ITEM #: 44 DATE: 09-08-15

COUNCIL ACTION FORM

SUBJECT: REZONE FROM PLANNED INDUSTRIAL (PI) TO RESEARCH PARK INNOVATION DISTRICT (RI) WITH A MASTER PLAN FOR PROPERTIES IN THE ISU RESEARCH PARK PHASE III SUBDIVISION

BACKGROUND::

The Iowa State University Research Park, represented by Nathan Easter, is requesting rezoning of land in the ISU Research Park Phase III from Planned Industrial (PI) to Research Park Innovation District (RI), with a Master Plan, (see Attachment A – Location Map. The RI zoning district is new zoning district specifically tailored to the needs of the Research Park and its Phase III expansion area. The applicant has provided a Master Plan to accompany the rezoning request that outlines the Hub Activity areas for potential commercial uses, the open space areas, and the industrial employment areas.

The subject properties proposed for rezoning with a Master Plan (Attachment D) include a total of 187.93 acres. The Master Plan includes approximately 26 acres of commercial, 83 acres of industrial, and 55 acres of open space. The site is bounded by University Boulevard on the west and South Riverside Drive on the east, with Worle Creek on the north and the Ames corporate limits on the south. The properties are currently vacant, but are planned for a combination of commercial and industrial development. The Land Use Policy Plan Future Land Use Map designates use of the land as Planned Industrial. RI zoning is consistent with the Planned Industrial designation.

The Planning and Zoning Commission reviewed the request for rezoning on August 19, 2015. The Commission reviewed the master plan and inquired about the use of the 2-acre parcel along University that is disconnected from the remaining Hub Area. This was explained as a potential commercial development site by the applicant and was an area shown for development in Research Park's development agreement. The Commission voted 5-0 to recommend approval.

ALTERNATIVES:

- 1. The City Council can approve on first reading an ordinance rezoning the subject properties from Planned Industrial (PI) to Research Park Innovation District (RI), and to approve a resolution accepting the Master Plan.
- 2. The City Council can deny the Master Plan and request for rezoning of the subject properties from Planned Industrial (PI) to Research Park Innovation District (RI), if the Commission finds that the City's regulations and policies are not met.
- 3. The City Council can defer action on this request and refer it back to City staff and/or the applicant for additional information.

CITY MANAGER'S RECOMMENDATION:

The Research Park Innovation District (RI) is tailored to the specific needs and vision for the ISU Research Park Expansion Area (Phase III). The general approach to development standards and uses for this new district is a departure from the traditional Ames industrial zoning, but is necessary to help reach a goal of a modern multi-service environment for office and R&D uses. The Master Plan provides some flexibility in siting supportive commercial uses in combination with industrial and employment uses.

Based on the analysis in the attached addendum, the City Manager recommends that the City Council act in accordance with Alternative #1, which is to approve on first reading an ordinance rezoning the subject properties from Planned Industrial (PI) to Research Park Innovation District (RI), and to approve a resolution accepting the Master Plan.

<u>ADDENDUM</u>

REZONING BACKGROUND:

Research Park Innovation District (RI). The RI district supports the integrated commercial service and concentrated employment area to:

- (a) Allow for mixing of use and interaction of people to foster a collaborative environment;
- (b) Create a node of activity and commercial services for the district;
- (c) Design development to promote the new innovation district by integrating multimodal transportation facilities, intensification of land use, and a wide range of office and research uses; and
- (d) Promote a high level of architectural and site design features that signify the commitment to innovation and investment through architecture with visual interest and unique identity, site design incorporating stewardship of natural resources, district layout and development supporting the pedestrian environment, and green building techniques demonstrating the commitment to sustainability.

Permitted uses include:

- Residential
 - Short-term Lodgings
- Office Uses
- Trade Uses
 - o Retail Sales and Services General Located within Hub Activity Area
 - Restaurant Located within Hub Activity Area no drive throughs
 - Recreation Trade Within Hub Activity Area
- Industrial Uses
 - Research and Development Facilities and Laboratories
 - Manufacturing and Processing all uses except concrete batching and asphalt mixing; lumber and wood products manufacturing; manufactured homes and prefabricated structures manufacturing; printing and publishing; and rock crushing and screening
- Institutional Uses
 - Public Facilities and Services
 - o Parks and Open Areas (as designated in a Master Plan)
- Transportation, Communications and Utility Uses
 - Passenger Terminals
 - Basic Utilities outside of Hub Activity Area
 - o Commercial Parking
 - Personal Wireless Communication Facilities
 - Radio and TV Broadcast Facilities
 - Rail Line and Utility Corridors
- Miscellaneous Uses
 - Child Day Care Facilities

Most of uses are allowed by right with Minor Site Development Plan and Use Analysis Report approval by staff. Staff will also review projects for consistency with Design Guidelines specified for Site Design, Landscape Design, and Architectural Design.

Existing Land Use Policy Plan. The LUPP designation of this portion of the ISU Research Park is Planned Industrial (PI).

The LUPP also has a number of policy statements regarding the amount of commercial land and development impacts on the environment. These are found in *Attachment E – Land Use Policy Plan (2011) [Excerpts]*, and are summarized below.

- Additional land for commercial development is needed to accommodate the projected population in 2030.
- Ames seeks further private investment.
- Ames supports infill development where there is existing capacity.
- Development should not impact airport operations with incompatible uses.
- The economic base should be diverse and sustainable.

Master Plan. The Master Plan for the proposed rezoning is attached, (see Attachment D-Master Plan). "Hub Activity Area" uses may only be allowed for properties that are consistent with a City Council approved Master Plan accompanying a rezoning request. A Hub Activity Area means an area of concentrated commercial uses providing support services intended primarily to provide service and retail uses supportive of the surrounding businesses and their employees.

The proposed Master Plan designates three types of areas, including: the Hub Activity Area, Public Space, and Research Industrial areas. The public spaces will accommodate open space areas, environmentally-sensitive areas, and storm water management. The Hub Activity Areas will serve as locations for commercial uses to support the ISU Research Park, and the Research Industrial Areas are building sites for Research and Development Facilities typical of the ISU Research Park. When reviewing the Master Plan, there are two disconnected areas shown as Hub Activity Area. The one area is approximately 2 acres along University Boulevard and the other is approximately 24 acres of area at the intersection of University and the new street, Collaboration Place. Staff believes that the 2 acres is appropriate for either an industrial use or as a commercial site subject to the Hub standards. Development of the site may occur as either RI industrial or as Hub Commercial. The 2 acre area will be connected to the park with the planned trail system.

Notably, development in the Hub Activity Area has different zoning standards than the regular industrial area of the Research Park. Among other things, the Hub Area includes allowances for off-site parking, minimum 2-story building heights, and prohibiting parking between the building and the street.

Previous and Existing Zoning. The site was annexed into the City of Ames in September, 2013. On December 6, 2014, the City Council approved rezoning on the Phase III portion of the ISU Research Park from Agricultural (A) to Planned Industrial (PI).

Existing Uses of Land. The site is currently vacant. Construction has begun on new utility and roadway improvements. The "Hub Building" has also started construction.

Environmentally Sensitive Area and Floodplain. A portion of the land in the proposed Master Plan and rezoning lies within the Environmentally Sensitive Overlay Area of the Land Use Policy Plan, and is designated as flood plain. This land has been accounted for within the Phase III subdivision as public open space, where development of buildings is not planned.

Infrastructure. Public utilities are being installed in University Boulevard to serve the subject property and will be available to all lots in the Phase III subdivision.

Access. The subject properties have frontage along both University Boulevard and South Riverside Drive. Two roundabouts are under construction to serve the Phase III portion of the ISU Research Park.

Applicant's Narrative. The applicant has provided an explanation of the reasons for the rezoning, (see Attachment E – Applicant's Narrative). The applicant requests the change in order to develop this site as a combination of industrial and commercial land use with two sites identified for "Hub Activity Areas."

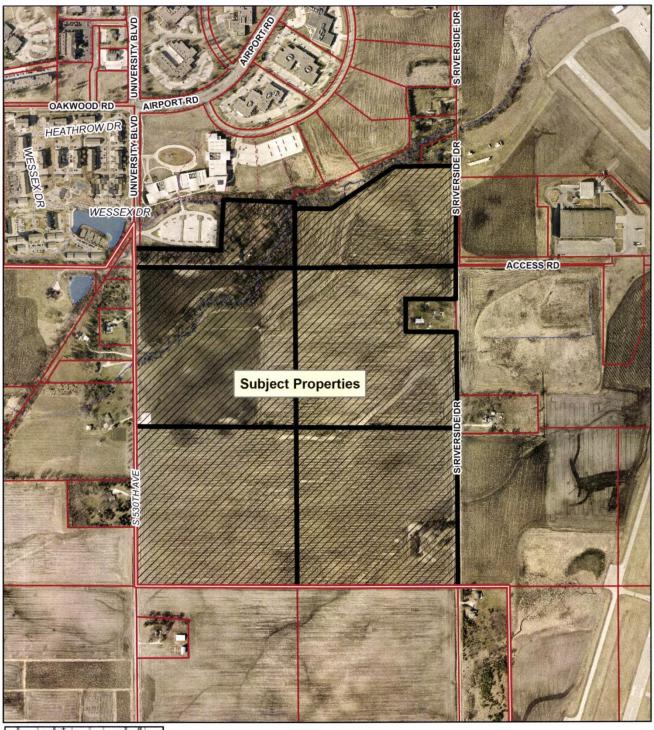
Findings of Fact. Based upon an analysis of the proposed rezoning and laws pertinent to the applicant's request, staff makes the following findings of fact:

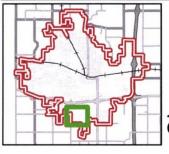
- 1. Ames *Municipal Code Section 29.1507(2)* allows owners of 50 percent or more of the area of the lots in any district desired for rezoning to file an application requesting that the City Council rezone the property. The owner of this single parcel has requested the rezoning.
- 2. The subject is within the Planned Industrial designation on the Land Use Policy Plan (LUPP) Future Land Use Map.
- 3. The major arterial designation of University Boulevard can support anticipated traffic from RI development.
- 4. The RI zoning designation allows the proposed development of an industrial land use, as well as commercial uses, on the subject properties.
- 5. Infrastructure is available to this site. The owner will need to obtain any necessary easements for service line connections to the site.

Public Notice. Notice was mailed to property owners within 200 feet of the subject site. As of this writing, no comments have been received.

Conclusions. Based upon the analysis in this report, staff concludes that the proposed rezoning of the subject properties is consistent with the Goals and Objectives of the City of Ames Land Use Policy Plan and imposes no additional costs or need for services.

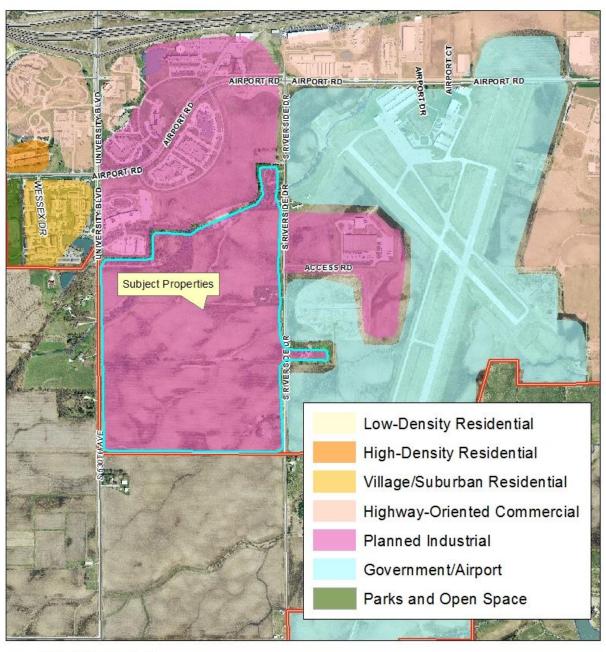
ATTACHMENT A: LOCATION MAP





Location Map
ISU Research Park

ATTACHMENT B: LUPP FUTURE LAND USE MAP



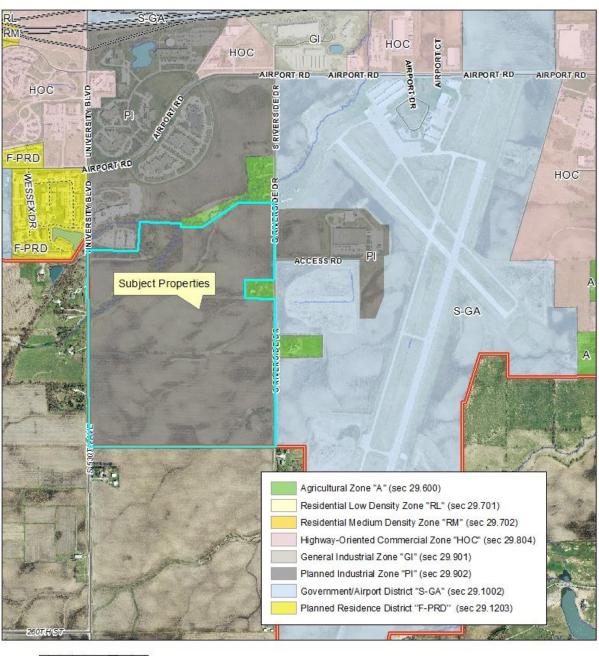


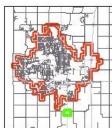
LUPP Future Land Use Map





ATTACHMENT C: EXISTING ZONING



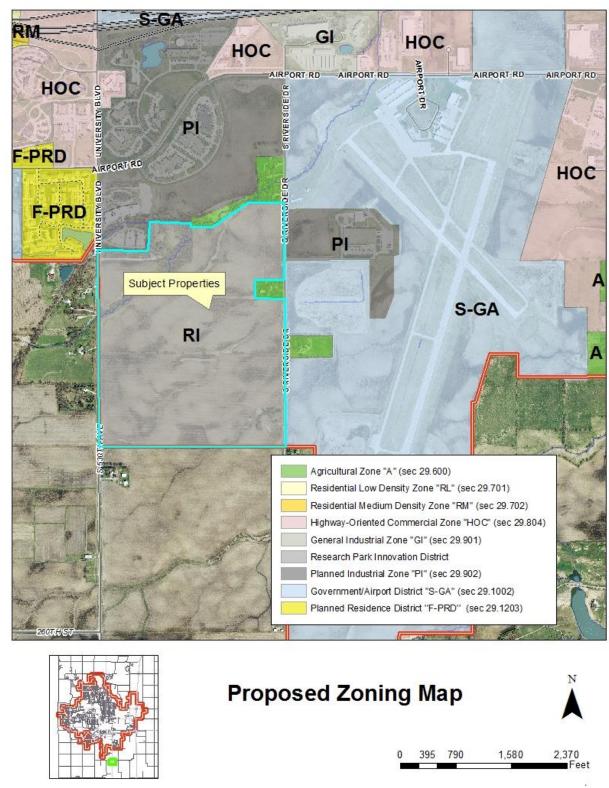


Existing Zoning Map

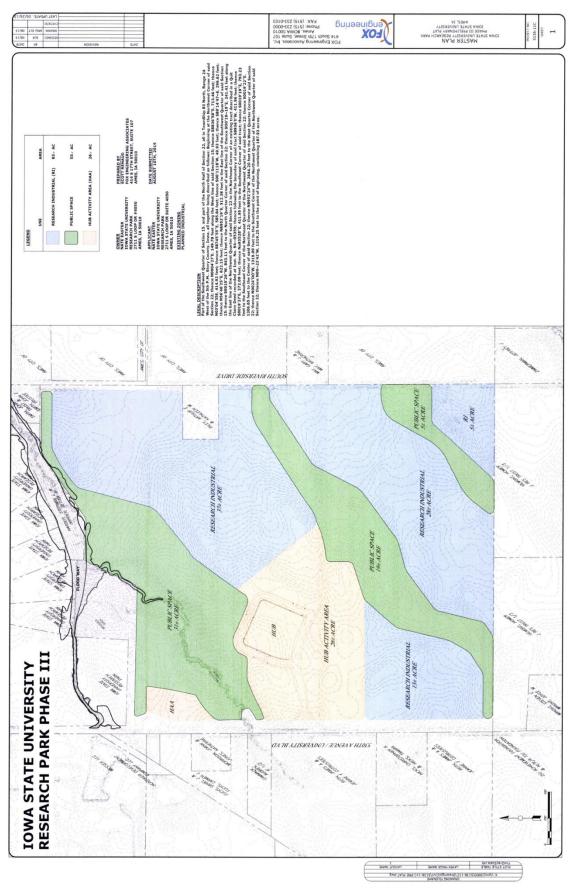




ATTACHMENT C: PROPOSED ZONING



ATTACHMENT D: MASTER PLAN



ATTACHMENT E: LAND USE POLICY PLAN (2011) [EXCERPTS]

Chapter One, Growth Determinants:

Land Use Projections. There are currently 15,677 acres of land within the City limits, an increase from 1999 when there were 13,727 acres. A previous study estimated there are approximately 240 net developable acres remaining in the City for residential development. This can accommodate housing for about 3,000 persons. This is insufficient to meet any but the lowest population projections for Ames within the current City limits.

<u>Commercial</u>. It is estimated that an additional 64 to 385 acres of land will be needed to accommodate the commercial needs to serve the projected population in 2030. This assumes that the current ratio of commercial acreage per capita is to be maintained in the future.

<u>Industrial</u>. An additional 56 to 327 acres will be needed to accommodate the industrial needs to support a population predicted between the low and high estimates in 2030. This projection assumes that the current ratio of industrial acreage per capita is to be maintained in the future.

Chapter One, Goals for a New Vision:

- Goal No. 1. Recognizing that additional population and economic growth is likely, it is the goal of Ames to plan for and manage growth within the context of the community's capacity and preferences. It is the further goal of the community to manage its growth so that it is more sustainable, predictable and assures quality of life.
 - 1.A. Ames seeks to diversify the economy and create a more regional employment and market base. While continuing to support its existing economic activities, the community seeks to broaden the range of private and public investment.
- Goal No. 2. In preparing for the target population and employment growth, it is the goal of Ames to assure the adequate provision and availability of developable land. It is the further goal of the community to guide the character, location, and compatibility of growth with the area's natural resources and rural areas.
 - 2.D. Ames seeks a development process that achieves greater conservation of natural resources and compatibility between development and the environment.
- Goal No. 5. It is the goal of Ames to establish a cost-effective and efficient growth pattern for development in new areas and in a limited number of existing areas for intensification.
 - 5.C. Ames seeks the continuance of development in emerging and infill areas where there is existing public infrastructure and where capacity permits.

Goal No. 7. It is the goal of Ames to provide greater mobility through more efficient use of personal automobiles and enhanced availability of an integrated system including alternative modes of transportation.

7.E. Ames seeks a development pattern that protects and supports the airport and its flight approach zones.

Goal No. 9. It is the goal of Ames to promote expansion and diversification of the economy in creating a base that is more self-sufficient and that is more sustainable with regard to the environment.

- 9.A. Ames seeks more diversified regional employment opportunities involving technology-related services and production, office centers and retail centers.
- 9.C. Ames seeks to expand its research and technology development through greater private, public and university coordination and cooperation.

Chapter Two, Land Use:

<u>Commercial</u>. An additional 75-400 acres should be allocated for future commercial uses. Included are approximately 15-70 acres for convenience/neighborhood-scale activities, 30-160 acres for community-scale activities and 40-180 acres for regional-scale activities.

<u>Industrial</u>. An additional 55-325 acres should be allocated for future industrial uses. Included are approximately 45-240 acres for planned industrial involving industrial parktype settings, plus 14-85 acres for general industrial involving non-park settings.

ATTACHMENT E: APPLICANT'S NARRATIVE



Building 4, Suite 4050 2711 South Loop Drive Ames, IA 50010 515-296-PARK www.isupark.org

REZONING APPLICATION

The following text is intended to supplement the Rezoning Application packet as required.

- 1. Current Zoning. Planned Industrial (PI)
- 2. **Proposed Zoning.** Research and Innovation (RI)
- 3. **Proposed Use.** Allowed uses as described in the RI zone requirements. The first building is intended to house ISU Research Park staff and other office/meeting space uses associated with ISU and the Research Park.
- 4. Reasons for Requesting Rezoning. We are requesting rezoning in order to continue to create a research innovation zone for the Research Park area. The rezoning request matches what is set forth in the Land Use Policy Plan (LUPP) and the Ames Urban Fringe Plan.
- 5. Consistency of this rezoning with the Land Use Policy Plan. Because this area was not within the City Limits at the time of the LUPP's inception, this property is not included in the LUPP maps. However, we are still able to meet and exceed several goals of the LUPP, especially Goals No. 1, No. 2, No. 4, No. 5, No. 7, and No. 9. In addition to the LUPP, this request is also consistent with the Ames Urban Fringe Plan. This plan forecast the expansion of the research park, according to the text taken from the plan here:

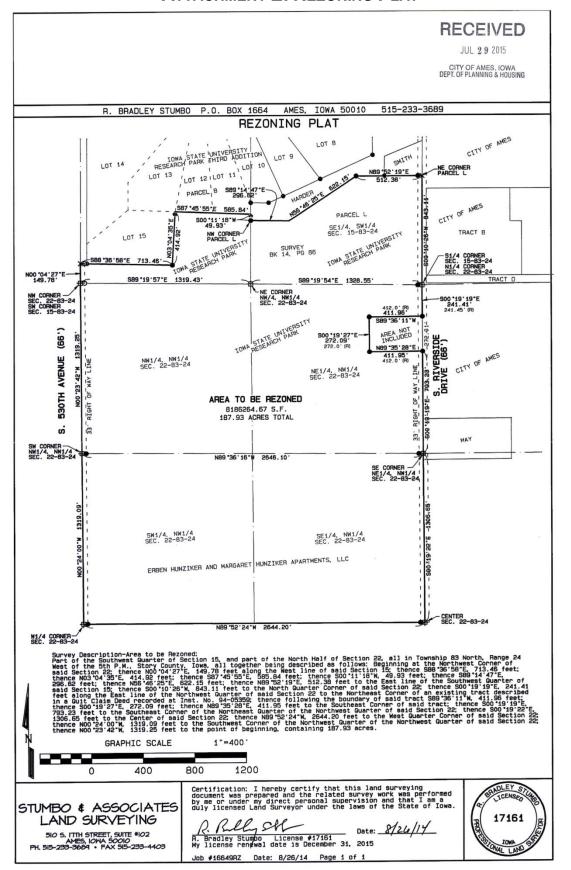
Industrial Reserve/Research Park (IRRP)

The Industrial Reserve/Research Park area provides for future expansion of uses similar to the ISU Research Park: innovative technology companies that are supported by proximity to Iowa State University, within a planned development setting. There is land available for this use within the adjacent Planned Industrial portion of the Urban Service Area, but demand for this land use is difficult to predict accurately. This Industrial Reserve/Research Park designation provides additional expansion area for this use.

IRRP Policy 1: Locate this land use designation adjacent to areas within the Urban Service Area land use classification that are designated for expansion of the ISU Research Park.

IRRP Policy 2: Agricultural uses are compatible with this designation.
IRRP Policy 3: Prior to consideration of any request for rezoning or industrial research park subdivision development approval, require an amendment to the Ames Urban Fringe Land Use Framework Map re-designating the area proposed for development from Industrial Reserve/Research Park to Planned Industrial. IRRP Policy 4: When development is proposed, require the urban level design requirements and service standards as required in areas designated Planned Industrial.

ATTACHMENT E: REZONING PLAT



DO NOT WRITE IN THE SPACE ABOVE THIS LINE, RESERVED FOR RECORDER

Prepared by: Judy K. Parks, Ames City Attorney, 515 Clark Avenue, Ames, IA 50010 Phone: 515-239-5146

Return to: Ames City Clerk, P.O. Box 811, Ames, IA 50010 Phone: 515-239-5105

ORDINANCE NO.	
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AN ORDINANCE AMENDING THE OFFICIAL ZONING MAP OF THE CITY OF AMES, IOWA, AS PROVIDED FOR IN SECTION 29.301 OF THE MUNICIPAL CODE OF THE CITY OF AMES, IOWA, BY CHANGING THE BOUNDARIES OF THE DISTRICTS ESTABLISHED AND SHOWN ON SAID MAP AS PROVIDED IN SECTION 29.1507 OF THE MUNICIPAL CODE OF THE CITY OF AMES, IOWA; REPEALING ALL ORDINANCES AND PARTS OF ORDINANCES IN CONFLICT HEREWITH AND ESTABLISHING AN EFFECTIVE DATE

BE IT HEREBY ORDAINED by the City Council of the City of Ames, Iowa;

Section 1: The Official Zoning Map of the City of Ames, Iowa, as provided for in Section 29.301 of the *Municipal Code* of the City of Ames, Iowa, is amended by changing the boundaries of the districts established and shown on said Map in the manner authorized by Section 29.1507 of the *Municipal Code* of the City of Ames, Iowa, as follows: That the real estate, generally located at Iowa State University Research Park, Phase III, at the following addresses: 3300 University Boulevard, 3500 University Boulevard, 1900 Collaboration Place, 1805 Collaboration Place, 1726 Collaboration Place, 1705 Collaboration Place, 3015 South Riverside Drive, 3410 University Boulevard, and 3899 University Boulevard, is rezoned with a Master Plan from Planned Industrial (PI) to Research Park Innovation District (RI).

Real Estate Description:

Survey Description—Area to be Rezoned:
Part of the Bouthwest Querter of Section 15, and part of the North Half of Section 22, all in Township &3 North, Range 24
West of the Bouthwest Querter of Section 15, and part of the North-Balf of Section 22, all in Township &3 North, Range 24
West of the Sth P.M. Story County, Iowa, all togsther being described as follows: Seginning at the Northwest Corner of
eaid Section 82; thence NOO "04'87"E. 14B.78 feet along the Nest line of section 15; thence Seg'14'47"E,
thence NOO "10'80"E. 414.82 feet; thence NOS "32'18"E, 512.38 feet to the East line of the Southwest Corner of
eaid Section 15; thence SOO "10'25"M, B43.13 feet to the North Guarter Corner of seid Section 22; thence SOO "10'25"M, B43.13 feet to the Northwest Corner of an existing tract described
in a Quit Claim Dand recorded at Iret. No. 84-65556; thence following the boundary of seid tract Seg'36'11'M, 411.95 feet;
thence SOO "15'27"E, 72.09 feet; thence NOS "38'25"E, 411.85 feet to the Southwest Corner of seid tract Section 22; thence SOO'19'25'E,
783.23 feet to the Southwest Corner of the Northwest Querter of seid Section 22; thence SOO'19'25'E,
1306.85 feet to the Canter of seid Section 22; thence NOS "38'24"M, 2644.20 feet to the Northwest Querter Corner of seid Section 22;
thence NOO "24'00"M, 1318.08 feet to the Southwest Corner of the Northwest Querter of the Northwest Querter of seid Section 22;
thence NOO "24'00"M, 1318.08 feet to the Southwest Corner of the Northwest Querter of the Northwest Querter of seid Section 22;
thence NOO "24'00"M, 1318.08 feet to the Southwest Corner of the Northwest Querter of the Northwest Querter of the Section 22;

Section 2: All other or repealed to the extent of such co	dinances and parts of ordinances in conflict herewith are hereby onflict.
Section 3: This ordina publication as provided by law.	ance is in full force and effect from and after its adoption and
ADOPTED THIS	day of
Diane R. Voss, City Clerk	Ann H. Campbell, Mayor