and Mary Wilson 1506 Stone Brooke Rd. Ames, Iowa 50010 (515) 232-1087 Hi Renee,

Here is another email with comments on the CAP.

Thank you



**Deb Schildroth** Assistant City Manager

515.239.5202 *direct* | 515.239.5142 *fax* <u>deb.schildroth@cityofames.org</u>| City Hall, 515 Clark Avenue | Ames, IA 50010 <u>www.CityofAmes.org</u> | ~ Caring People ~ Quality Programs ~ Exceptional Service ~

From: James Johnson <dagwoodbumstead@yahoo.com>
Sent: Friday, May 26, 2023 12:34 PM
To: sustainability <sustainability@cityofames.org>
Subject: Comments

[External Email]

In the US, and particularly in Iowa, we don't have the localized climate issue that plagued places like Southern California and high density population area in the 70's. Technical advancements in out lifetime have lowered emissions drastically...now it's time to let the rest of the world catch up.

No one is as blatantly ignorant about taking care of our local community as was common in the 70s and 80s. People aren't dumping used oil on their gravel roads (largely recovered and recyled), Diesel trucks have had massive improvements in this time. The general population has taken much better care of their locale, and are much more considerate than in decades past (you just don't see garbage piling up along the road as in the past.

We're living in great times, but more focus should be given to other priorities. Priorities like expanding our city, creating opportunities for more life impacting daily existence...we are one of the top 10 largest cities in Iowa and we have no Burger Kings, KFC's, convienient or efficient traffic flow

in and through or around town. Everyone says "oh, we just go to Ankeny for that stuff"...why, why can't we have nice things here.

We are slipping behind, no matter what study or survey is proclaimed to give us a best in Iowa, the Nation title or status etc. Travel the country and we are behind, way behind, other towns in growth and opportunities. Considering our average income in this city to others, we should have much more available to our citizens (and no it doesn't need to be provided by government).

I know it takes private funding for that. But who is stepping up, or more important why aren't they?

In the end, this city needs vision...we are lacking big time regarding ideas about what we can become here. We need more for our city than a climate plan which will do absolutely nothing on a global level.

From:Schildroth. DebTo:Hall. ReneeSubject:FW: Response to ISU Daily ReportingDate:Monday, May 15, 2023 4:58:47 PMAttachments:image001.png

Renee,

Here is CAP input.



**Deb Schildroth** Assistant City Manager

515.239.5202 *direct* | 515.239.5142 *fax* <u>deb.schildroth@cityofames.org</u> | City Hall, 515 Clark Avenue | Ames, IA 50010 <u>www.CityofAmes.org</u> | Caring People Quality Programs Exceptional Service Caring People Contemporation (Contemporation)

From: Shahan, Jaiden C <jshahan@iastate.edu>
Sent: Friday, April 28, 2023 5:32 PM
To: sustainability <sustainability@cityofames.org>
Subject: Response to ISU Daily Reporting

### [External Email]

Dear City of Ames,

Hello, I am Jaiden Shahan, a junior in agricultural studies at ISU. I am responding to comments reported by the ISU Daily in this <u>article</u>. I have not read through the full draft yet, but plan to at least do one pass-through.

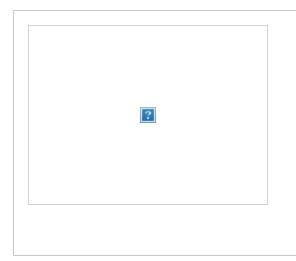
I have been living in Ames since the fall of 2021, going to ISU and working the summer in Ames. I will be remaining this summer as well. I come from a small town in Iowa of under 2k people and thought moving to Ames would be terrible. It certainly felt like that at first, but I have come to love Ames. I plan to stay here after graduation if I can find a job with some organizations I am looking at. One of the huge reasons I plan to stay in Ames is the CAP. I am part of the student organization Climate Reality and on the student government sustainability committee. I know I care more about the environment than most. However, according to this article from the Daily, a large majority of current students are concerned about sustainability.

Some members expressed concern about Ames losing residents due to the CAP. I disagree that this is a major concern of the CAP for two reasons. One, as said previously, the youth are concerned about climate and the environment, much more than older generations. If Ames wishes to keep or attract graduating students like me, they need to wow us and show us a world where a city government takes the environment seriously. If I do not settle in Ames, it'll only be to run for local office in a small town and promote sustainability there. Two, to promote cheaper housing, relying on fossil fuels is the wrong way to do it. Ames should focus on building a more liveable city with businesses decentralized, allowing people to just walk to get groceries. Ames should promote denser populations, forgoing expanding to more suburbs for more multi-family housing and apartments instead.

America is the largest contributor to climate change. Climate change continues to kill people and cause a multitude of severe problems globally. Ames can not simply stand idly by and do the bare minimum like other cities. Ames must show environmental justice means the more well-off places of the world, like Ames, will do what they can to alleviate the world of this phenomenon that disproportionately affects and kills the poor in the world.

Iowa State will also need to have a large role in reducing Ames' emissions. My groups have advocated for a more sustainable ISU and talked to the BoR as well as officials at ISU. Climate Reality will continue to recruit new students and continue to ask ISU for more sustainable change. As we students do what we can to improve ISU, I ask y'all do what you can in your positions to improve Ames.

Thank you, Jaiden Shahan



# Survey finds students want ISU to emphasize sustainability

lowa State students expressed their interest in the university establishing itself as a leader in sustainability, according to a report put together by the Sustainability in Curriculum-Change (SiC-CHANGE) team. The report surveyed a total of

iowastatedaily.com



# Ames Climate Action Plan draft unveiled

The Ames City Council was presented a draft of a Climate Action Plan from which outlined expenditures from 2023 to 2050 for the \$3.2 billion plan, and estimated Ames could receive \$770 million from the Inflation Reduction Act. The draft was

iowastatedaily.com

Mayor Haila and City Council,

I appreciate your work on the Climate Action Plan. This is a complicated undertaking and I am not familiar with the details. I support this action and favor spending money now to invest in the future for the City of Ames.

Ken Birt 303 Hickory Dr Ames Iowa 50014 Ken.birt.118@gmail.com 515-238-1699 Hi Renee Forwarding more comments.

Thanks Deb

Sent from my iPhone

Begin forwarded message:

From: Lee Anne Willson <lee.anne.willson@gmail.com> Date: May 26, 2023 at 7:49:46 PM CDT To: sustainability <sustainability@cityofames.org> Subject: Climate Action Plan comments

[External Email]

The CAP as drafted is an excellent map to where we need to go. It tells us what is possible, and what it will take to do the journey in the time we have. As with any journey, we will probably take a different path at times as conditions change, but at least actions can be compared with the plan and evaluated according to whether they will help or hinder progress on the CAP.

The color bands on figure 9 are hard to match to the labels - why is there a purple stripe at the bottom? - and the colors are not sufficiently different that we can do it without the stripes and labels being in the same order. They mostly are, but not all, so that is confusing.

The introductory material is confusing, and some of the propagates into the report. The earlier drafts used just the 3% discount rate, but then somehow zero discount crept into the discussion and people are getting confused by that. It is my understanding that the SSG estimates did not change, but that the calculation was carried out without discounting for some reason and this is now mixed in through the report. I encourage you to put it back into just the standard form. There could be a footnote about this: This is standard. If we don't discount, then future costs and future savings both increase. Because more of the savings happen later, the difference between these is smaller in the undercounted case. However, the discounted case is closer to what is likely to happen."

Overall: I'm encouraged by what this shows, and urge the City Council to accept it. This will be very helpful in keeping the city focused on those actions that will reduce our risks from climate change. Lee Anne Willson

From:	Lee Anne Willson
To:	City Council and Mayor; sustainability
Subject:	Blog post addressing the cost of climate action
Date:	Friday, April 14, 2023 10:44:25 AM

My latest blog post addresses the thorny issue of paying for the CAP. I've based my analysis on the draft 2023-24 budget and the City report on the CAP from November. (See <a href="https://www.amesclimateaction.org/post/the-budget-and-the-climate-action-plan">https://www.amesclimateaction.org/post/the-budget-and-the-climate-action-plan</a> )

I've heard a number of statements of concern about the numbers provided by SSG. While the Climate Action Plan will definitely require the City to find money to invest in infrastructure and programming, much of the \$2.4B investment cited by SSG is money spent in the community, and only a fraction of this is obtained and spent by the City.

If you see or hear a comment that the cost exceeds the city budget for the next 27 years it's important to realize that this would be a reasonable comparison if the City was paying for all of this – but it isn't. What fraction is the city paying? That is not pre-determined: For example, replacement of internal combustion cars in Ames with EVs could take place with minimal city intervention/cost, or the city could encourage this by installing chargers and providing cash incentives.

In the blog post I argue that the \$2.4B is more accurately represented as a fraction of the Ames GDP — between 1% and 3% — depending on how one extrapolates the GDP to 2050. That's not tiny, but it is something one can imagine happening. That's the up-front investment; the net cost may yet become negative (net gain). Similarly, the city's net cost comes out to a small fraction of the City's budget.

The challenge is not the net cost, but the fact that the investment occurs soon, and the return takes time. Thus, the job of city staff and council is to find ways to invest now for future benefit. This may mean postponing large purchases, such as a proposed new WTE incinerator that may ultimately not be needed and would, if purchased, also lock in incineration for disposal of our waste.

Lee Anne Willson

5326 Springbrook Drive Ames resident since 1973

Member of the Ames Climate Action Team but this note is not a group response

From:	Schildroth, Deb
To:	Hall, Renee
Subject:	FW: Climate action plan comments
Date:	Monday, May 15, 2023 4:57:37 PM
Attachments:	image001.png



**Deb Schildroth** Assistant City Manager

515.239.5202 *direct* | 515.239.5142 *fax* <u>deb.schildroth@cityofames.org</u> | City Hall, 515 Clark Avenue | Ames, IA 50010 <u>www.CityofAmes.org</u> | Caring People Cuality Programs Exceptional Service Caring People Cuality Programs CityofAmes.org | Caring People CityofAmes.org | CityofAmes

From: Lori Biederman <loriannbiederman@gmail.com>
Sent: Saturday, May 6, 2023 4:48 PM
To: sustainability <sustainability@cityofames.org>
Subject: Climate action plan comments

### [External Email]

I have read through the climate action plan and I am impressed with the thoughtfulness that went into it. I applaud the City of Ames for their effort to tackle climate change and I am excited to contribute to this change Thank you for your efforts Lori Biederman

Greetings ~

THANK YOU all for your continued commitment to both enacting a climate action plan for Ames, and for your current engagement in taking a hard look at making some very important and much needed changes in our waste management priorities, processes and goals.

That's it — just a big thanks for your efforts. By the way, I know there are a lot of folks in town who are supportive and interested, even if you aren't hearing from them. (I hear from a few!)

~ respectfully~

Jeri Neal 916 Ridgewood Ave Ames, IA 50010

Good morning, everyone!

I have seen some of your plans to make Ames a more climate-friendly community and I love what you are doing. Thank you for all of your forethought and hard work.

As someone who enjoys the opportunity to bike and walk whenever I can to run errands or just for enjoyment, I'd like to briefly share this idea with you as you work through the plan:

Walking and biking in and around our shopping and dining areas is challenging for several reasons - traffic noise, traffic pollution and drivers that drive too fast. As an overall improvement to make Ames more walkable and bikeable, I would love to see more emphasis placed on lowering certain speed limits, enforcing existing speed limits, adding more crosswalks and pedestrian-safety features and creating a public service campaign to encourage Ames drivers to "Drive Clean/Drive Quiet."

Many Ames citizens rely on their cars to perform the most basic of errands. If more of these above measures were in place, Ames could offer a much more pleasant experience on foot or bicycle out on, or adjacent to, our streets and roads.

Thank you for your consideration.

Lisa Kuehl

Lisa K. Kuehl 5225 Cervantes Drive Ames, IA 50014-6919 (515) 451-1039 cell & text / (515) 450-5551 landline "FaceTime" me with your Apple device at <u>lkkuehl@gmail.com</u>

"You can find excuses...or, you can find a way."

Hi Renee -Just forwarding input for the Climate Action Plan.

Susan has input she'll forward from our social media platforms.

Thanks Deb

Sent from my iPhone

Begin forwarded message:

From: Pat Schlarbaum <patschlarbaum@gmail.com> Date: May 25, 2023 at 7:54:32 AM CDT To: sustainability <sustainability@cityofames.org>

[External Email]

Thanks for moving forward with climate action planning. Investing in Sustainable Solutions to map out a plan was worth every penny. Your efforts to ensure Ames contributes to a 21st Century economy is assured with your climate action revisions to our community. Thank you

Mayor and Council:

I just want to write briefly to say that I appreciate your on-going work addressing solid waste/recycling/waste to energy issues and climate change discussions.

These are, obviously, inter-related issues and complicated ones to boot. Equally obvious is the fact that we need to be working on them in proactive ways. Not everyone will agree on such things and some will want to ignore them altogether.

So, I just want to express my appreciation for the willingness of Council to recognize the challenges of the future and continue working toward long-term solutions, even when they are difficult and sometimes upsetting.

Thank you,

Steve Libbey

708 Brookridge Ave.

Ames

From:	Tam Lorenz
To:	sustainability; City Council and Mayor; Schainker, Steve
Subject:	Climate Action Plan Draft: Comment
Date:	Friday, May 5, 2023 4:09:00 PM

Dear Council Members, City Manager, Consultants and Advisory Committee,

I made it to around page 187 of the over 200 page Consultants' report on a Climate Action Plan for Ames. I understood part of it and skimmed part of it. Below are only some of my comments, because I became tired of typing and you will probably tire of reading. I really wonder how many citizens have the time to study and comment on such a massive document, the goal of which is to dramatically change how we all live in Ames and thereby reduce carbon emissions. I tried to keep my comments generic and short. I failed, but remember the document itself is immense and my comments just skim part of the surface.

### Municipal Prohibitions, Federal Preemption and Natural Gas:

Before I go into specifics of the Plan, I'd like to draw attention to the following recent legal opinion generated in response to a round-about municipal restriction on natural gas usage.

One day before the Ames City Council met to receive the Consultant's Draft Climate Action Plan, the Federal Court of Appeals for the Ninth Circuit issued an opinion in a case entitled <u>California Restaurant Association v. City of Berkeley</u>, Docket Number 21-16278, issued April 17, 2023. The opinion can be found by searching the case name on the internet or at 2023 WL 2962921 on WestLaw.

Before the City spends much time considering how to achieve the aspirational goal of reducing or eliminating the use of natural gas by 2030, I hope Council will ask the Ames City Attorney to analyze the cited Ninth Circuit's opinion. His office may have already begun such an analysis of this and related cases, but if not, I offer the following.

At issue was a Berkeley Municipal Building Code provision that prohibited the extension of natural gas supply lines to new construction. The crux of the opinion addresses whether and when the express preemption clauses of the Energy Policy and Conservation Act of 1975 preempt state and local action to restrict use of products covered by the Act. See also, 42 USC sections 6292(a)(covered products) and 6297(c)(preemption). The Court found the specific ordinance was preempted, but the discussion and concurrence are also instructive.

I realize the Consultants' report refers to replacing natural gas with renewable natural gas. However, when questioned about the availability of renewable natural gas, during the April 18th Council meeting, I think I heard this was not an abundant or readily available resource. Whether I am remembering correctly or not, I think Ames policy makers should be aware of the Berkeley case.

This is a complex issue and the law as articulated by the Ninth Circuit, which is arguably the most progressive federal circuit, does not bind the rest of the country. However, I think it is

important to be aware of this changing area of law and of its potential for issues related to it to be considered by the U.S. Supreme Court if conflicts between federal circuits arise.

# Initial Capital Costs and Crushing Individual Financial Burden:

The Plan's Executive Summary provides, "On a cash basis, total expenditures in the lowcarbon scenario are front-loaded between 2023 and 2030 before declining significantly in subsequent decades[.]" Page 22/page 18 print version.

I think the chart entitled Economic Prosperity on page 92/page 88 print version encapsulates my concerns about many statements, similar to the one above, that are made throughout the Consultants' report. The chart lists what are identified as co-benefits/co-harms. The following are quotations from the table for your easy reference:

"2.3 Co-benefit: increased <u>long-term</u> affordability: Buildings: <u>Initial capital costs</u> for more energy-efficient buildings are more than offset with the resulting <u>long-term</u> savings in energy costs." Likewise "Transportation: EVs have <u>higher initial capital cost</u> than ICE vehicles; however, in the <u>longer-term</u>, they save the owner more in avoided fuel [.]" And finally "Energy: <u>Initial capital costs</u> to replace high emissions heating and cooling technologies are more than offset with the resulting <u>long-term</u> savings in energy costs." (Emphasis added).

The document recognizes no co-harm that initial capital costs might bring. However, personal indebtedness, acquired to finance initial capital costs, is a co-harm. Yet, the far-reaching financial implications for individuals are not addressed. Describing the quoted text, as a co-benefit only, is premised on the incorrect assumptions that all individual home-owners, drivers or other citizens (a) have the ability to take on enormous debt for the initial capital cost to pay for a new heating system, an EV, solar roof-top panels and/or even new windows (b) have a life span long enough to pay off the debt and (c) have sufficient income so their level of expenditures for other goods and services or charitable donations will remain unchanged and therefore no loss will be experienced by the community.

Many of us, who are considered to be in the economic middle class, may or may not qualify for no or low interest loans. Even if a 74 year old home owner, such as myself, qualified for a no interest loan, it is still an obligation that has to be repaid. Very likely, I do not have 20 years to pay off a loan. I may never sell my house during my lifetime, so recouping upon a sale is unlikely. In other words, the "long term" may not arrive. I don't think I am alone in this situation. According to the 2020 Census, approximately 10 percent of the Ames population is over 65. I truly don't mean to be disrespectful to any reader, but getting old is expensive. One of the primary ways for an older person to keep costs down and stay out of an expensive care facility is to remain in one's own home, with in-home care-givers if necessary. This will become prohibitive if burdened by unforeseen loan debt acquired to comply with the City's Climate Action Plan.

# Just One Example:

Less than 3 years ago, I bought a high-efficiency natural gas furnace, for which I received a tax credit. My prior furnace was 25 years old. In 2030, my furnace will be just 10 years old. Will I be pressured or required to buy a completely new technology to heat my home? Will I be penalized if I don't? I use my own experience and demographic only as an example. Variations of financial predicaments will be faced by young families or families financing college or trade school tuitions, young workers with student loan debt and many other

scenarios where a family or individual will be called upon to acquire additional Plan-related debt.

# So Many Questions:

The portion of the Plan that I could marginally absorb bristles with practical questions and projected expenses that don't seem to be recognized or addressed. Just a few examples:

# Page 42/38 print version:

# Roof-top solar

2.5 <u>Retrofits of homes built before 1981</u>. The foreseeable added expenses for home owners include payment for the solar equipment, upgrading the home's current wiring in older homes, installation, continuing upkeep more complex than shingle maintenance, repairing weather damage to panels more significant than for a damaged shingle, removal prior to re-roofing and re- installation afterward. These expenses do not seem to be addressed.

# Page 44/49 print version:

2.9 <u>Heat pumps in residential retrofits</u>: "Add air-source heat pumps for all buildings by 2040" Again, there is a requirement for a completely new heating technology different from the one that currently exists in many, if not most, Ames buildings. Again, none of the equipment, installation and upkeep expenses for building owners seems to be considered as a meaningful obstacle.

# Page 46/42 print version:

4.2 <u>Electrify personal vehicles</u>: "All light- and medium- duty vehicles sold in 2030 are zeroemission vehicles."

Does "all" mean all? Sold where? In Ames? Story County? Who's the seller: Dealerships or individuals? Are existing, functioning gas-fueled cars and trucks to be discarded rather than sold as used vehicles, if the owner wants to buy an EV? How will owners be compensated for this asset loss?

# Pages 181-187/pages 177-183 print version:

# Inventory of Emissions and Small Moves

The tables in this part of the Report appear to be an inventory of emissions upon which the Report's recommendations were based. I tried to determine whether emissions from gasoline-powered lawn mowers and leaf blowers, as well as outdoor wood-burning fire pits and meat smokers were assessed. Anyone who lives near the latter two is aware of their smokey emissions.

I found what might cover mowers and blowers in section 1.6.1 (p. 181/177) "Emissions from fuel combustion within City boundary". It appears the report did not measure or include emission data because it is of "No relevance or limited activities identified." Considering the number of mowers at work in Ames, the quoted comment is surprising.

The section that I thought might cover fire pits and smokers is III.3 "Incineration and open burning" (p. 185/181). However, that section appears to cover only emissions from solid waste that is treated within the City's boundary, not untreated incinerations. I know the City has an open burning ban, but that does not cover fire pits and smokers. There is a reference to wood on p. 187/183, but I could not decipher its meaning.

If the report does address emissions of items addressed in this section of my email, could

someone please direct me to the information?

My point: Moving away from individual use of gas mowers, blowers, fire pits and smokers, while irksome to their fans, requires more palatable carbon-efficient replacement expenditures than do solar panels, new windows, new heating source equipment or EVs. I realize planning for the reduction or elimination of the items I've described as examples entails small moves. However, lower cost incremental measures, rather than plans for large initial capital costs for individuals, may result in more readily accepted change by the public.

# Keep Public Trust:

I am NOT suggesting Ames should avoid taking steps to reduce its carbon emissions for the benefit of current and future generations. Individual financial debt for initial capital cost is but one of the many practical push-back points an ambitious Climate Action Plan may face from an over-burdened public, regardless of demographic. I want City government and the people of Ames to strive for a better environment, but I urge decision makers to recognize trust in government, even at a local level, is not high. A Plan, that does not truly consider the current realities of citizens' lives and finances, may not gain the support necessary to improve citizens' future realities.

Thank you for your work on this important set of issues. Tam Lorenz 311 S Maple Ave.

Sent from my iPad